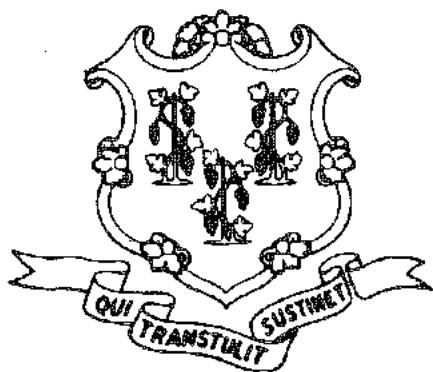


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# STORY OF CONNECTICUT TAXES, BUDGET AND ECONOMIC DATA

## FISCAL YEARS 1960-1986



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A HISTORY OF CONNECTICUT TAXES,  
BUDGET AND ECONOMIC DATA  
FISCAL YEARS 1960-1986

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November, 1986

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## PREFACE

This document is designed to be a reference tool for legislators interested in putting the state's revenue and budget picture in historical perspective. Over twenty years of historical data on major state taxes and some of the basic expenditure items most often asked for by state legislators is provided. Additionally, a section pertaining to major issues covering a wide range of state programs or funds of interest to legislators is included as a source for quick reference.

The dominant feature of this report is the fiscal year presentation of two or more decades of revenue and expenditure data organized to enable the user to quickly locate key facts and statistics related to state revenues and expenditures. For each tax, revenues are shown by fiscal year along with their percentage changes, tax rates, and major legislative tax base changes through the years. Budget data have a similar format.

Other socioeconomic measures provide additional information for evaluating state economic performance. They include selected measures of employment, personal income and population. Comparisons between revenues, expenditures and selected inflation measures are also made.

The information and data are compiled from numerous authoritative sources as referenced. In some cases the entire set of data is taken directly from the source while in some instances adjustments are made to provide consistency among data elements. Where data adjustments are made descriptive footnotes are included.

Any comments or suggestions as to the data contained herein or to the method of presentation would be appreciated.



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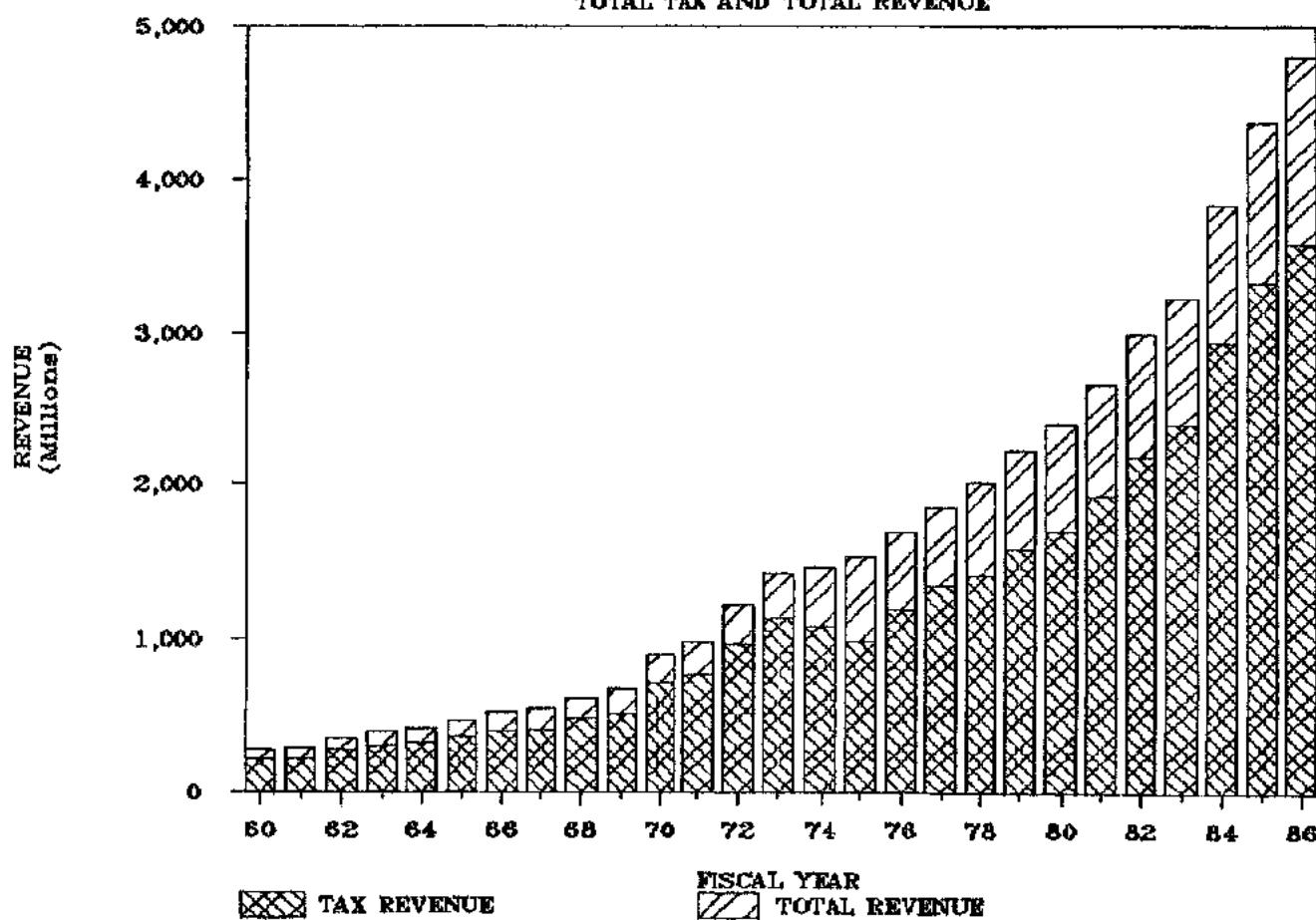
**II. State Taxes: An Overview**

- A. Personal Income Taxes**
- B. Business Taxes**
- C. Excise Taxes**
- D. Gaming Taxes**
- E. Sales Taxes**

**State Taxes: An Overview**

## GENERAL & TRANSPORTATION FUND REVENUE

TOTAL TAX AND TOTAL REVENUE



TOTAL GENERAL FUND TAXES AND REVENUES

Fiscal Year	Total Taxes (000)	Total General Fund Revenues			Yearly % Change
		Total [1,3,4]	Fund	Revenues (000)	
1960	\$ 215,446	-	\$ 282,605		-
1961	219,076	1.7	291,295		3.1
1962	283,500	29.4	358,855		23.2
1963	306,413	8.1	400,490		11.6
1964	326,860	6.7	424,256		5.9
1965	371,522	13.7	471,293		11.8
1966	402,865	8.4	531,889		12.9
1967	417,367	3.6	552,641		3.9
1968	488,117	17.0	621,442		12.5
1969	521,604	6.9	681,553		9.7
1970	720,587	38.2	904,518		32.7
1971	771,592	7.1	986,893		9.1
1972	974,109	26.3	1,221,118		23.7
1973	1,136,449	16.7	1,424,814		16.7
1974	1,082,626	(4.7)	1,457,580		2.3
1975	989,972	(8.6)	1,531,700		5.1
1976	1,190,859	20.3	1,688,660		10.3
1977	1,347,095	13.1	1,845,148		9.3
1978	1,416,999	5.2	2,010,454		9.0
1979	1,571,678	10.9	2,222,152		10.5
1980	1,691,442	7.6	2,394,072		7.7
1981	1,924,827	13.8	2,660,889		11.2
1982	2,177,215	13.2	2,994,491		12.5
1983	2,395,150	10.0	3,233,889		8.0
1984	2,937,758	22.7	3,840,243		18.8
1985	3,341,273	13.7	4,373,453		13.9
1986 [5]	3,651,220	9.3	4,865,398		11.3

Source: Based on figures contained in the Annual Report of the Comptroller, various years.

.....

[1] Figures prior to 1975 include motor fuel taxes to make them comparable with later years when the Transportation Fund was merged with the General Fund.

[2] For comparability with fiscal years beginning with 1975, when the Transportation Fund became part of the General Fund, figures prior to 1975 include revenues from the Highway Fund less certain non-own source revenues (i.e., federal aid agreements, federal highway safety grant agreements, miscellaneous agreements with towns, etc.) For Fiscal Years 1978 to 1983 betting taxes are included with transfers-Special Revenue in the "Other Revenues" portion of the Comptroller's Statement.

[3] Figures from 1966 to 1974 include Public Service Taxes to make them comparable with other years. From 1966 to 1974 Public Service Taxes went into the Public Service Tax Sinking Fund and not to the General Fund.

[4] Beginning with Fiscal Year 1984 a separate Transportation Fund was established. For comparability with prior fiscal years motor fuel taxes are included in total taxes and total general fund revenues include Transportation Fund amounts.

[5] Commencing in Fiscal Year 1986 refunds of taxes is changed from a budgeted account to a revenue adjustment. For consistency with prior years refunds of taxes are included in the totals.

STATE REVENUES BY SOURCE  
AS A PERCENT OF TOTAL GENERAL FUND REVENUES [1]

	FY 1977	FY 1978	FY 1979	FY 1980	FY 1981	FY 1982	FY 1983	FY 1984	FY 1985[3]	FY 1986
	-----	-----	-----	-----	-----	-----	-----	-----	-----	%
	(000)									
<b>Taxes</b>										
Sales & Use	31.6%	32.5%	33.4%	33.8%	35.1%	33.9%	34.7%	35.5%	35.3%	1,652,624 34.0%
Corporation	10.9	9.9	10.4	10.3	9.4	11.0	10.7	10.8	11.9%	654,772 13.5
Public Service	7.1	5.4	5.5	6.1	6.6	7.3	7.2	6.8	6.7	269,429 5.5
Motor Fuels	8.8	8.2	7.6	6.6	5.8	5.2	4.9	5.2	5.2	244,332 5.0
Capital Gains &										
Dividends &										
Interest	3.2	3.8	3.8	4.2	4.4	4.6	5.7	7.5	6.9	317,304 6.5
Cigarettes	4.1	3.8	3.4	3.2	2.8	2.5	2.3	2.3	2.0	87,715 1.8
Insurance	2.7	2.6	2.5	2.6	2.5	2.4	2.4	2.1	2.1	115,425 2.4
Inheritance & Estate	2.6	2.4	2.4	2.3	2.5	2.7	2.4	2.9	2.9	153,327 3.2
Oil Companies	NA	NA	NA	NA	NA	1.9	1.3	1.5	1.2	37,004 0.8
Unincorporated	NA	NA	NA	NA	NA	NA	0.6	0.7	0.1	NA NA
Real Estate	NA	NA NA								
Conveyance Tax										
Alcoholic Beverage										
Tax	1.3	1.3	1.1	1.1	1.0	0.9	0.9	0.8	0.8	31,785 0.7
Admissions, Dues &										
Cabaret	0.6	0.6	0.5	0.5	0.4	0.4	0.4	0.3	0.3	13,829 0.3
Miscellaneous	0.1	0.1	0.1	0.1	0.04	0.04	0.04	0.03	0.07	1,768 0.04
Total-Taxes	73.0	70.5	70.7	70.7	72.3	72.7	74.0	76.3	76.4	3,651,220 75.1
<b>Other Revenue</b>										
Motor Vehicle Receipts	3.7	3.8	3.5	3.0	3.1	2.6	2.4	2.1	2.4	116,623 2.4
License, Permits, & Fees	3.1	3.0	2.9	2.8	3.1	2.5	2.6	2.8	2.4	128,092 2.6
Sales of Commodities & Services	2.0	1.6	1.7	1.8	1.7	1.6	1.6	1.4	1.2	50,545 1.0
Interest & Dividends	0.4	0.4	0.5	0.5	0.6	0.7	0.7	0.2	0.2	15,465 0.3
Rents, Fines & Escheats	0.07	0.27	0.17	0.2	0.2	0.8	0.5	0.3	0.2	9,304 0.2
Transfer-Special Revenue	2.5	3.6	3.3	3.7	3.4	3.6	3.6	3.9	4.4	234,058 4.8
Transfer-Other Funds	0.5	0.6	0.7	0.6	0.6	1.0	1.0	0.8	0.8	29,498 0.6
Miscellaneous	1.7	1.9	2.0	2.3	2.2	2.5	2.2	1.7	1.9	127,802 2.6
Total-Other Revenue	14.2	15.3	14.7	15.0	14.7	15.5	14.3	13.2	13.6	711,387 14.6

	FY 1977	FY 1978	FY 1979	FY 1980	FY 1981	FY 1982	FY 1983	FY 1984	FY 1985 <sup>[3]</sup>	FY 1986
Other Sources	-----	-----	-----	-----	-----	-----	-----	-----	-----	%
Federal Grants	11.5	12.1	13.2	12.5	11.8	11.6	10.6	10.0	482,792	9.9
Revenue Sharing	1.2	1.1	1.3	0.3	NA	NA	NA	NA	NA	NA
Unappropriated Surplus	NA	1.0	NA	0.1	NA	NA	NA	NA	20,000	0.4
Total-Other Sources	12.7	14.2	14.6	14.4	12.9	11.8	11.6	10.6	502,792	10.3
GRAND TOTAL [2]	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	4,865,399	100.0

[1] Refer to Footnotes on page 2.

[2] Total may not add due to rounding.

[3] For comparability, Transportation Fund amounts have been allocated back to the appropriate General Fund accounts for fiscal years commencing 1985. Motor vehicle receipts, license, permits and fees, interest and dividends and federal grants appear in the 'Other Revenue' portion while motor fuels appears in the 'Taxes' section.

Source: Percentages are based upon numbers contained in, The Annual Report of the State Comptroller, various years.

### STATE TAX REVENUES AS A PERCENT OF TOTAL GENERAL AND TRANSPORTATION FUND TAXES

Fiscal Year	Admissions	Dues Cabaret	Inheritance	Misc. [1]	Total [2]
				Tax Receipts	
1970	0.6		6.2	0.07	100.0
1971	0.3	0.3	6.3	0.1	100.0
1972	0.8	0.8	5.4	0.1	100.0
1973	0.7	0.7	6.0	0.1	100.0
1974	0.8	0.8	5.3	0.1	100.0
1975	1.0	1.0	4.7	0.1	100.0
1976	0.8	0.8	3.8	0.1	100.0
1977	0.8	0.8	3.6	0.1	100.0
1978	0.8	0.8	3.5	0.1	100.0
1979	0.7	0.7	3.4	0.07	100.0
1980	0.6	0.6	3.2	0.06	100.0
1981	0.6	0.6	3.5	0.06	100.0
1982	0.6	0.6	3.6	0.05	100.0
1983	0.5	0.5	3.2	0.05	100.0
1984	0.4	0.4	3.7	0.04	100.0
1985	0.4	0.4	3.8	0.1	100.0
1986	0.4	0.4	4.2	0.05	100.0

[1] Miscellaneous taxes include items such as the Oyster Grounds Tax, the Occupational Tax on Attorneys and Generators of Hazardous Waste.

[2] May not add due to rounding.

Source: The Annual Report of the State Comptroller, various years.

DATES OF ADOPTION OF MAJOR STATE TAXES BY STATE

State	Individual Income	Corporate Income	General Sales	Gasoline	Cigarettes	Distilled Spirits
Alabama	1933	1933	1936	1923	1935	-
Alaska	1949 [bJ	1949	-	1946	1949	1945
Arizona	1933	1933	1933	1921	1933	
Arkansas	1929	1929	1935	1921	1929	1935
California	1935	1929	1933	1923	1959	1935
Colorado	1937	1937	1935	1919	1964	1933
Connecticut	1969 [bJ	1915	1947	1921	1935	1937
Delaware	1917	1957	-	1923	1943	1933
Florida	-	1971	1949	1921	1943	1935
Georgia	1929	1929	1951	1921	1937	1937
Hawaii	1901	1901	1935	1932	1939	1939
Idaho	1931	1931	1965	1923	1945	-
Illinois	1969	1969	1933	1927	1941	1934
Indiana	1963	1963	1933	1923	1947	1933
Iowa	1934	1934	1933	1925	1921	-
Kansas	1933	1933	1937	1925	1927	1948
Kentucky	1936	1936	1960	1920	1936	1934
Louisiana	1934	1934	1938	1921	1932	1934
Maine	1969	1969	1951	1923	1941	-
Maryland	1937	1937	1947	1922	1958	1933
Massachusetts	1916	1919	1966	1929	1939	1933
Michigan	1967	1967	1933	1925	1947	-
Minnesota	1933	1933	1967	1925	1947	1934
Mississippi	1912	1921	1932	1922	1932	1966
Missouri	1917	1917	1934	1925	1955	1934
Montana	1933	1917	-	1921	1947	-
Nebraska	1967	1967	1967	1925	1947	1935
Nevada	-	-	1955	1923	1947	1935
New Hampshire	1923 [bJ	1970	-	1923	1939	-
New Jersey	1976	1958	1966	1927	1948	1933
New Mexico	1933	1933	1933	1919	1943	1934
New York	1919	1917	1965	1929	1939	1933
North Carolina	1921	1921	1933	1921	1969	-
North Dakota	1919	1919	1935	1919	1927	1936
Ohio	1971	1971	1934	1925	1931	-
Oklahoma	1915	1931	1933	1923	1933	1959
Oregon	1930	1929	-	1919	1965	-
Pennsylvania	1971	1935	1953	1921	1937	-
Rhode Island	1971	1947	1947	1925	1939	1933
South Carolina	1922	1922	1951	1922	1923	1935
South Dakota	-	-	1933	1922	1923	1935
Tennessee	1931 [bJ	1923	1947	1923	1925	1939
Texas	-	-	1961	1923	1931	1935
Utah	1931	1931	1933	1923	1923	-
Vermont	1931	1931	1969	1923	1937	-
Virginia	1916	1915	1966	1923	1960	-
Washington	-	-	1933	1921	1935	-
West Virginia	1961	1967	1933	1923	1947	-
Wisconsin	1911	1911	1961	1925	1939	1934
Wyoming	-	-	1935	1923	1951	-

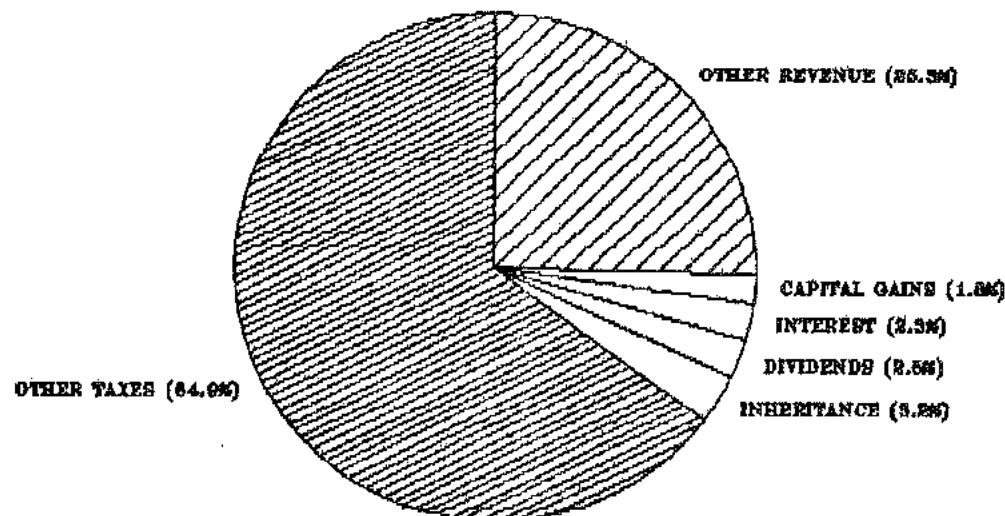
[aJ Excludes excises by the states that own and operate liquor stores, and by North Carolina where county stores operate under state supervision.

[bJ Taxes are limited: Connecticut (capital gains only and dividends in FY 1972; New Hampshire and Tennessee (interest and dividends). Alaska abolished its individual income tax in 1980.

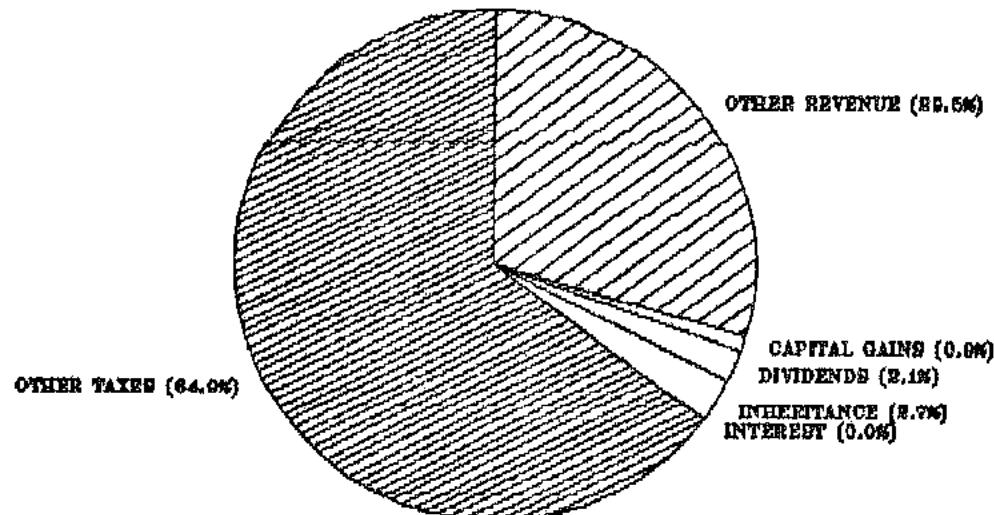
Source: Advisory Commission on Intergovernmental Relations, and Commerce Clearing House.

**A. Personal Income Taxes**

FY86 REVENUE (\$4.8 BILLION)  
TAXES ON PERSONAL INCOME (8.8%)

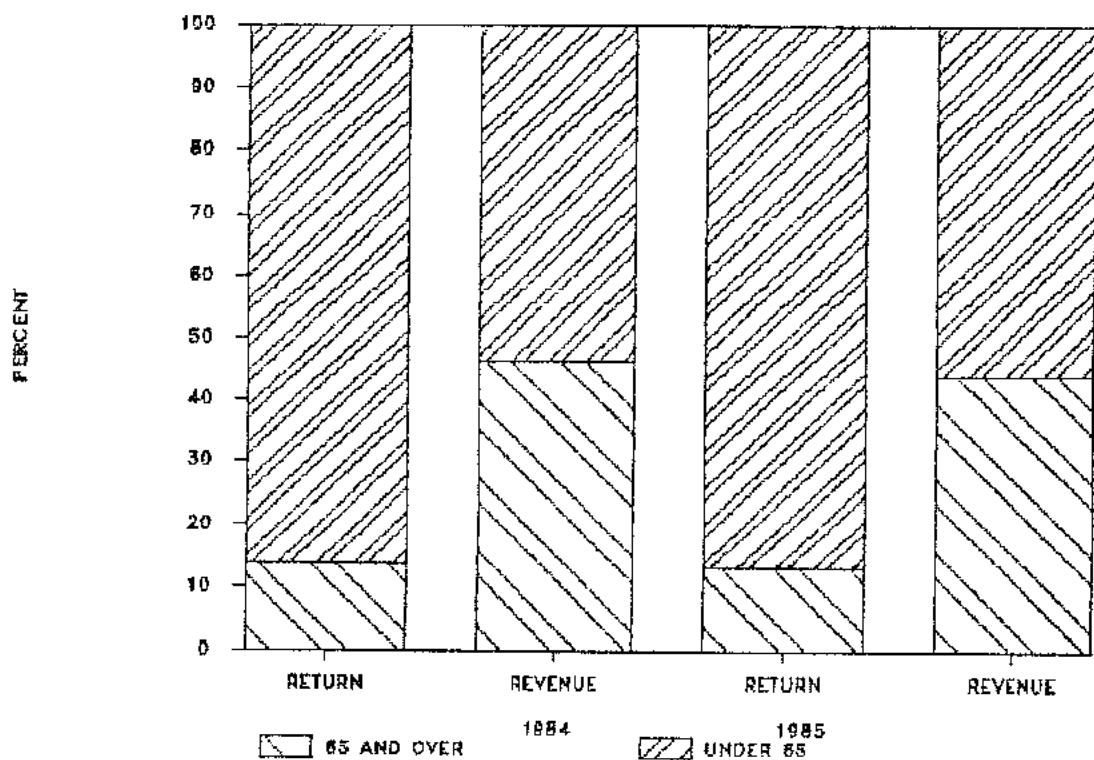


FY76 REVENUE (\$1.68 BILLION)  
PERSONAL INCOME TAXES (6.7%)

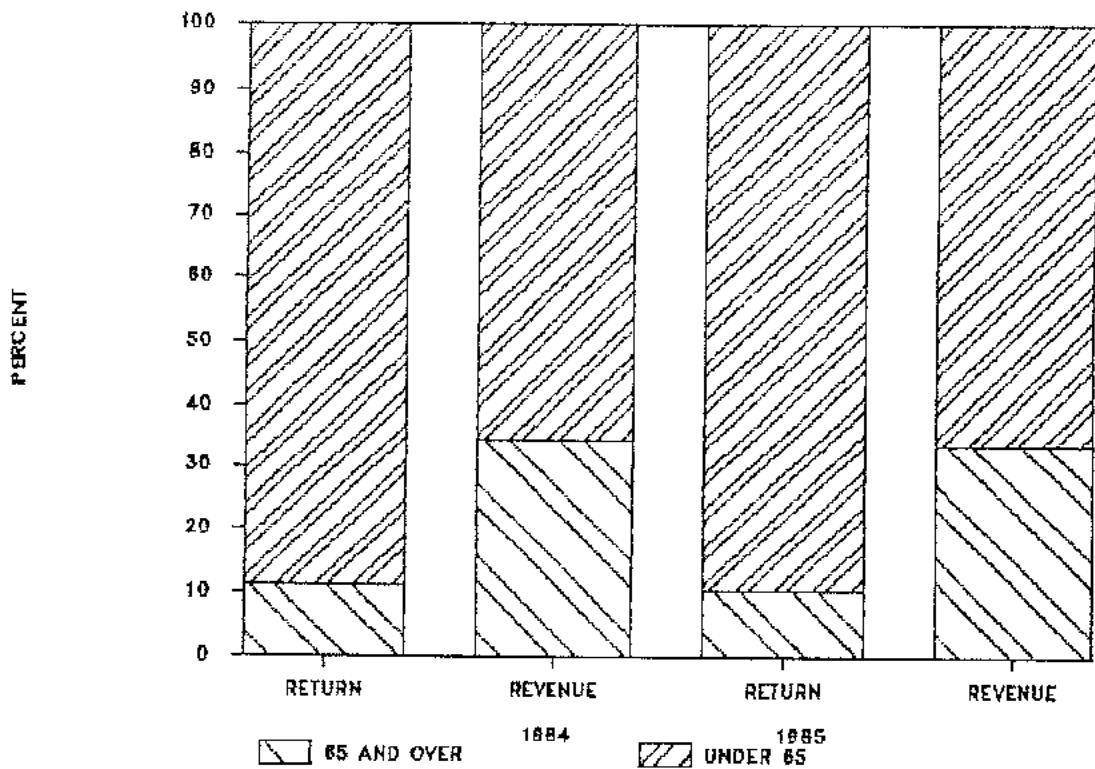


TOTAL DIVIDENDS AND INTEREST TAX REVENUES AND RETURNS  
FROM INDIVIDUALS OVER 65 YEARS OF AGE

DIVIDENDS TAX



INTEREST TAX



CAPITAL GAINS DIVIDENDS AND INTEREST

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
1970	\$ 4,916	-	6%	Capital gains only
1971	10,377	111.1	6%	Dividends included (PA 8. Aug. Special Session)
1972	60,922	487.1	6%	Eliminated \$5.00 minimum tax. DISC dividends excluded
1973	50,808	(16.6)	6%	1/1/73
1974	18,671	(63.3)	6%	Dividends tax repealed
1975	13,574	(27.3)	6%	
1976	50,428	271.5	7%	Dividends taxed at 7% if AGI greater than \$20,000 (1/1/75)
1977	59,345	17.7	1-9%	1-9% on dividends if AGI greater than \$20,000
1978	75,593	27.4		
1979	83,487	10.4		
1980	100,953	20.9		
1981	117,786	16.7		Liability for CG&D Tax eliminated when amount owed is less than \$10.00
1982 [1]	137,726	16.9		
1983	183,658	33.4		
1984	289,534	57.7	6%-13%	Beginning 1/1/83 individuals with estimated tax liability in excess of \$200 must make an estimated payment in the 6 month of their income year equal to 50% of their estimated tax liability.
1985	302,432	4.5		1) 6%-13% on dividends & interest if AGI is at least \$50,000 (1/1/83)
1986	317,304	4.9	1%-13%	2) Beginning 1/1/84 individuals whose estimated dividends & interest tax liability is in excess of \$200 must make an estimated payment in the sixth month of their income year equal to 50% of their estimated tax liability.
				1) Shareholders in an electing small business corporation can deduct from interest income tax, the amount of interest income which was also included in the firm's net income (1/1/85).
				PA 159: 1) Social security and railroad retirement income is excluded from AGI (1/1/85)

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
				-----
				2) Tax rates on interest and dividends revised to 1%-13% (1/1/85)
				3) Taxpayers 65 or over and having AGI less than \$10,000 (exclusive of capital gains) are exempt from capital gains tax (1/1/85)
				PA 469: A deduction for interest forfeited because of early withdrawal is allowed from interest income subject to tax (1/1/85)
				PA 455: Exempts individuals from the Capital Gains Tax if AGI is below the level necessary for filing a federal return.
				PA 397: Tax Rate of 1%-12% on interest & dividends if AGI is at least \$54,000 (1/1/86).
1987	NA	NA	1%-12%	

Note: There was no Connecticut Capital Gains & Dividends Tax prior to 1970.

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<sup>1</sup>13 Income subject to Estate Income tax is exempt from the Capital Gains & Dividends Tax.

Source: The Annual Report of the State Comptroller, various years.

**CAPITAL GAINS, DIVIDENDS AND INTEREST  
BREAKDOWN BY TYPE OF TAX  
(\$000)**

Revenues Due To:

Fiscal Year	Capital Gains	Dividends & Interest	Undefined Audit	Estimated Payments	Total [13]
1970	4,916	NA	NA		4,916
1971	10,331	NA	NA		10,331
1972	17,788	41,903	1,277		60,968
1973	14,768	34,789	1,060		50,617
1974	18,796	Repealed	NA		18,796
1975	13,578	NA	NA		13,578
1976	14,731	34,702	1,057		50,490
1977	17,310	40,780	1,243		59,333
1978	21,064	49,621	4,908		75,593
1979	21,991	53,019	8,477		83,487
1980	29,757	59,639	11,557		100,953
1981	33,091	69,161	15,534		117,786
1982	37,451	81,459	18,816		137,726
1983 [21]	43,868	86,770	18,596	34,424	183,658
1984	75,385	116,597	11,035	86,517	289,534
1985	73,711	104,884	23,579	100,258	302,432
1986	107,041	81,622	25,995	102,646	317,304

NA = Not Applicable.

[1] For the years 1978-1982 the total capital gains and dividends tax is distributed between dividends and capital gains based on actual collection data. For the years 1972-1973 and 1976-1977 the distribution is based on 1978's distribution figure.

[2] Beginning 1/1/83 individuals with estimated tax liability in excess of \$200 must make estimated payments equal to 50% of their estimated tax liability in the 6 month of their income year. A tax on interest income is taxable in accordance with the existing tax on dividends.

Source: Department of Revenue Services.

**DIVIDENDS TAX REVENUES**  
**BREAKDOWN BY LEVEL OF ADJUSTED GROSS INCOME**  
 (\$000)

Dividends Tax Revenue and Returns for Income Years:

Adjusted Gross Income	Rate	1978			1979			1980			1981			1982		
		Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Returns	Amount	Returns	Returns	Amount	
\$ 20,000 under	22,000	1*	6,776	185	6,523	9	399	61	399	42	466	42	42	652	42	
22,000 under	24,000	2	7,065	375	6,927	178	3,751	190	3,956	201	4,481	201	4,481	225	225	
24,000 under	28,000	3	13,428	1,026	1,015	1,097	4,397	359	5,074	432	5,950	432	5,950	512	512	
28,000 under	30,000	4	6,154	654	6,676	715	9,636	1,132	10,933	1,341	12,602	1,341	12,602	1,519	1,519	
30,000 under	35,000	6	12,934	2,201	14,856	2,417	5,099	742	5,649	894	6,558	894	6,558	1,021	1,021	
35,000 under	40,000	7	9,516	2,337	11,445	2,468	11,523	2,801	13,691	3,242	16,499	3,242	16,499	3,617	3,617	
40,000 under	50,000	7-5	12,329	4,282	15,451	4,640	16,993	5,353	21,390	6,828	23,607	6,828	23,607	3,937	3,937	
50,000 under	100,000	8	19,846	13,134	24,157	14,566	28,373	17,081	36,235	21,570	39,323	21,570	39,323	7,262	7,262	
100,000 & Over	9	8,791	28,816	10,831	33,178	13,024	38,774	15,212	43,396	16,969	46,664	16,969	46,664	21,932	21,932	
<b>Totals</b>			<b>97,176</b>	<b>\$53,019</b>	<b>111,280</b>	<b>\$59,639</b>	<b>106,180</b>	<b>\$69,161</b>	<b>126,972</b>	<b>\$81,459</b>	<b>142,093</b>	<b>\$86,770</b>				
		1983			1984			1985			1986			1987		
Adjusted Gross Income	Rate	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	
\$ 50,000 under	\$ 50,000	6*	1,878	5,460	1,821	5,186	20,293	4,485	20,551	4,757	5,466	5,466	5,466	5,466	5,466	
60,000 under	70,000	8	12,930	4,993	14,172	5,148	9,332	5,111	6,489	5,335	5,475	5,475	5,475	5,475	5,475	
70,000 under	80,000	10	8,477	6,005	5,111	6,489	6,489	6,489	6,489	6,489	6,489	6,489	6,489	6,489	6,489	
80,000 under	90,000	12	6,005	3,996	3,985	4,766	11,338	11,338	11,338	11,338	11,338	11,338	11,338	11,338	11,338	
90,000 under	100,000	12	3,996	9,613	14,996	4,072	8,315	8,315	8,315	8,315	9,892	9,892	9,892	9,892	9,892	
100,000 under	150,000	13	150,000	13	150,000	13	150,000	13	150,000	13	150,000	13	150,000	13	150,000	
150,000 under	200,000	13	2,356	2,660	10,292	3,232	8,315	10,292	10,292	10,292	11,464	11,464	11,464	11,464	11,464	
200,000 under	300,000	13	2,449	32,927	3,011	37,483	3,011	3,011	3,011	3,011	37,483	37,483	37,483	37,483	37,483	
<b>Totals</b>			<b>71,677</b>	<b>\$95,711</b>	<b>78,784</b>	<b>\$103,685</b>										
Adjusted Gross Income	Rate	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	Returns	Amount	
\$ 50,000 under	\$ 50,000	1*	1,389	686	686	686	8,320	356	356	356	356	356	356	356	356	
54,000 under	58,000	2	8,803	656	656	656	7,721	930	930	930	930	930	930	930	930	
58,000 under	62,000	3	6,619	1,122	6,619	1,122	6,619	1,122	1,122	1,122	1,122	1,122	1,122	1,122	1,122	
62,000 under	66,000	4	5,727	1,307	5,727	1,307	5,727	1,307	1,307	1,307	1,307	1,307	1,307	1,307	1,307	
66,000 under	70,000	5	4,876	1,465	4,876	1,465	4,876	1,465	1,465	1,465	1,465	1,465	1,465	1,465	1,465	
70,000 under	74,000	6	4,163	1,487	4,163	1,487	4,163	1,487	1,487	1,487	1,487	1,487	1,487	1,487	1,487	
74,000 under	78,000	7	3,640	1,492	3,640	1,492	3,640	1,492	1,492	1,492	1,492	1,492	1,492	1,492	1,492	
78,000 under	82,000	8	3,160	1,774	3,160	1,774	3,160	1,774	1,774	1,774	1,774	1,774	1,774	1,774	1,774	
82,000 under	86,000	9	2,751	1,783	2,751	1,783	2,751	1,783	1,783	1,783	1,783	1,783	1,783	1,783	1,783	
86,000 under	90,000	10	5,571	4,410	5,571	4,410	5,571	4,410	4,410	4,410	4,410	4,410	4,410	4,410	4,410	
90,000 under	100,000	12	13,818	17,289	13,818	17,289	13,818	17,289	17,289	17,289	17,289	17,289	17,289	17,289	17,289	
100,000 under	150,000	13	4,863	9,351	4,863	9,351	4,863	9,351	9,351	9,351	9,351	9,351	9,351	9,351	9,351	
150,000 under	200,000	13	7,577	50,867	7,577	50,867	7,577	50,867	50,867	50,867	50,867	50,867	50,867	50,867	50,867	
<b>Totals</b>			<b>86,798</b>	<b>\$94,974</b>												

[1] Prior to 1982 taxpayers with AGI below \$20,000 were not subject to the dividends tax. Beginning in income year 1983 the threshold amount was increased to \$50,000 from \$20,000. The new rates range between 6% - 13%.

Source: Department of Revenue Services

DIVIDENDS TAX REVENUES  
BY LEVEL OF ADJUSTED GROSS INCOME  
OVER 65 YEARS OF AGE  
(\$000)

Dividends Tax Revenue & Returns  
for Income Years:

Adjusted Gross Income	Rate	1977		1978		1982	
		Returns	Amount	Returns	Amount	Returns	Amount
under \$20,000 [1]		19	-	99	\$ 2	143	\$ 21
\$20,000 under 22,000	1%	1,224	\$ 75	1,263	80	1,458	89
22,000 under 24,000	2	1,071	143	1,196	157	1,685	204
24,000 under 28,000	3	1,671	379	1,952	415	3,132	628
28,000 under 30,000	4	753	249	841	279	1,428	392
30,000 under 35,000	6	1,454	837	1,541	846	3,119	1,418
35,000 under 40,000	7	1,064	828	1,281	917	2,435	1,549
40,000 under 50,000	7.5	1,492	1,627	1,680	1,646	3,279	2,754
50,000 under 100,000	8	2,464	4,799	2,808	5,161	5,793	8,833
100,000 & over	9	1,472	11,570	1,506	12,593	2,948	21,851
Totals		12,684	\$20,507	14,007	\$22,095	25,420	\$37,745

1984

Adjusted Gross Income [2]	Rate	Returns	Amount
No AGI		149	\$ 931
\$ 50,000 under 60,000	6%	2,802	2,079
60,000 under 70,000	8	1,855	2,383
70,000 under 80,000	10	1,219	2,302
80,000 under 90,000	12	839	2,305
90,000 under 100,000	12	640	1,920
100,000 under 150,000	13	1,671	7,314
150,000 under 200,000	13	709	4,614
200,000 under 300,000	13	556	5,449
300,000 & over	13	603	18,556
TOTALS		11,043	\$47,856

OVER 65 YEARS OF AGE (continued)  
(\$000)

Dividends Tax Revenue & Returns  
for Income Years:

1985					
Adjusted Gross Income	Rate	Returns	Amount	Percent Total	
under \$ 50,000	-----	69	\$ 241	0.6%	
\$ 50,000 under 54,000	1%	1,341	165	0.4	
54,000 under 58,000	2	1,088	279	0.7	
58,000 under 62,000	3	916	414	1.0	
62,000 under 66,000	4	758	468	1.1	
66,000 under 70,000	5	672	562	1.4	
70,000 under 74,000	6	577	655	1.6	
74,000 under 78,000	7	479	617	1.5	
78,000 under 82,000	8	406	572	1.4	
82,000 under 86,000	9	399	777	1.9	
86,000 under 90,000	10	314	718	1.7	
90,000 under 100,000	12	672	1,827	4.4	
100,000 under 150,000	13	1,792	7,387	17.7	
150,000 under 200,000	13	732	4,194	10.1	
200,000 & Over	13	1,299	22,875	54.8	
<b>TOTAL</b>		<b>11,514</b>	<b>\$41,750</b>	<b>100.0%</b>	

Source: Department of Revenue Services

**INTEREST TAX REVENUES  
BREAKDOWN BY LEVEL OF ADJUSTED GROSS INCOME  
(\$000)**

**Interest Tax Revenue and Returns for Income Years:**

<b>Adjusted Gross Income</b>	<b>Rate</b>	<b>1983</b>		<b>1984</b>	
		<b>Returns</b>	<b>Amount</b>	<b>Returns</b>	<b>Amount</b>
under \$ 50,000		2,181	\$ 3,603	2,441	\$ 2,311
\$ 50,000 under 60,000	6%	29,556	7,432	30,620	11,903
60,000 under 70,000	8	17,473	6,913	19,656	8,270
70,000 under 80,000	10	10,900	5,955	12,294	7,187
80,000 under 90,000	12	7,412	5,709	8,241	6,357
90,000 under 100,000	12	4,938	3,971	5,878	5,009
100,000 under 150,000	13	11,302	12,625	13,602	15,602
150,000 under 200,000	13	3,773	6,404	4,629	7,841
200,000 under 300,000	13	2,915	6,926	3,557	8,703
300,000 & Over	13	2,560	18,977	3,164	22,610
<b>TOTALS</b>		<b>93,010</b>	<b>\$78,515</b>	<b>104,082</b>	<b>\$95,793</b>
		<b>1985</b>		<b>Percent</b>	
		<b>Returns</b>	<b>Amount</b>	<b>Total</b>	
under \$ 50,000		2,177	\$ 1,060	1.3%	
\$ 50,000 under 54,000	1	11,637	671	0.8	
54,000 under 58,000	2	12,660	1,170	1.4	
58,000 under 62,000	3	11,381	1,477	1.8	
62,000 under 66,000	4	9,741	1,716	2.1	
66,000 under 70,000	5	8,218	1,828	2.2	
70,000 under 74,000	6	6,917	1,967	2.4	
74,000 under 78,000	7	5,749	1,959	2.4	
78,000 under 82,000	8	4,995	2,038	2.5	
82,000 under 86,000	9	4,211	2,016	2.4	
86,000 under 90,000	10	3,654	2,076	2.5	
90,000 under 100,000	12	7,207	5,074	6.1	
100,000 under 150,000	13	17,175	16,993	20.5	
150,000 under 200,000	13	5,730	8,014	9.7	
200,000 & Over	13	8,291	34,798	42.0	
<b>TOTALS</b>		<b>119,743</b>	<b>\$82,857</b>	<b>100.0%</b>	

Source: Department of Revenue Services

INTEREST TAX REVENUES  
BY LEVEL OF ADJUSTED GROSS INCOME  
OVER 65 YEARS OF AGE  
(\$000)

Interest Tax Revenue and Returns  
for Income Years:  
1984

Adjusted Gross Income {1}	Rate	Returns	Amount
No AGI		154	\$ 582,300
\$ 50,000 under 60,000	6%	2,997	2,815,593
60,000 under 70,000	8	1,950	2,742,592
70,000 under 80,000	10	1,281	2,401,166
80,000 under 90,000	12	880	2,239,635
90,000 under 100,000	12	670	1,764,546
100,000 under 150,000	13	1,730	5,617,632
150,000 under 200,000	13	733	2,870,642
200,000 under 300,000	13	565	3,307,824
300,000 and over	13	611	8,551,617
<b>TOTAL</b>		<b>11,571</b>	<b>\$32,893,547</b>

1985

Adjusted Gross Income	Rate	Returns	Amount	Percent Total
under \$ 50,000		68	\$ 172	0.6
\$ 50,000 under 54,000	1%	1,447	218	0.8
54,000 under 58,000	2	1,152	354	1.3
58,000 under 62,000	3	979	430	1.5
62,000 under 66,000	4	823	523	1.9
66,000 under 70,000	5	731	586	2.1
70,000 under 74,000	6	625	626	2.2
74,000 under 78,000	7	504	569	2.0
78,000 under 82,000	8	431	622	2.2
82,000 under 86,000	9	427	690	2.5
86,000 under 90,000	10	336	706	2.5
90,000 under 100,000	12	721	1,641	5.9
100,000 under 150,000	13	1,857	5,514	19.7
150,000 under 200,000	13	767	2,760	9.9
200,000 & Over	13	1,327	12,553	44.9
<b>TOTAL</b>		<b>12,195</b>	<b>\$27,963</b>	<b>100.0%</b>

{1} Beginning with income year 1/1/83 interest is taxed in accordance with this schedule.

Source: Department of Revenue Services

**INHERITANCE TAX**

Fiscal Year	Revenues (000)	Yearly % Change	Rate and Base Changes
1959	\$ 14,116	19.6	Rates range from 2-14% of fair market value
1960	16,878	3.1	
1961	17,400	3.1	
1962	23,069	32.6	30% surtax goes into effect for estates created on or after 6/8/61. (Thus rates range from 2.6-18.2% of fair market value)
1963	26,168	13.4	
1964	25,373	(3.0)	
1965	35,778	41.0	
1966	37,997	6.2	
1967	34,284	(9.8)	
1968	38,158	11.3	
1969	42,305	10.9	
1970	42,338	0.1	
1971	46,299	9.4	
1972	49,746	7.5	Inheritance - The time limit for filing succession tax returns goes to 9 months from 1 year after death. Estate - To 9 months from 18 months.
1973	64,206	29.1	
1974	53,942	(16.0)	
1975	45,997	(14.7)	
1976	45,245	(1.6)	
1977	48,705	7.7	
1978	48,851	0.3	
1979	52,997	8.5	Exemption levels double; Farm land valued at current use & not fair market; value of annuity exempt for servicemen
1980	54,764	3.3	
1981	67,351	23.0	
1982	79,250	17.7	An Estate Tax is established: 1) A tax of 10% is levied on net income of Estates (an exemption of \$20,000 plus all federal exemptions are allowed) 2) If estimated tax liability is in excess of \$200 an estimated payment of 50% is due in the sixth month of the Estate's income year. Final payment is due in fourth month following end of income year (1/1/82)
1983	77,464	(2.3)	
1984	111,180	43.5	1) A surtax of 10% is added to the tax on estates established on or after 7/1/83. Transfers of farmland are exempt.
1985	125,300	12.7	1) The transfer of land certified to be held as open space in perpetuity is exempt from Succession Tax. 2) Estate income tax:

- a) Eliminates requirement that a fiduciary file an estimated tax return

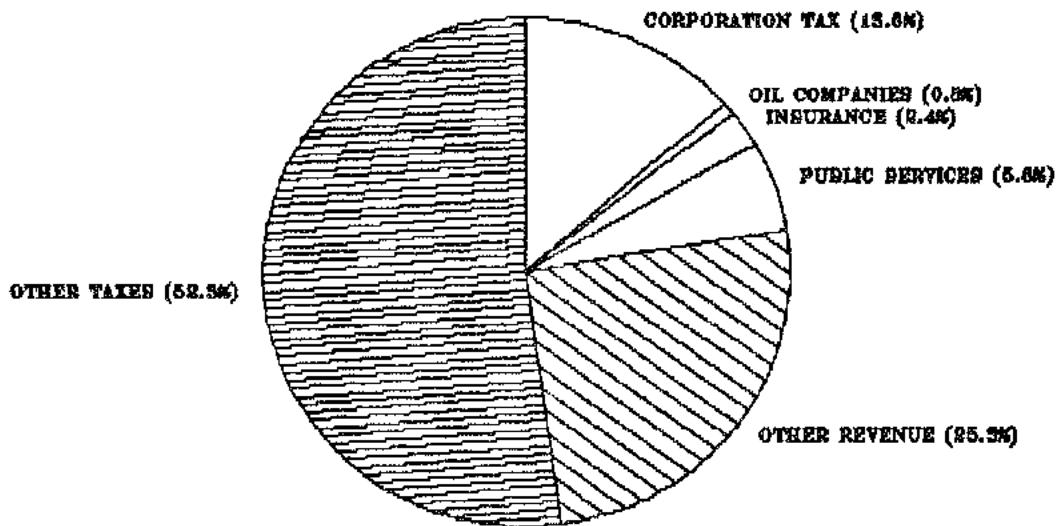
- b) The definition of fiduciary is expanded to include fiduciaries of non-resident estates

Fiscal Year	Revenues (000)	Yearly % Change	Rate and Base Changes
1986	153,327	22.4	<ul style="list-style-type: none"> <li>1) The exemption for surviving husband or wife (Class AA) is increased to \$300,000 from \$100,000 and the exemption for parents, grandparents and descendants (Class A) is increased to \$50,000 from \$20,000 (7/1/85).</li> <li>2) The money which a surviving spouse initially receives from an estate when there is no will is raised to \$100,000 from \$50,000 (7/1/85).</li> <li>3) Estates in which more than 35% of the value of the gross estate is comprised of interest for a closely held business may take up to ten years to pay the Succession Tax (7/1/85).</li> </ul>
1987	NA	NA	<ul style="list-style-type: none"> <li>1) PA 397 - The Inheritance Tax on Class AA (Surviving Spouse) is phased out over 3 years (7/1/86).</li> <li>2) PA 10 - No tax is due if liability is less than \$10 (7/1/86).</li> </ul>

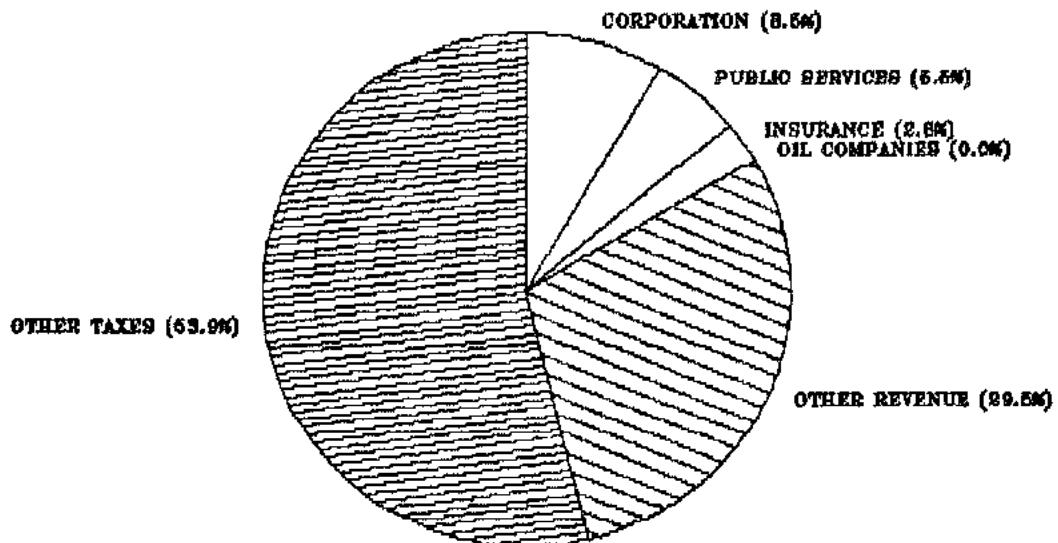
Source: The Annual Report of the State Comptroller, various years.

**B. Business Taxes**

FY86 REVENUE (\$4.8 BILLION)  
BUSINESS TAXES (28.4%)



FY76 REVENUE (\$1.69 BILLION)  
BUSINESS TAXES (10.6%)



CORPORATION TAX

Fiscal Year	Revenues (000)	Yearly @ Change	Rate	Base Changes
1959	\$ 27,301	-	3.75	
1960	30,732	12.6	3.75	
1961	30,766	0.1	3.75	
1962	38,515	25.2	5.00	
1963	47,039	22.1	5.00	
1964	51,284	9.0	5.00	
1965	59,201	15.4	5.00	
1966	67,983	14.8	5.25	
1967	78,383	15.3	5.25	
1968	81,438	3.9	5.25	
1969	84,879	4.2	5.25	
1970	119,713	41.0	8.00	
				Income of utilities & telephone companies subject to tax
1971	126,320	5.5	8.00	
1972	122,660	(2.9)	8.00	
1973	138,648	13.0	8.00	
1974	140,197	1.1	8.00	
1975	140,048	(0.1)	8.00	
1976	143,207	2.3	10.00	
1977	201,742	40.9	10.00	
1978	199,569	(1.1)	10.00	
1979	231,140	15.8	10.00	A credit against the state corporation business

Income of utilities & telephone companies subject to tax

**Accelerated Payments**

A credit against the state corporation business tax is allowed equal to 25% of the portion of tax which is allocable to a new, expanded, or substantially renovated manufacturing facility in an economically distressed municipality.

Tax credit allowed for:

- 1) an approved cooperative work education occupations program. The credit is equal to 10% of wages paid by an employer to a qualified high school student. The maximum credit is \$300 per income year.

2) Apprenticeship training in the machine tool & metal trades. The credit equals \$2.50 per hour of training and may not exceed the lesser of \$3,000 or 50% of wages paid in any income year.

A. (1) effective tax rate goes to 10% from 9.1%;

(2) tax on capital base is increased to 3.1 mills from .31 mills;

Fiscal Year	Revenues (000)	Yearly % Change	Base Changes
			(3) the minimum tax is increased to \$250 from \$50.
			B. A tax credit (up to 25% of cost) is provided for establishing a day care facility.
			C. An exemption is provided for the earnings of International Banking Facilities.
			D. A new fourth base is established for calculating tax liability (corporations whose gross receipts exceed \$50,000 must calculate their tax liability on the base of a 5% tax on 50% of their net income and compensation paid to officers and owners of more than 1% of the common stock.)
			E. (1) The corporation business tax on dividends is eliminated;
			(2) The allocation formula is eliminated and all business income is distributed to Connecticut on the basis of the apportionment factor;
			(3) The sales factor is to be double weighted in arriving at the apportionment factor
			F. The urban jobs tax credit is increased to 50% from 25% for that portion of tax allocable to a manufacturing facility located in an enterprise zone.
			A. Effective with income years beginning on or before 1/1/82, corporate taxpayers must make an estimated payment of 60% of their tax liability or \$250 whichever is greater, during the sixth month of their income year. An additional payment, bringing the total estimated payment to 80%, is required during the twelfth month.
1982	330,673	33.0	10.00
1983	345,508		4.5

- (3) the minimum tax is increased to \$250 from \$50.
- B. A tax credit (up to 25% of cost) is provided for establishing a day care facility.
- C. An exemption is provided for the earnings of International Banking Facilities.
- D. A new fourth base is established for calculating tax liability (corporations whose gross receipts exceed \$50,000 must calculate their tax liability on the base of a 5% tax on 50% of their net income and compensation paid to officers and owners of more than 1% of the common stock.)
- E. (1) The corporation business tax on dividends is eliminated;
  - (2) The allocation formula is eliminated and all business income is distributed to Connecticut on the basis of the apportionment factor;
  - (3) The sales factor is to be double weighted in arriving at the apportionment factor
- F. The urban jobs tax credit is increased to 50% from 25% for that portion of tax allocable to a manufacturing facility located in an enterprise zone.
- A. Effective with income years beginning on or before 1/1/82, corporate taxpayers must make an estimated payment of 60% of their tax liability or \$250 whichever is greater, during the sixth month of their income year. An additional payment, bringing the total estimated payment to 80%, is required during the twelfth month.
- B. Accelerated Cost Recovery System (ACRS)<sup>11s</sup> disallowed (Effective 1/1/81) (A description of ACRS is included under Business Taxes.)
- C. Exemption for gains resulting from the sale or exchange on cattle raised from birth on a farm in Connecticut. (To qualify for the exclusion at least 75% of a taxpayer's gross income must be derived from farming).

10.0 A. Calculation of tax liability on bases of net

Fiscal Year	Revenues (000)	Yearly % Change	Rate
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	Base Changes
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income plus compensation to owners & officers is repealed with income years beginning 1/1/83.

B. Various tax credits are provided to business firms choosing to engage in various community service activities as follows (1/1/82):

Project

Credit

- 1) Energy conservation & Emp. training 70%
- 2) Eligible programs as determined by municipality 50%
- 3) Child Day Care Centers 50%

C. Businesses located in enterprise zones are ineligible to receive the 50% urban jobs tax credit if a firm has relocated to a designated enterprise zone from a distressed municipality or an area eligible for enterprise zone designation.

1) Rate increases effective with income years beginning 1/1/83.

2) Tax credit for expenditures for day care is increased to \$20,000 from \$10,000.

1) Corporate tax credits are increased under the Neighborhood Assistance Program.

1) Corporations may only deduct 88% of there federal depreciation expense for income year 1985. The full deduction is allowed for income Year 1986 and thereafter. (A description of ACRS is included under Business Taxes.)

2) The minimum tax is reduced to \$100 from \$250 (1/1/85).

3) Neighborhood assistance: Annual tax credit is increased to \$2 million from \$1.5 million (7/1/85).

4) The tax exemption for companies providing alternative energy systems is extended for three years, until FY 1987.

1) PA 132 - Regulated investment companies and real estate investment trusts will no longer be allowed a deduction for dividends paid when determining the

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
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tax on their capital base (10/1/86).

- 2) PA 124 - Max tax on capital base is increased from \$100,000 to \$500,000 (1/1/86).
- 3) PA 269 - Neighborhood Assistance tax credits increased to a maximum \$3 million per year from \$2 million (1/1/86).
- 4) PA 417 - A tax credit of \$250,000 per year for all firms is available to businesses providing subsidies to employees for child care. Tax credit is 50% of cost of subsidy (7/1/86).
- 5) PA 395 - A tax credit for 50% of donations to the Rental Housing Assistance Trust Fund is allowed up to a limit of \$25,000 in credits per firm annually; the annual limit for all firms is \$500,000 (1/1/86 but not after 1/1/88).

Source: The Annual Report of the State Comptroller, various years.

## CORPORATION TAX CREDITS

Connecticut offers eight different tax credits to taxpayers liable for the Corporation Business Tax.

The table below indicates the number of returns which claimed a particular tax credit and the total dollar amount claimed.

Type of Credit	Number of Returns	Amount Claimed FY 1984
Neighborhood Assistance	90	\$ 461,078
New Facilities	71	391,704
Industrial Waste	24	158,981
Apprenticeship	48	148,864
Enterprise Zones	6	143,822
Air Pollution Abatement	14	109,030
Work Education	27	23,837
Day Care Center	1	500
<b>TOTALS</b>	<b>281</b>	<b>\$1,437,816</b>

Source: Department of Revenue Services, 1984-85 Annual Report.

ACCELERATED COST RECOVERY SYSTEM  
AND THE CONNECTICUT CORPORATION BUSINESS TAX

The legislature, during the 1985 session, modified the decoupling provision by limiting a firm's depreciation deduction to 88% of their federal depreciation for their 1985 income year. The full deduction was delayed one year until income year 1986 and thereafter (PA 85-159). The portion of federal depreciation that a firm may take is as follows:

Corporate Income Year	Federal Depreciation Allowed
1981	96%
1982	91
1983	84
1984	77
1985	88
1986 and thereafter	100

In 1981, Congress adopted the Accelerated Cost Recovery System (ACRS) for firms to use in calculating depreciation. Connecticut corporation tax statutes at that time followed the federal practice. Since the effect of ACRS was to reduce the net income of firms, corporation tax receipts to the State would drop. In order to postpone this expected decrease in State corporate tax revenues, the legislature passed PA 81-7 during the November Special Session to decouple from ACRS. Decoupling was the term used to denote that Connecticut corporation tax law was changed to eliminate the statutory references which tied Connecticut law to federal law with regard to depreciation.

The act had two major provisions, decoupling and recapture. The first provision, decoupling, limited the amount of depreciation that a firm could take by providing them with two alternative options as shown below:

1. The first option limited the amount of depreciation that a firm could take to a percentage of federal depreciation as follows:

Corporate Income Year	Federal Depreciation Allowed
1981	96%
1982	91
1983	84
1984	77
1985	100

The percentages of federal depreciation allowed were selected based on data which indicated that the revenue loss associated

with ACRS would be eliminated.

2. Under the second option firms could elect to take deductions based upon the federal depreciation schedule available prior to January 1, 1981 (that is, prior to ACRS).

Recapture, the second major provision, recognized that decoupling prevented corporations from fully depreciating their assets for state tax purposes. In order to allow full depreciation to occur, a section was included to allow for recapture. Beginning with the 1984 income year, firms would recapture 20% of their depreciation which had been disallowed in the 1981 income year. In the 1985 income year, firms would recapture 20% of their depreciation which had been disallowed in the 1981 and 1982 income years. Recapture would continue until the 1991 income year when firms would recapture the last 20% of their depreciation which had been disallowed during the 1984 income year.

PUBLIC SERVICE CORPORATIONS

Fiscal Year	Revenue (000)	Yearly % Change
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1959	8,411	-
1960	8,765	4.2
1961	7,821	(10.8)
1962 [1]	19,473	149.0
1963	21,179	8.8
1964	22,355	5.6
1965	23,566	5.4
1966	24,880	5.6
1967	26,772	7.6
1968	28,436	6.2
1969	30,651	7.8
1970 [2]	34,252	11.7
1971	37,616	9.8
1972	52,915	40.7
1973	61,718	16.6
1974	68,739	11.4
1975 [3]	82,768	20.4
1976	92,431	11.7
1977	130,922	41.6 (accelerated payments)
1978	108,263	(17.3)
1979 [4]	122,569	12.9
1980	146,271	19.3
1981	175,270	19.8
1982	218,203	24.5
1983	233,906	7.2

7.2) Electric & gas companies may deduct revenues derived from energy conservation loan programs from gross earnings.

- 2) Various tax credits are provided to firms engaging in community service activities (see corporation tax).
- 1984 259,823 11.1  
1985 290,672 11.9 1) The sales of gas or electricity to residential consumers is reduced to 4% from 5% (10/1/85).

- 2) The 3% gross earnings tax on Railroad Car companies is repealed (1/1/85).

- 3) The 9% tax on the gross receipts from sales of interstate telecommunications services is extended to 12/31/85 (1/1/85).
- 4) Railroad Companies are allowed an alternative method for determining gross receipts in Connecticut. Investments in additional areas are eligible as offsetting tax credits (10/1/85).

- 1986 269,429 (7.3)
- 1987 NA NA 1) PA 410 - (a) Telecommunication services which are not rate regulated by the DPUC are subject to a 6.5% gross receipts tax. The tax is applied to revenues from services: (1) Rendered entirely within

Connecticut; (2) Which originate or terminate in Connecticut and are billed to Connecticut (7/1/86).

(b) Companies Providing rate regulated service will pay two-ninths of their annual tax as a grant to towns. The payments is in proportion to the number of access lines in each town to the total number of access lines statewide (4/1/87).

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[1] Two years' receipts are shown in FY 1962 figures because of a statutory change in payment dates from July to April.

[2] Earnings of utilities & telephone companies subject to Corporation Tax.

[3] Beginning with FY 1965 20% of all Public Service tax receipts went to the Public Service Tax Sinking Fund. The Fund was abolished in FY 1975 and all revenues went to the General Fund.

[4] An exemption is provided for Railroads whose net operating income is less than 12% of their gross earnings.

Source: The Annual Report of the State Comptroller, various years.

PUBLIC SERVICE CORPORATION  
TAXES  
(\$000)

Fiscal Year	Community TV & Ant.	Tele.	Electric & Power Cos.	Gas	Gas, Elec & Steam	Water & Water Pw.	Telegraph & Cable	Railroad Car Cos.	Railroad Companies	Express Companies
1958	NA	3,217	832	367	1,479	210	57.7	48	1,374	9.0
1959	NA	3,488	888	384	1,576	234	59.9	37	1,318	8.6
1960	NA	3,805	559	422	2,032	243	49.8	33	743	9.0
1961	NA	3,974	601	446	2,180	262	48.5	33	1,134	10.1
1962 [1]	NA	13,220	2,451	1,807	8,489	1,082	122.3	58	NA	16.5
1963	NA	9,771	2,336	1,431	6,673	836	68.9	28	NA	10.5
1964	NA	10,363	2,419	1,453	7,100	871	67.2	31	26	8.3
1965	0	11,160	2,469	1,523	7,369	916	66.1	27	27	8.4
1966	0	11,760	2,624	1,620	7,690	967	66.6	25	25	7.5
1967	0	12,836	2,798	1,717	8,294	1,015	65.6	26	25	7.7
1968	0	13,750	2,826	1,875	8,844	1,103	71.2	25	26	5.6
1969	0	14,934	3,004	1,933	9,516	1,131	80.2	21	27	4.3
1970	0	17,293	3,243	2,124	10,265	1,251	25.4	20	27	3.7
1971	0	19,057	3,502	2,502	11,097	1,388	26.9	13	27	3.1
1972	0	26,645	4,553	3,451	16,222	1,965	28.8	12	37	2.1
1973	9	30,810	5,838	3,838	18,997	2,135	30.5	14	45	2.0
1974 [2]	91	34,903	6,466	3,858	20,679	2,227	472.0	15	26	2.0
1975	119	37,119	9,603	4,804	28,403	2,378	249.8	10	61	0.0
1976	553	40,996	10,535	5,556	32,268	2,592	154.4	6	47	0.0
1977 [3]	971	45,131	17,547	10,981	52,049	4,323	155.3	8	71	0.0
1978	1,468	46,734	12,526	8,667	35,363	3,217	157.5	11	122	0.0
1979 [4]	2,028	57,185	13,877	6,989	38,873	3,347	174.5	11	192	0.0
1980	2,748	62,395	18,699	10,186	48,228	3,755	204.0	12	31	0.0
1981	3,490	70,962	23,692	12,574	61,640	2,675	216.9	11	9	0.0
1982	5,634	95,620	25,716	16,619	70,828	3,542	232.9	10	.1	0.0
1983	6,947	104,467	24,632	17,624	76,037	3,969	223.4	.8	.08	0.0
1984 [5]	13,502	114,141[6]	28,476	17,362	82,554	3,605	178.2	6	.14	0.0
1985	14,409	135,318	30,118	17,450	87,345	5,857	171.8	5	.15	0.0
1986	16,743	124,701	27,604	15,964	79,076	5,184	157.2	1	.12	0.0

NA = Not Applicable or Not Available.

[1] Two years' receipts are shown in FY 1962 figures because of a statutory change in payment dates from July to April.

[2] Beginning with FY 1965 20% of all Public Service Tax receipts went to the Public Service Tax Sinking Fund. The Fund was abolished in FY 1975 and all revenues went to the General Fund.

[3] Accelerated payments.

[4] An exemption is provided for railroads whose net operating income is less than 12% of their gross earnings.

[5] Prior to FY 1984 cable companies were paying the tax based on their gross receipts from basic subscription services only & not from their premium subscription services. The Department of Revenue Services has ruled that the gross receipts from both basic & premium subscription services be included in the taxable base.

[6] The American Telephone and Telegraph Corporation (AT&T) was broken up by the federal government.

Source: Comparative Statement of State Tax Revenue in Connecticut, Department of Revenue Services, various years.

PUBLIC SERVICE CORPORATION  
TAX RATES

Fiscal Year	Community TV & Ant.	Tele.	Electric & Power Cos.	Gas & Steam	Gas, Elec Water & Water Pw.	Telegraph & Cable	Railroad Car Cos.	Railroad Companies	Express Companies
1958	NA	4.0%	1.5%	1.5%	1.5%	1.5%	3.0%	2% - 3.5%	2.0%
1959	NA	4.0%	1.5%	1.5%	1.5%	1.5%	3.0%	2% - 3.5%	2.0%
1960	NA	4.0%	1.5%	1.5%	1.5%	1.5%	3.0%	2% - 3.5%	2.0%
1961	NA	4.0%	1.5%	1.5%	1.5%	1.5%	3.0%	2% - 3.5%	2.0%
1962	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1963	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1964	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1965	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1966	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1967	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1968	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1969	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1970	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1971	NA	6.0%	4.0%	4.0%	4.0%	4.0%	4.5%	2% - 3.5%	2.0%
1972	NA	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1973	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1974	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1975	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1976	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1977	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1978	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1979	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1980	8.0%	8.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1981	9.0%	9.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1982	9.0%	9.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1983	9.0%	9.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2% - 3.5%	2.0%
1984	[1]	9.0%	5.0%	5.0%	5.0%	5.0%	4.5%	3.0%	2% - 3.5%
1985	[2]	9.0%	5.0%	5.0%	5.0%	5.0%	4.5%	3.0%	2% - 3.5%
1986	[2]	9.0%	5.0%	5.0%	5.0%	5.0%	4.5%	Repealed	2% - 3.5%
1987	[3]	9.0%	5.0%	5.0%	5.0%	5.0%	4.5%		2.0%

NA = Not applicable

[1] The 5% tax on water companies may only be levied on water companies as defined under regulations issued by the DPUC (7/1/84).

[2] The tax on sales of gas or electricity to residential customers is reduced from 5% to 4%.

[3] The tax rate on interstate firms is reduced to 6.5% and applies to revenues from services: (1) rendered entirely in Connecticut and; (2) which originated or terminate in Connecticut and are billed to Connecticut. Effective 4/1/87. Intrastate firms must pay two-ninths of their annual tax as a grant to towns. The grant amount is based upon the number of access lines in each town to the total number statewide.

RATE INCREASES GRANTED TO  
MAJOR PUBLIC UTILITIES BY THE  
DEPARTMENT OF PUBLIC UTILITY CONTROL

**Decision Dates**

Year	Month	Utility	Amount [1] (Millions)
1974	October	CL&P	\$25.3
		HELCO	22.4
1975	June	SNET	48.8
1976	December [2]	CL&P	(12.0)
		HELCO	(9.6)
1977	October	CL&P	22.6
		HELCO	12.4
	December	SNET	33.8
1979	January [3]	CL&P	6.6
		HELCO	3.6
	June	CL&P	53.7
		HELCO	32.3
1980	October	SNET	85.3
		CL&P	81.6
		HELCO	43.0
	November	SNET	16.3
1981	November	CL&P	123.5
		HELCO	62.5
1982	November	SNET	89.2
	December [4]	CL&P	101.7
1983	December	CL&P	99.4
1985	October [5]	CL&P	(1.6) (10/85-6/86)
		UI	(0.5) (10/85-6/86)

SNET - Southern New England Telephone  
 CL&P - Connecticut Light and Power  
 HELCO - Hartford Electric Light Company  
 UI - United Illuminating

[1] The amount of revenue increase to the utility resulting from the rate decision.

[2] The decline in revenues is overstated because the revenue figure assumes that the new rate structure would be in effect for a full year. However, the implementation of the rate structure was delayed because of court appeals and was only in effect from May 1, 1977 through November 28, 1977. The estimated revenue amounts are \$7.0 million for CL&P and \$5.6 million for HELCO.

[3] The rate increases granted to CL&P and HELCO are surcharges resulting from a court case.

[4] HELCO merged with CL&P.

[5] CL&P and UI requested that the DPUC decrease its rates to reflect the decrease in the gross earnings tax authorized under PA 85-159. This act reduced the tax on sales of gas or electricity to residential customers from 5 percent to 4 percent (effective 10/1/85).

Source: The Department of Public Utility Control.

STATE TAX CONSEQUENCES OF THE  
Deregulation of the  
TELECOMMUNICATIONS INDUSTRY  
AND THE DIVESTITURE OF AT&T

Background: Telecommunications

Until the late 1970's, American Telephone & Telegraph (AT&T) provided virtually all of the business and residential phone service across the United States. AT&T provided this service through its network of 23 Bell Operating Companies and its equipment and long distance subsidiaries. AT&T provided local exchange service, intrastate and

interstate long distance service. In Connecticut, Southern New England

Telephone Company (SNET), New York Telephone and Woodbury Telephone Company provided local exchange service and intrastate long distance

service. SNET was the primary supplier. SNET and Woodbury were not Bell Operating Companies but New York Telephone was.

The nature of the telecommunications industry changed substantially as a result of the deregulation of the industry, the divestiture of AT&T and because of rapid technological change. Deregulation made the industry increasingly more competitive by allowing telecommunications equipment manufacturers and long distance telephone carriers to compete with AT&T. The divestiture of AT&T in 1984 of its Bell Operating Companies ended AT&T's virtual monopoly of the telecommunications industry and allowed competition in almost all phases of the telephone portion of the market. To prevent the Bell Operating Companies from using their monopolies over local exchange telephone service to stifle competition their services were (1) limited to regions called Local Access Transport Areas (LATAs) (LATAs essentially correspond to area codes) and (2) they were required to provide equal access to all long distance carriers.

Because SNET was not a Bell Operating Company it was not subject to the above restrictions. As a result SNET: (1) may continue to provide intrastate long distance service and (2) may offer interstate services

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in the future.

The major companies which provide long distance service include MCI, Sprint, Western Union and AT&T. These companies currently provide interstate long distance service to and from Connecticut but do not actually provide intrastate long distance service in direct competition with SNET (PA 84-392 prohibits intrastate competition).

Connecticut's taxation of telecommunications companies prior to PA 84-392 was based upon conditions which existed prior to deregulation and divestiture. Additionally the imposition of the tax was becoming more inequitable because rapid technological changes occurring within the industry made it increasingly difficult to identify all of the firms engaged in the various phases of telecommunications. As a result telecommunications companies were taxed based upon whether or not they were a public service company and subject to regulation by the DPUC. Thus some telecommunications firms were taxed while others were not simply because they were not regulated by Connecticut.

Public Service Companies:

Firms: SNET, Woodbury, N.Y. Tele and AT&T

State Taxes: 9% Gross Earnings Tax  
11.5% Corporation Business Tax  
Sales Tax - Sales Exempt for Phone Service;  
Equipment Leasing Taxable

Local Taxes: Real Property Tax  
Personal Property Tax - Exempt

Not considered Public Service Companies:

Firms: MCI and Sprint

State Tax: 11.5% Corporation Business Tax

Local Taxes: Real & Personal Property

This obsolete distinction of classifying companies as to public service or not was eliminated in PA 84-392 by defining telecommunications to include other than a regulated, public service company. Other statutory changes are discussed in the following section.

Chronology of Legislation

The legislature has recognized that the telecommunications industry has changed dramatically since the late 1970's and has responded by trying to reflect these changes in state law. Since 1984, four public acts have been passed and three separate studies have been authorized. A summary of the major provisions of each act is provided below.

1. PA 84-392

a. Intrastate Competition

The act continued SNET's, Woodbury's and New York Tele's market dominance on intrastate long distance and local

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telephone service (i.e., excluded Sprint, MCI and AT&T). The

act imposed a moratorium on intrastate long distance  
-----  
telecommunications services for public use by companies  
which were not promoting them in Connecticut before January  
1, 1984.

The moratorium: Begins 7/1/84  
Ends 2/15/85

(The moratorium was subsequently extended by PA 85-1 and PA  
85-187, see below)

b. Interstate Competition

By defining telecommunications to include other than a  
regulated monopoly the act also made telecommunications  
service companies providing interstate services in  
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Connecticut between July 1, 1984 and December 31, 1984  
(Sprint and MCI) temporarily subject to the 9% gross  
earnings tax and were allowed a credit equal to their  
personal property tax. Access charges, which are payments  
from interstate service providers to local service providers  
for access to the local exchange network, were deducted from  
gross receipts.

c. Study

The act established an industry - funded task force to study  
telecommunications regulation and tax policy. The task force  
was to report to the General Assembly by January 1, 1985 on  
the following issues including:

- (1) The effect of competition for intrastate long distance  
-----  
business on local telephone rates
- (2) Steps which should be taken to assure universal service
- (3) The extent to which competitors of SNET should be  
regulated
- (4) How the costs of customer access to the intrastate long  
-----  
distance network should be allocated
- (5) The impact of bypass on local telephone rates
- (6) The method of taxing telecommunications service  
companies

The study made a number of policy recommendations. The major  
ones are listed below.

- (1) Revise the definition of 'Telecommunications Service' to acknowledge technological changes and the changing federal regulator environment
- (2) Revise the state's system of taxation to insure:
  - (a) That all firms providing telecommunications services are taxed equally and
  - (b) That state revenues are maintained
- (3) Expand the Siting Council jurisdiction to include towers used to provide telecommunications services regardless of who owns them. Currently, the Council has jurisdiction for siting of cable television towers and telecommunications towers owned or operated by the State or a public service company
- (4) Preserve universal service
- (5) Require the DPUC to study, and report the finds to the General Assembly on the following topics:
  - (a) Establish standards in order for firms to provide interexchange, intrastate, long distance service
  - (b) Specify the type of regulation to be used to regulate telecommunications service providers
  - (c) The General Assembly should specify that the DPUC is to permit competition to exist and should not unduly restrict it or the flexibility of different pricing approaches
- (6) Require the DPUC to establish regulations requiring universal service for firms wishing to provide intrastate long distance service.

2. PA 85-1

This act extended the moratorium on competing intrastate  
-----  
long distance telecommunications services from February 15,  
1985 to July 1, 1985. (This act was superseded by PA 85-187)

3. PA 85-187

1. Intrastate Competition Prohibited

This act prohibited most intrastate competition until  
-----  
the Spring of 1987 when the DPUC completes its study.

2. Study  
-----

The act requires the DPUC to conduct a study on the merits of intrastate competition. The DPUC must file a

-----  
report to the General Assembly by January 1, 1987. If competition is recommended the DPUC must submit an implementation plan. The General Assembly has until the last day of the regular session to approve or modify the plan. Should no action be taken by the General Assembly, the plan would be disapproved and the moratorium on competition would continue. The DPUC would then resubmit a plan to the General Assembly every two years until competition was approved by the General Assembly.

4. PA 85-508

1. The act extends the temporary 9% gross earnings tax on interstate telecommunications companies one more year

-----  
from December 31, 1984 to December 31, 1985.

2. Study

A task force established to study taxation of telephone service companies must report to the General Assembly by December 1, 1985.

3. Corporation Business Tax

- a. All firms are subject to this tax

Taxation of Telecommunication Companies  
(as of January 1, 1985)

State Taxes:

1. 9% Gross Earnings Tax:

- a. access charges paid by interstate firms are not  
-----  
subject to the tax

- b. firms paying personal property taxes receive a 100% credit.

2. Sales and Use Tax:

- a. sales or lease of telecommunications equipment are subject to the tax

3. Corporation Business Tax:

- a. all firms subject to this tax.

Local Taxes:

1. Personal Property Tax:

- a. firms engaged in providing intrastate services are -----  
exempt
- b. interstate long-distance carriers, not previously  
-----  
regulated by the DPUC are subject to the tax. (i.e.,  
AT&T is exempt)

2. Real Property Tax:

All real property is subject to the tax

5. PA 86-410

- 1. This act imposes a 6.5% gross receipts tax on competitive, interstate telecommunications services and subjects the equipment used to provide competitive services to local personal property taxation. These provisions are to apply through December 31, 1989.
- 2. For rate-regulated, intrastate firms the act continues the current method of taxation (i.e., the 9% gross earnings tax and the personal property tax exemption).
- 3. Intrastate, rate-regulated firms are required to pay two-ninths of their annual 9% gross receipts tax liability directly to towns where they operate. Payments are apportioned according to the number of access lines in each town to the statewide total.
- 4. The act establishes a procedure for apportioning taxable personal property among towns for companies which provide both competitive and monopoly telecommunications services.

Taxation of telecommunications companies.  
(as of July 1, 1986)

STATE TAXES:

A. Intrastate - Rate-Regulated Monopoly Service

1. State Taxes:

(a) Gross Receipts Tax

- . Tax Rate: 9%
- . Tax base includes
  - (1) Rate-regulated services
  - (2) Revenue from subscriber line charges required by FCC:
- . \$2/line/mo. - residential and single-line businesses
- . \$5.65/line/mo - multi-line customers
- (3) All access charges received from interstate companies

(b) Corporation Business Tax

- . 11.5% on income earned in Connecticut

(c) Sales Tax

- . Phone service exempt
- . Equipment leasing taxable

2. Local Taxes:

- . Real Property Tax
- . Personal Property Tax-Exempt

3. Major firms

- . SNET, Woodbury, N.Y. Telephone

B. Interstate - Competitive Service

1. State Taxes:

(a) Gross Receipts Tax

- . Tax rate: 6.5%
- . Tax base includes all earnings from transmissions:
  - (1) Rendered entirely in Connecticut
  - (2) Which originate in Connecticut and are billed to Connecticut
  - (3) Which terminate in Connecticut and are billed to Connecticut

(b) Corporation Business Tax

- . 11.5% on income apportioned to Connecticut

(c) Sales Tax

- . Phone service exempt
- . Equipment leasing taxable

2. Local Taxes:

- . Real Property Tax
- . Personal Property Tax

Source: 1. The Report for the Connecticut Telecommunications Task  
-----  
Force. State of Connecticut. January 8, 1985.  
-----  
2. Various documents submitted to the Telecommunications  
Taxation Task Force by the telecommunications industry.

**INSURANCE TAX**

Premiums Tax						
Total	Domestic Companies			Hospitals & Medical Services (000)		
Fiscal Year	Insurance Revenues (000)	Life Premiums (000)	Other Premiums (000)	Foreign Premiums (000)	Interest & Dividends (000)	Unauthorized Insurers (000)
1959	\$11,518	3,245	6,352	1,921		
1960	13,879	3,462	6,867	3,550		
1961	14,946	3,663	7,313	3,970		
1962	16,845	5,152	7,530	4,163		
1963	17,592	5,304	7,848	4,440		
1964	18,685	1,373	4,305	8,651	4,356	
1965	18,894	1,454	4,461	8,768	4,211	
1966	19,956	1,498	4,978	9,433	4,047	
1967	21,081	1,676	5,505	10,127	3,773	
1968	21,984	1,854	6,065	10,673	3,392	
1969	23,418	2,005	6,736	11,685	2,992	
1970	40,337	2,090	7,466	12,787	15,604	
1971	60,168	9,026		14,133	15,499 <sup>[1]</sup>	18
1972	51,756	2,371	9,280	17,392	16,663	
				18,903	1	3,810
1973	56,660	2,584	11,483	16,833	21,578	
1974	44,124	2,256	8,670	17,844	10,444	
1975	33,953	10,112		18,308	Repealed	
1976 <sup>[2]</sup>	44,228	11,925		26,003	NA	
1977 <sup>[2]</sup>	48,953	13,725	27,908	NA		
<sup>[3]</sup>						
1978 <sup>[2]</sup>	51,734	15,810	27,565	NA	N.C. <sup>[4]</sup>	8,359
1979	56,329	17,433	30,308	NA	N.C. <sup>[4]</sup>	8,588
1980	61,004	19,067	33,633	NA	92	9,162
1981	67,004	19,279	36,853	NA	271	10,601
1982	72,388	19,627	40,168	NA	304	12,289
1983	77,762	20,200	44,540	NA	331	12,691
1984	82,320	19,662	48,527	NA	321	13,811
1985 <sup>[5]</sup>	92,835	29,138	57,759	NA	321	5,618
1986	115,424	43,260	71,303	NA	843	

<sup>[1]</sup> Estimated payment for interest and dividends.

<sup>[2]</sup> Accelerated payments of \$6.0 million in 1976 and 1977 and \$4.0 million in 1978.

<sup>[3]</sup> In FY 1977 the Comptroller included \$705,000 of self-insurance employee funds in insurance. During prior years and in subsequent years self-insurance employee funds were included in miscellaneous funds. It has been subtracted from total.

<sup>[4]</sup> No collections.

<sup>[5]</sup> Foreign insurance companies are prevented from deducting their assessments to Worker's Compensation Funds from their tax liability.

Source: The Annual Report of the State Comptroller, various years, and the Department of Revenue Services.

**INSURANCE COMPANY  
TAX RATES**

Fiscal Year	Domestic Premiums	Life Premiums	Other Premiums	Foreign Premiums	Interest & Dividends	Unauthorized Insurers	Hospital & Medical Services <sup>[1]</sup>
1959	1.75%	2.0%	1.75%	1.75%	1.5%	NA	NA
1960	1.75%	2.0%	1.75%	1.75%	2.5%	NA	NA
1961	1.75%	2.0%	1.75%	1.75%	2.5%	NA	NA
1962	2.5%	2.75%	1.75%	2.375%	2.0%	NA	NA
1963	2.5%	2.75%	1.75%	2.25%	2.0%	NA	NA
1964	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1965	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1966	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1967	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1968	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1969	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1970	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1971	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1972	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1973	2.5%	2.75%	1.75%	2.0%	1.75%	NA	NA
1974	2.0%	2.0%	2.0%	2.625	3.5%	3.5%	2.0%
				(Termination 12/31/73)	3.5%	3.5%	2.0%
1975	2.0%	2.0%	2.0%	3.5%	3.5%	3.5%	2.0%
1976	2.0%	2.0%	2.0%	3.5%	3.5%	3.5%	2.0%
1977	2.0%	2.0%	2.0%	3.5%	3.5%	3.5%	2.0%
1978	2.0%	2.0%	2.0%	3.5%	3.5%	3.5%	2.0%
1979	2.0%	2.0%	2.0%	3.5%	3.5%	3.5%	2.0%
1980	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1981	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1982	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1983	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1984	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1985	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1986	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%
1987	2.0%	2.0%	2.0%	4.0%	4.0%	4.0%	2.0%

<sup>[1]</sup> Tax on Hospitals & Medical Service Corporations is 2% (on the total net direct subscribers charges during previous year) on CMS & Blue Cross. Domestic insurance companies may credit corporation taxes against net premiums tax.

PETROLEUM COMPANIES TAX

Fiscal Year	Revenues (000)	Yearly \$ Change	Rate	Base Changes
1981	49,740	-	2%	Levied on gross earnings of petroleum companies engaged in refining & distributing petroleum products to wholesale & retail dealers for distribution in state.
1982	37,663	(24.4)	2%	Firm is subject to tax when product is first sold in state (tax credit provided if & when product is subsequently sold out of state). Effective 5/1/82.
1983	49,687	32.1	2%	
1984	50,070	0.8	2%	1) Gross receipts from sales of home heating fuel are exempt from the tax (7/1/85).
1985	50,696	1.3	2%	
1986	38,504	(27.0)	2%	2) The Emergency Spill Response Fund received \$1.5 million from FY 1986 tax receipts.
1987	NA	NA	2%	

Source: The Annual Report of the State Comptroller, various years.

UNINCORPORATED BUSINESS TAX

Fiscal Year	Revenue (000)	Yearly % Change	Rate	Base Changes
1960	2,745	3.8%		Tax on gross income: a) Wholesale: To \$60,000-25 cents/\$1,000 Over \$60,000-50 cents/\$1,000
1961	2,713	(1.2%)		b) Retail and Manufacturing: To \$60,000-\$1/\$1,000 Over \$60,000-\$2/\$1,000
1962	3,286	21.1		
				Tax on gross income: a) Wholesale: To \$60,000-35 cents/\$1,000 Over \$60,000-65 cents/\$1,000
1963	3,333	1.4		b) Retail and Manufacturing: To \$60,000-\$1.30/\$1,000 Over \$60,000-\$2.60/\$1,000
1964	3,330	(0.001)		
1965	3,464	4.0		
1966	3,538	2.1		
1967	3,593	1.6		
1968	3,637	1.2		
1969	3,770	3.7		
1970	NA	-		
1982	18,610	5%		1) PA 81-255 a) implemented a tax of 5% of net income provided the following two conditions were met: 1) gross receipts must exceed \$50,000 2) taxable net income must exceed \$15,000

a) implemented a tax of 5% of net income  
provided the following two conditions  
were met:

- 1) gross receipts must exceed \$50,000
- 2) taxable net income must exceed \$15,000

b) Minimum tax - \$250

c) Exemptions:

- 1) Contributions to retirement plans which qualify for federal deferral up to \$1,750 annually for each partner

2) November special session:

- a) Business (not entirely conducted in Conn.) can only deduct 50% of the net income attributable to Conn. or \$15,000, whichever is greater (eff. with income years 1/1/81) (PA 81-12)
- b) The tax is repealed (eff. with income years 1/1/83) (PA 81-4)

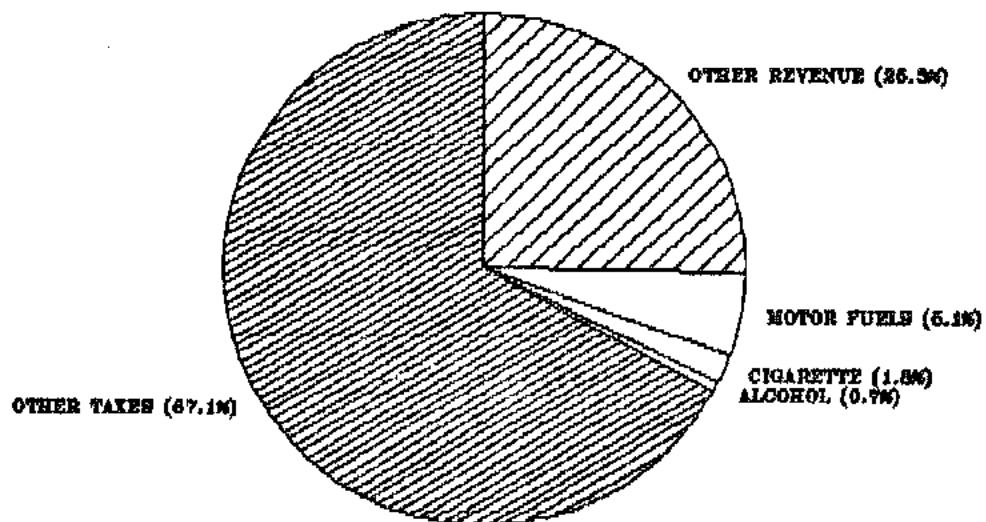
Revenue is the result of audit activity

1983	22,998
1984	4,983
	Repealed

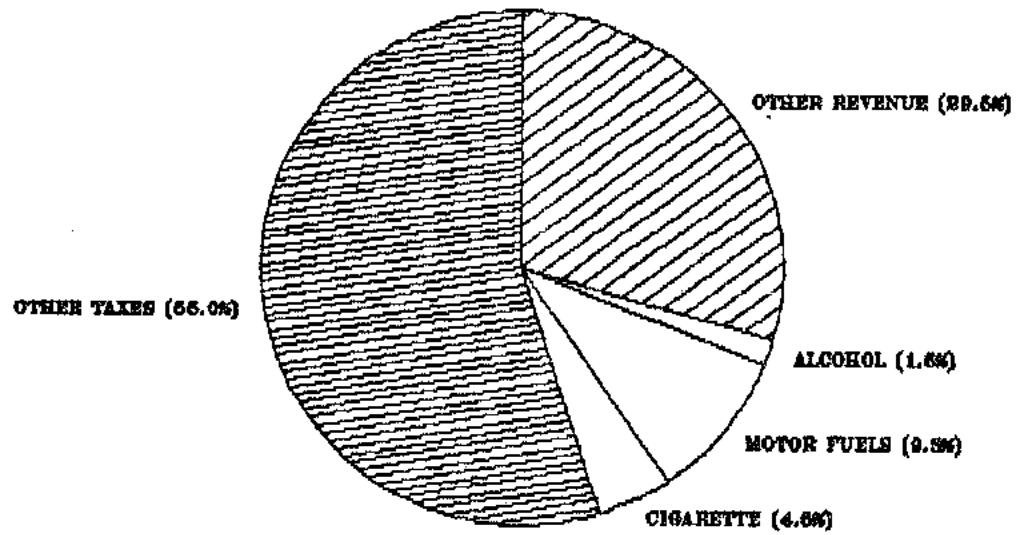
Source: The Annual Report of the State Comptroller, Various Years.

**C. Excise Taxes**

FY86 REVENUE (\$4.8 BILLION)  
EXCISE TAXES (7.6%)



FY76 REVENUE (\$1.69 BILLION)  
EXCISE TAXES (16.5%)



MOTOR FUELS

Fiscal Year	Revenue (000)	Yearly % Change	Rate (cents per gallon of gasoline)	Base Changes
1959	45,476	5.9	6	
1960	47,121	3.6	6	
1961	48,407	2.7	6	
1962	50,773	4.9	6	
1963	53,857	6.1	6	
1964	56,348	4.6	6	
1965	64,665	14.8	6	
1966	63,054	(2.5)	6	
1967	59,893	(5.0)	6	
1968	79,303	33.7	7	
1969	84,811	7.0	7	
1970	101,205	19.3	8	
1971	106,891	5.6	8	
1972	132,121	23.6	10 (effective September) [1]	
1973	143,749	8.8	10	
1974	141,223	(1.8)	10 [2]	
1975	143,097	1.3	10 [2]	
1976	157,633	10.2	11 (effective June 1)	
1977	162,795	3.3	11	
1978	164,483	1.0	11	
1979	168,758	2.6	11	
1980	158,256	(6.2)	11	
1981	153,716	(2.9)	11	
1982	154,689	0.6	11	
1983	166,544	7.7	14 (effective April 1) [3]	
1984	201,999	12.8	14	
1985	226,995	20.9	15 (effective July 1) [4]	

Refund of 50% of taxes paid by Connecticut taxi companies

Various gasoline tax refunds are provided (vans, buses & taxicabs and livery services and motor buses)

Gasohol added to tax base (Tax rate 10 cents/gallon)

Tax rate on gasoline increases to 14 cents from 11 cents (gasohol to 13 cents from 10 cents)  
One cent of the 14 cent tax was transferred to the Transportation Fund.

1) All revenue from the motor fuels tax is transferred to the Transportation Fund from the General Fund.

2) Tax refund on fuel used in motor

Fiscal Year	Revenue (\$000)	Yearly % Change	Rate (cents per gallon of gasoline)	Rate (cents per gallon of gasoline)	Base Changes
1986	244,332	NA	7.6	16	buses operated by Connecticut Motor Bus Companies is increased to 100% from 50%
1987		NA		17	3) Fuel purchased exclusively for use in farming is exempt (the law had required application for a refund)
					PA 352 - Motor carriers may register with and pay a \$15 permit fee to the DRS to purchase motor fuel at certain designated stations without paying the motor fuel tax at the pump. The tax will be paid at the end of the quarter.
					Motor carrier facilities, upon payment of a \$50 annual fee to DRS, may sell diesel fuel without immediate payment of the tax provided the facility: (1) is located on I-84 or I-91 and (2) is a full service facility. These provisions expire 6/30/89 (eff. 10/1/87).

- [1] Beginning in September revenue from the 2 cent increase went to the General Fund, 8 cents will continue to go to the Highway Fund.
- [2] One cent went to the General Fund, nine cents went to the Highway Fund. In FY 1976 the Highway Fund was merged with the General Fund.
- [3] One cent of the three cent increase will go to the Transportation Fund.
- [4] Motor fuel tax rates are increased according to the following schedule:

Effective Date	Gasoline, Special Motor Fuel, Motor Carrier Road Tax	Gasohol
7/1/84	15	14
7/1/85	16	15
7/1/86	17	16
7/7/87	19	18
7/1/88	20	19
7/1/90	22	21
7/1/91	23	22

Source: The Annual Report of the State Comptroller, various years.

MOTOR FUELS TAX  
BREAKDOWN BY TYPE OF TAX  
(\$000,000)

Motor Fuels Tax

Fiscal Year	Total Revenue	Gasoline	Special Fuels	Motor Carrier Road Tax
1976	157.6	144.7	9.5	3.4
1977	162.8	150.2	9.0	3.6
1978	164.5	150.0	10.7	3.8
1979	168.8	153.3	11.6	3.9
1980	158.3	142.5	11.6	4.2
1981	153.7	138.0	11.5	4.2
1982	154.7	137.8	12.8	4.1
1983	166.5	146.9	15.4	4.2
1984	202.0	176.6	19.6	5.8
1985	227.0	198.0	22.1	6.9
1986	244.3	210.7	26.1	7.5

Source: The Annual Report of the State Comptroller, various years and the Department of Revenue Services, comparative statement of tax revenues.

CIGARETTE TAX

Fiscal year	Revenue (000)	Yearly % Change	Tax Rate (cents per package of twenty)	Base Changes
1959	8,531	-	3 cents	Approximately \$1.746 million went to the Soldiers, Sailors and Marines' Fund and is not included in the total revenue figure
1960	9,118	6.9	3	Approximately \$1.817 million went to the Soldiers, Sailors and Marines' Fund and is not included in the revenue total
1961	10,019	9.9	3	Approximately \$1.872 million went to the Soldiers, Sailors, and Marines' Fund and is not included in the total
1962	18,751	87.2	5	PA 61-578 allocated one-tenth instead of one-sixth of the proceeds to the Soldiers, Sailors and Marines' Fund (when the market value of property in the Fund equals \$30 million the allocation ends)
1963	19,426	3.6	5	PA 63-651 deleted provisions as to allocation of proceeds to the Soldiers, Sailors, and Marines' Fund
1964	22,136	14.0	6	
1965	25,440	14.9	6	
1966	31,984	25.7	6	
1967	30,754	(3.9)	6	
1968	32,534	5.8	6	
1969	34,302	5.4	6	
1970	55,850	62.8	16	
1971	56,185	0.6	16	
1972	68,223	21.4	21	
1973	69,939	2.5	21	
1974	72,400	3.5	21	
1975	70,219	(3.0)	21	
1976	77,364	10.2	21	
1977	74,820	(3.3)	21	
1978	76,176	1.8	21	
1979	76,347	0.2	21	
1980	75,793	(0.7)	21	
1981	74,319	(0.03)	21	
1982	74,295	(0.03)	21	
1983	73,753	(0.7)	21	
1984	89,831	21.8	26	Effective 8/1/83
1985	89,334	(0.6)	26	If the federal excise tax on cigarettes is ever reduced, the state excise tax will increase by the amount of the federal excise tax reduction.
1986	87,715	(1.6)	26	

Fiscal Year	Revenue (000)	Yearly % Change	Tax Rate (cents per package of twenty)	Base Changes
-------------	------------------	--------------------	---	--------------

1987           NA           NA           26

Note: Two new classes of cigarette dealers are established. The annual fee is based upon the number of stores owned by a distributor as follows (The old fee was \$1,000 per distributor):

Number of Stores	Annual Fee
Less Than 15	\$ 250
15 to 25	500
26 or More	1,000

Source: The Annual Report of the State Comptroller, various years.

ALCOHOLIC BEVERAGE TAX

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
1959	6,868			Beer-\$1/bbl. Distilled liquor-\$1/gal. Wine-10 cents/gal Sparkling wine-25 cents/ gal.
1960	7,207	4.9	2.8	All rates doubled
1961	7,407	2.8	100.2	All rates doubled (0.3)
1962	14,830			
1963	14,787			
1964	15,326			
1965	17,501			
1966	16,958			
1967	15,843			
1968	18,290			
1969	18,964			
1970	23,728	25.1		All rates increase by 25%
				Beer-\$2.50/bbl Distilled liquor-\$2.50/ gal.
				Wine-25 cents/gal. Sparkling wine-62 1/2 cents/gal.
1971	23,697			(0.1)
1972	24,109			(1.7)
1973	24,212			0.4
1974	24,703			2.0
1975	24,248			(1.8)
1976	26,475			9.2
1977	24,335			(B.1)
1978	25,216			3.6
1979	25,309			0.4
1980	25,634			1.3
1981	25,397			(0.9)
1982	25,969			2.3

The amount of alcoholic beverages that an individual may bring into the state without owing a tax is changed to 4 gallons from 1 gallon.

A 5 year moratorium on issuance of new package store permits (Eff. 6/6/81)

The minimum mark-up on beer and alcohol is

Fiscal Year	Revenues (\$00)	Yearly % Change	Rate	Base Changes
				----- eliminated 1/1/82.

Fiscal Year	Revenues (\$00)	Yearly % Change	Rate	Base Changes
1983	27,076	4.3	-----	1) The minimum mark-up on wine is eliminated 1/1/83. 2) Sunday liquor sales authorized for cafes. 3) Package, drug & grocery stores may sell liquor on Election Day & Independence Day if also a Saturday (10/1/82). 4) Legal drinking age is raised from 18 to 19 (7/1/82).
1984	31,501	16.3	All rates increase by 20% (8/1/83) Beer - \$3.00/bbl. Distilled liquor - \$3.00/gal. Wine - 30 cents/gal. Sparkling Wine - 75 cents/gal.	1) The legal drinking age is raised 19 to 20 (10/1/83).

- 2) PA 83-508 eliminated the revolving fund established to pay for the alcohol education and treatment program. All fund monies, along with future revenue collections will be deposited in the General Fund.
- 3) Two classes of liquor permits are established at Bradley International airport. The permit cost for the night club permit is: restaurant - \$3,000; bar - \$1,200.
- 2) PA 83-508 eliminated the revolving fund established to pay for the alcohol education and treatment program. All fund monies, along with future revenue collections will be deposited in the General Fund.
- 3) Two classes of liquor permits are established at Bradley International airport. The permit cost for the night club permit is: restaurant - \$3,000; bar - \$1,200.
- 1) The 5 year moratorium on issuance of new package store permits end in June, 1986.
- 2) The legal drinking age is raised from 20 to 21 (9/1/85)
- 3) Night club liquor permits are eliminated.

Source: The Annual Report of the State Comptroller, various years.

**ALCOHOLIC BEVERAGE TAX  
BREAKDOWN BY TYPE OF BEVERAGE**

Fiscal Year	Malt Beverages			Wines			Distilled Liquor (000)	
	Total Alcoholic Beverage Revenues	\$ bbl. (000)	Cents Per Gal. (000)	Under 21% Alcohol (000)		Over 21% & Sparkling Wines (000)		
				20	23			
1959	\$6,929	349	958	315	313	5,280	7	
1960	7,256	340	1,009	327	24	5,564	8	
1961	7,552	316	988	643	48	5,888	8	
1962	14,220	600	2,053	671	55	10,863	13	
1963	14,827	578	2,060	657	60	11,448	15	
1964	15,462	581	2,254	687	70	11,882	18	
1965	16,083	551	2,320	693	82	12,439	17	
1966	16,960	538	2,465	712	95	13,166	16	
1967	17,558	519	2,623	734	115	13,593	17	
1968	18,150	485	2,630	734	115	14,168	17	
1969	19,838 <sup>(1)</sup>	472	2,794	775	140	15,640	18	
1970	22,941	559	3,526	999	225	17,612	19	
1971	23,911	556	3,584	1,170	280	18,300	22	
1972	24,042	553	3,591	1,227	261	18,389	20	
1973	24,186	614	3,657	1,288	238	18,371	19	
1974	24,681	652	3,817	1,305	216	18,670	20	
1975	24,189	676	3,942	1,348	200	18,001	21	
1976	24,539	690	3,977	1,421	196	18,234	22	
1977	24,339	699	3,962	1,550	206	17,899	23	
1978	25,175	690	4,161	1,693	224	18,381	26	
1979	25,368	708	4,364	1,785	227	18,254	30	
1980	25,697	784	4,280	1,929	235	18,429	40	
1981	25,607	913	4,039	2,020	254	18,335	47	
1982	26,000	880	4,058	2,099	283	18,643	37	
1983	27,076	875	4,238	2,251	349	19,053	33	
1984	32,274	975	5,287	2,116	500	22,759	37	
1985	32,335	939	5,484	2,790	545	22,541	36	
1986	32,634	920	5,712	2,835	575	22,522	70	

<sup>(1)</sup> Includes 7/1/69 inventory floor tax \$184,949.

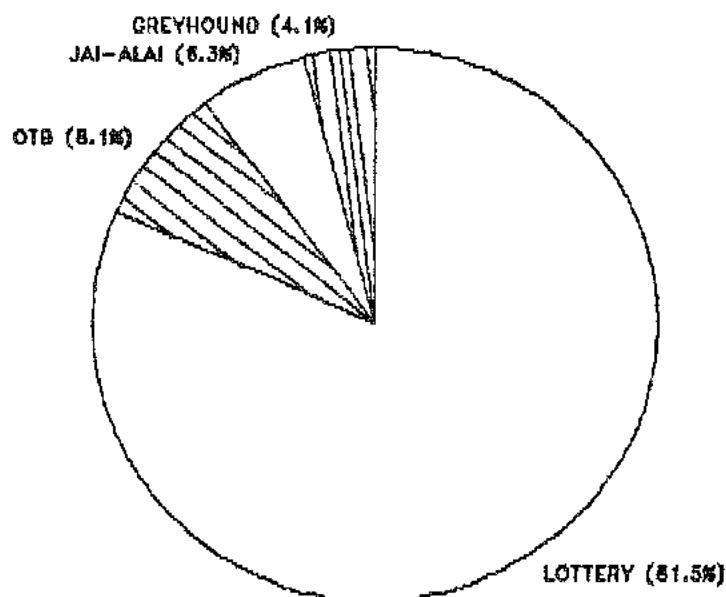
Source: Comparative Statement of Alcoholic Beverage Sales, Department of Revenue Services, various years.

ALCOHOLIC BEVERAGE  
TAX RATES

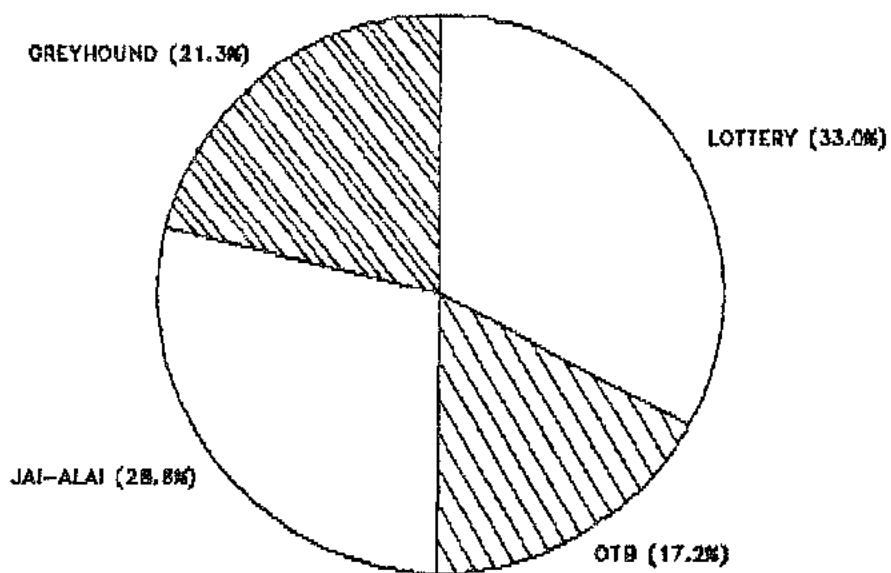
Fiscal Year	Wines			Distilled Liquor (\$/gal)	Alcohol (\$/gal)
	Under 21% Alcohol	Sparkling Wines (cents/gal)	Over 21% (cents/gal)		
1959	\$1.00	.0333	.10	.25	\$1.00
1960	1.00	.0333	.10	.25	1.00
1961	1.00	.0333	.10	.25	1.00
1962	2.00	.0667	.20	.50	2.00
1963	2.00	.0667	.20	.50	2.00
1964	2.00	.0667	.20	.50	2.00
1965	2.00	.0667	.20	.50	2.00
1966	2.00	.0667	.20	.50	2.00
1967	2.00	.0667	.20	.50	2.00
1968	2.00	.0667	.20	.50	2.00
1969	2.00	.0667	.20	.50	2.00
1970	2.50	.0833	.25	.625	2.50
1971	2.50	.0833	.25	.625	2.50
1972	2.50	.0833	.25	.625	2.50
1973	2.50	.0833	.25	.625	2.50
1974	2.50	.0833	.25	.625	2.50
1975	2.50	.0833	.25	.625	2.50
1976	2.50	.0833	.25	.625	2.50
1977	2.50	.0833	.25	.625	2.50
1978	2.50	.0833	.25	.625	2.50
1979	2.50	.0833	.25	.625	2.50
1980	2.50	.0833	.25	.625	2.50
1981	2.50	.0833	.25	.625	2.50
1982	2.50	.0833	.25	.625	2.50
1983	2.50	.0835	.25	.625	2.50
1984	3.00	.1000	.30	.750	3.00
1985	3.00	.1000	.30	.750	3.00
1986	3.00	.1000	.30	.750	3.00
1987	3.00	.1000	.30	.750	3.00

**D. Legalized Gambling**

REVENUE FROM LEGALIZED GAMBLING  
FY 1985-86 (\$234.1 MILLION)



REVENUE FROM LEGALIZED GAMBLING  
FY 1976-77 (\$46.5 MILLION)



STATE GENERAL FUND GAMING REVENUES

Fiscal Year	Amount (\$000)	Yearly % Change	Base/Rate Changes
1972	8,150	102.5	Established weekly lottery.
1973	16,500	(3.0)	
1974	16,000	(6.25)	Instant lottery added to fund education equalization grants
1975	15,000		
1976	30,034	100.2	
1977	46,530	54.9	<ul style="list-style-type: none"> <li>1) Daily lottery game established and mandated that \$1 million be allocated to the Department of Social Services for an Emergency Food Relief Program for persons eligible under AFDC (The \$1 million allocation was repealed by PA 77-3 and PA 77-517).</li> <li>2) Jai Alai and dog racing added.</li> </ul>
1978	72,243	55.3	<ul style="list-style-type: none"> <li>1) Off-track betting added: tax of 17% on feature bets, 25% on exotics.</li> <li>2) Rates on Jai Alai and dog racing handles increased:           <ul style="list-style-type: none"> <li>a) Tax rate on Jai Alai increases to 6.75% from 5.25%.</li> <li>b) Tax rate on dog racing is changed from a graduated schedule (ranging from 5.75% to 8.25%) to a flat rate of 8%.</li> </ul> </li> <li>c) The percentage that hosting towns receive increases to: 1) 1% from .25% for towns with population of 50,000 and over and 2) .5% from .25% for towns with population under 50,000.</li> <li>d) Take-out percentage (amount not returned to bettors) increases to 18% from 17%.</li> </ul>
1979	72,831	0.8	3) Instant lottery Proceeds are directed into the General Fund. (The direct tie-in of instant lottery proceeds with the educational equalization grant is removed and proceeds from the instant lottery go into the general fund (As due all other gaming revenues). A general fund appropriation of a like amount is made for the equalization grant.
1980	88,260	21.6	The Commission on Special Revenue is given statutory power to collect delinquent accounts of lottery agents. A 10% penalty on the delinquent amount is provided as well as an interest rate charge of 1% per month on the delinquent amount until paid.

Fiscal Year	Amount (\$000)	Yearly % Change
1981	91,177	3.3
1982	112,849	23.8
1983	122,492	8.6
	147,966	20.8
1984	147,966	-

Base/Rate Changes
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- 1) Sundays are included in the meeting dates for racing and Jai Alai (with approval of legislative body of towns). Facilities can open no more than six days per week.
- 2) An accounting change results in direct operating expenses within the Personal Services, Other Expenses, and Equipment accounts within the Daily and Instant Lottery funds being paid with General Funds appropriations. Direct operating expenses from the OTB fund will also be paid with General Fund appropriations (effective 1/1/81).
  - 1) The takeout on feature bets at OTB is increased to 19% from 17%.
  - 2) The tax on dog racing increased to 8.25% from 8%, with the .25% going to the dog owners.
  - 3) Interest from late payments from lottery agents and other gaming licensees is increased to 1.5% per month from 1.25% per month. A minimum fee of \$10 is also established.
  - 4) Licensing and registration fees administered by the Division are increased.
    - 1) Increase the takeout from 18.5% to 19%.
    - 2) Increase the amount of gross wagering receipts paid to state from 8.25% to 8.5%.
    - 3) Increase the amount of gross wagering receipts allocated to purses from .25% to .5%.
  - 4) Treatment Program for chronic gamblers ends 12/31/84 (funding mechanism 6/30/84). Funding mechanism is through fees:
    - a) \$135 on each licensee for each performance of Jai alai or dog racing - max \$45,000 per year per licensee.
    - b) \$25 on each supplier of pari-mutuel equipment to teletrack facilities.
  - 5) Municipal share of revenues from OTB increases to .4% from .25%.
  - 6) Sunday OTB is permitted on harness or thoroughbred racing events.
  - 7) The Saturday evening performances of Jai Alai or racing events may conclude by 1 a.m. Sunday without municipal approval.
  - 8) A statement indicating the chances of winning when advertising state lottery tickets is limited to advertisements in newspapers, magazines, brochures and posters, and television and radio ads at least 30 seconds.
  - 9) The moratorium on new gambling facilities and pari-mutuel licenses

**Base/Rate  
Changes**

**Yearly  
% Change**

**Amount  
(\$000)**

**Fiscal  
Year**

is extended from July 1, 1983 to June 30, 1985. Pari-mutuel license renewals and new betting facilities contracted prior to 5/23/79 are not affected.

- | <b>Fiscal Year</b> | <b>Amount (\$000)</b> | <b>NA</b> | <b>NA</b> | <b>29.6</b> | <b>22.0</b> |
|--------------------|-----------------------|-----------|-----------|-------------|-------------|
| 1985               | 191,823               |           |           | 29.6        | 22.0        |
| 1986               | 234,058               |           |           |             |             |
- 10) The game of Lotto is added as a state lottery.
- 1) The moratorium on new gambling facilities and pari-mutuel licenses is extended from July 1, 1985 to June 30, 1987 (7/1/85).
  - 2) Wagering on make-up performances at off-track betting facilities, including tele-track, is allowed when requested by the facility and authorized by the Executive Director (7/1/85).
  - 3) A special fund is established to pay for the testing of greyhound urine by UCONN's lab. The Fund will receive 1/4 of 1% of all money wagered at dog racing events (previously these costs were paid by the Plainfield Track). Any revenue exceeding actual costs (as determined by an audit every two years) will be returned to the General Fund (7/1/85).
- 4) The Weekly lottery game is eliminated effective 7/1/85.
- 1) PA 419 - The authority to regulate bingo, bazaars, raffles and games of chance is transferred from the Commissioner of Public Safety to the Division of Special Revenue. The following is also provided for:
    - a) A 5% tax on gross receipts from bingo is established and payable annually by organizations having annual gross receipts in excess of \$25,000 (10/1/87).
    - b) The municipal share of gross receipts from bingo is 0.25%. Bingo permit fees are decreased (10/1/87).
    - c) The sale of sealed tickets by bingo permittees is legalized. Nonprofit organizations with liquor permits may also sell sealed tickets for a one year trial period (10/1/87).
    - d) Volunteer fire companies conducting bazaars are allowed to award cash prizes not exceeding \$25 for money-wheel games (10/1/86).
    - e) A legalized gambling investigative unit is created within the Division of State Police.  - 2) PA 318 - The municipal share of revenue from OTB is increased to 1% from four-tenths of one percent of the gross amount wagered (1/1/87).
  - 3) PA 312 - (1) eliminates the separate daily and instant lottery funds and creates one lottery fund.  
 (2) changes the transfer of funds from the lottery fund to "from time to time" rather than December and June.

Fiscal Year	Amount (\$000)	Yearly % Change	Base/Rate Changes
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(3) Authorities may permit games of chance in the same location twice, rather than once, every three weeks.  
 (4) The Chronic Gamblers' Program and the funding mechanism is made permanent (see 1984 (4) above for fees).

Source: The Annual Report of the State Comptroller, various years.

**STATE GAMING  
GENERAL FUND REVENUES  
SINCE INCEPTION  
(\$000)**

Fiscal Year	Total Gaming	Lottery						Betting		
		Weekly	Daily	Instant	Lotto	Off-Track Betting	Plainfield (Dog Racing)	All Jai-Alai		
1972	8,150	8,150	NA	NA	NA	NA	NA	NA	NA	NA
1973	16,500	16,500	NA	NA	NA	NA	NA	NA	NA	NA
1974	16,000	16,000	NA	NA	NA	NA	NA	NA	NA	NA
1975	15,000	15,000	NA	NA	NA	NA	NA	NA	NA	NA
1976	30,034	13,500	NA	11,000	[1]	NA	4,924	610		
1977	46,530	9,393	4,200	[2]	1,749	[1]	6,000	9,897	13,291	
1978	72,243	8,190	15,400	18,200			8,800	8,119	13,534	
1979	72,831	3,917	21,000	18,200			7,800	7,880	14,034	
1980	88,260	3,500	33,300	17,735			13,100	7,202	13,423	
1981	91,177	1,503	34,650	21,500			13,500	7,455	12,570	
1982	112,849	2,400	46,800	21,800			20,200	8,146	13,504	
1983	122,492	4,100	53,575	22,825			19,000	9,254	13,738	
1984	147,966	2,975	59,000	24,700	18,750		18,800	9,792	13,949	
1985	191,823	0	[3]	64,500	31,300	53,000	18,700	9,876	14,448	
1986	234,058	0	67,700	30,500	92,650	18,900	9,629	14,678		

[1] Funds derived from the sale of Instant Lottery tickets for FY 1976 and 1977 were distributed to towns for the Educational Equalization Grant (PA 75-344 as amended by PA 76-367). Therefore of the \$18.4 million received in FY 1976 from the instant Lottery \$7.4 million was paid out to towns and did not go into the General Fund. Approximately \$10.0 million of the total \$11.8 million received in FY 1977 was paid out to towns and did not go into the General Fund. Beginning with FY 1978 proceeds from the Instant Lottery are deposited in the General Fund (PA 540).

[2] \$1.0 million of Daily Lottery proceeds was to go to the Department of Social Services for an emergency food relief program for persons eligible to receive benefits under the Aid for Dependent Children Program (PA 76-387). However PA 77-3 and PA 77-517 repealed this provision.

[3] The Weekly lottery game is eliminated effective 7/1/85.

Notes: Audits

1. The Division of Special Revenue audits "non" state-owned facilities only (i.e., Plainfield dog track and Jai-Alai Frontons).
2. The State's auditors audit OTB and the Division itself each 2 years (including lotteries). However certain segments of OTB are audited on an ongoing basis to facilitate the more detailed audit every 2 years.

Source: The Annual Report of the State Comptroller, various years.

STATE GAMING  
TAX RATES/RATE OF RETURN

	Betting [1]			Betting [3]			Off-Track			Lottery [4]		
	Dog	Jai Alai	Horse [2]				Betting [3]	Weekly	Daily	Instant	Lotto [7]	
1972	NA	NA	NA				NA	45%		NA	NA	NA
1973	NA	NA	NA				NA	45%		NA	NA	NA
1974	NA	NA	NA				NA	45%		NA	NA	NA
1975	NA	NA	NA				NA	45%		NA	NA	NA
1976	NA	NA	NA				NA	45%		NA	45%	NA
1977	5.75% -	5.25%		3.25% -	8.75%		NA	45%		NA	45%	NA
1978	8.0%	6.75%		3.25% -	8.75%		17%	45%		45%	45%	NA
1979	8.0%	6.75%		3.25% -	8.75%		17%	45%		45%	45%	NA
1980	8.0%	6.75%		3.25% -	8.75%		17%	45%		45%	45%	NA
1981	8.0%	6.75%		3.25% -	8.75%		17%	45%		45%	45%	NA
1982	8.0%	6.75%		3.25% -	8.75%		17%	45%		45%	45%	NA
1983	8.25% [5]	6.75%		3.25% -	8.75%		19%	45%		45%	45%	NA
1984	8.5% [6]	6.75%		3.25% -	8.75%		19%	45%		45%	45%	NA
1985	8.5%	6.75%		3.25% -	8.75%		19%	45%		45%	45%	NA
1986	8.5%	6.75%		3.25% -	8.75%		19%	Eliminated		45%	45%	45%
1987	8.5%	6.75%		3.25% -	8.75%		19%		45%	45%	45%	45%

NA = Not Applicable.

[1] a) Tax rates apply to gross amounts wagered or "handle".

b) A tax equal to one-half of the breakage to the state is imposed on each facility. Breakage results from rounding the payoffs to the lower dime. The state, from the tax revenue it collects, makes payments to the hosting towns of each facility. Towns with populations in excess of 50,000 receive an amount equal to 1% and towns with populations under 50,000 receive 1/2%. The remaining tax revenue is transferred to the General Fund (C.G.S. Sec. 12-573a to 575a).

[2] Not operational.

[3] The state retains 19% (25% on the more "exotic" forms of wagering - wagering on two or more horses in the same race or in two or more races) from which all expenses are paid. Balance goes to the General Fund. Towns get 1/4 of 1% of total wager. Beginning in FY 1984 towns share increases to .4%. Commencing 1/1/87 towns share increases to 1%.

[4] Both the weekly and daily numbers games are operated year round, while the instant game is normally conducted twice yearly, in the spring and fall. Approximately 50% of the gross sales of each game is paid as prize money. The remainders for both the instant and daily numbers game are placed in separate funds from which all expenses are paid. The balances in these funds are transferred to the General Fund twice a year, at the end of December and June. The weekly game has the majority of its expenses paid through a General Fund appropriation to the Division of Special Revenue instead of directly from revenues generated by the game. The revenues are transferred to the General Fund.

[5] The .25% increase goes to the dog owners and not the state.

[6] The amount of gross wagering receipts allocated to purses increases to 1/2% from 1/4%. Since taxes & purses come out of the takeout, the net effect is that the 1/2% increase in takeout is split evenly between purses & the state.

[7] The 45% rate of return has one exception: if the annuity covering the first prize is insufficient the additional amount will come out of the state's share.

STATE GAMING TAKEOUT  
AND RATE OF RETURN

Take Out Rates

Rate of Return

Fiscal Year	Betting						Off-Track Betting				Three or More Animals			Weekly			Daily			Lottery		
	Dog	Jai Alai	Horse	Pari-Mutuel	Feature																	
1972	NA	NA	NA	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1973	NA	NA	NA	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1974	NA	NA	NA	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1975	NA	NA	NA	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1976	NA	NA	NA	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1977	18.0%	18.0%	18.0%	NA	NA	NA					NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
1978	18.0%	18.0%	18.0%	NA	NA	NA					17%	17%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1979	18.0%	18.0%	18.0%	NA	NA	NA					17%	17%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1980	18.0%	18.0%	18.0%	NA	NA	NA					17%	17%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1981	18.0%	18.0%	18.0%	NA	NA	NA					17%	17%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1982	18.0%	18.0%	18.0%	NA	NA	NA					17%	17%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1983	18.5% [1]	18.0% [1]	18.0% [1]	NA	NA	NA					17%	19%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1984	19.0% [2,3]	18% [2,3]	18% [2,3]	NA	NA	NA					17%	19%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1985	19.0%	18.0%	18.0%	NA	NA	NA					17%	19%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1986	19.0%	18.0%	18.0%	NA	NA	NA					17%	19%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%
1987	19.0%	18.0%	18.0%	NA	NA	NA					17%	19%	25%	25%	45%	45%	45%	45%	45%	45%	45%	45%

NA = Not Applicable

[1] The additional .5% is distributed as follows: (1) .25% reverts to State through increasing the state tax from 8% to 8.25%; and (2) .25% is retained by licensee to be used strictly to increase purses in addition to amount contractually allocated for purses.

[2] For dog racing & jai alai twin trifecta, pick four or pick six betting is allowed. Licensees may carry over to another pool all or part of the monies not won on twin trifecta, pick four or pick six.

Twin trifecta - Bettor picks the top 3 positions for a specific event. Those who pick correctly are eligible to select the top 3 positions in another specified event.  
Pick Four - Bettor picks the winner of 4 consecutive races.  
Pick Five - " " 5 " " 6 " "

[3] The takeout rate for OTB on in-state racing events will equal the rate applied to wagers at the Plainfield track.

**TAKEOUT REQUIRED BY STATUTE**

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OTB	Takeout	Approximate Amount Returned to Bettor
A. Pari-Mutuel Pool	17% + Breakage	83%
B. Pari-Mutuel Pool (includes multiple forms of wagering known as Daily Double, Exacta & Quinella)	19% + Breakage	81%
C. Pari-Mutuel Pool (includes multiple forms of wagering on three or more animals)	Up to 25% (but not less than 17%)	75%
<hr/>		
<b>Betting</b>		
A. Horse Racing	17% + Breakage	83%
B. Jai Alai	18% + Breakage	82%
C. Dog Racing	18.5% + Breakage	81.5%

Note: a.) Takeout - That portion of the amount wagered or "Handle" which is not returned to the bettors.

b.) Breakage - A tax equal to one-half of the breakage to the dime is imposed on each facility. Breakage results from rounding the payoffs to the lower dime.

LOTTERY REVENUES  
COMPARISON OF GROSS SALES  
WITH AMOUNTS TRANSFERRED TO THE  
GENERAL FUND

Fiscal Year		Gross Sales	Transfers to General Fund[1]	Percent of Gross Sales Transferred to General Fund
1971-1972 [2]	Weekly	\$ 17,288,925.50	\$ 8,150,000.00	47.1
1972-1973	Weekly	34,711,849.00	16,500,000.00	47.5
1973-1974	Weekly	30,752,727.50	16,000,000.00	52.0
1974-1975	Weekly	30,894,815.50	15,000,000.00	48.6
1975-1976	Weekly	29,493,098.50	13,500,000.00	45.8
	Instant	41,927,201.00	18,400,000.00	43.9
		-----	-----	----
		\$ 71,420,299.50	\$ 31,900,000.00	44.7
1976-1977	Weekly	\$ 25,824,711.50	\$ 9,392,885.50	36.4
	Instant	23,826,954.00	11,748,936.00	49.3
	Daily	13,082,292.00	4,200,000.00	32.1
		-----	-----	----
		\$ 62,733,957.50	\$ 25,341,821.50	40.4
1977-1978	Weekly	\$ 19,201,917.50	\$ 8,190,050.00	42.7
	Instant	41,863,247.00	18,200,000.00	43.5
	Daily	46,391,128.50	15,400,000.00	33.2
		-----	-----	----
		\$ 107,456,293.00	\$ 41,790,050.00	38.9
1978-1979	Weekly	\$ 12,871,166.00	\$ 3,917,000.00	30.4
	Instant	49,725,859.00	18,200,000.00	36.6
	Daily	58,327,191.00	21,000,000.00	36.0
		-----	-----	----
		\$ 120,924,216.00	\$ 43,117,000.00	35.7
1979-1980	Weekly	\$ 11,525,566.00	\$ 3,500,000.00	30.4
	Instant	45,505,590.00	17,735,048.00	39.0
	Daily	73,167,966.50	33,300,000.00	45.5
		-----	-----	----
		\$ 130,199,122.50	\$ 54,535,048.00	41.9
1980-1981	Weekly	\$ 10,103,356.00	\$ 1,503,000.00	14.9
	Instant	56,162,297.00	21,500,000.00	38.3
	Daily	84,695,066.00	34,650,000.00	40.9
		-----	-----	----
		\$ 150,960,719.00	\$ 57,653,000.00	38.2

Fiscal Year		Gross Sales	Transfers to General Fund [1]	Percent of Gross Sales Transferred to General Fund
1981-1982	Weekly	\$ 10,374,509.00	\$ 2,400,000.00	23.1
	Instant	53,811,277.00	21,800,000.00	40.5
	Daily	105,858,579.50	46,800,000.00	44.2
		-----	-----	----
		\$ 170,044,365.50	\$ 71,000,000.00	41.8
1982-1983	Weekly	\$ 14,169,658.00	\$ 4,100,000.00	28.9
	Instant	56,039,768.00	22,825,000.00	40.7
	Daily	118,462,919.00	53,575,000.00	45.2
		-----	-----	----
		\$ 188,672,345.00	\$ 80,500,000.00	42.7
1983-84	Weekly	\$ 11,824,652.00	\$ 2,975,000.00	25.2
	Instant	67,029,466.00	24,700,000.00	36.9
	Daily	131,497,615.00	59,000,000.00	44.9
	Lotto	44,062,100.00	18,750,000.00	42.6
		-----	-----	----
		\$ 254,413,833.00	\$105,425,000.00	41.7
1984-85	Weekly [3]	\$ 7,334,605.00	\$ 0	0
	Instant	74,473,823.00	31,300,000.00	42.0
	Daily	144,166,658.00	64,500,000.00	44.7
	Lotto	118,481,848.00	53,000,000.00	44.7
		-----	-----	----
		\$ 344,456,934.00	\$148,800,000.00	43.2
1985-86	Instant	\$ 75,370,000.00	\$ 30,500,000.00	40.5
	Daily	152,562,000.00	67,700,000.00	44.4
	Lotto	201,180,000.00	92,650,000.00	46.1
		-----	-----	----
		\$ 429,112,000.00	\$190,850,000.00	44.5
TOTAL FISCAL 1972-1986		\$2,144,042,401.00	\$906,561,920.00	42.2

[1] Transfers to the General Fund occur in December and June for the Instant and Daily games and occur quarterly for the Lotto and Weekly game.

[2] Fiscal year 1971-1972 covers period from 2-15-72 through 6-30-72.

[3] The Weekly game was eliminated on 7/1/85.

Source: The Division of Special Revenue.

JAI ALAI AND DOG TRACK REVENUES  
COMPARISON OF HANDLE WITH AMOUNTS  
TRANSFERRED TO THE GENERAL FUND

Fiscal Year		Handle	Transfers To General Fund [1]	Percent of Handle Transferred To General Fund
1975-1976	Bridgeport	\$ 8,817,984	\$ 225,332.94	2.6
	Hartford	11,828,615	384,240.95	3.3
	Plainfield	64,877,042	4,924,535.73	7.6
		-----	-----	---
		\$ 85,523,641	\$ 5,534,109.62	6.5
1976-1977	Bridgeport	\$ 143,282,563	\$ 7,539,664.27	5.3
	Hartford	81,955,826	4,215,515.48	5.1
	Milford	22,924,682	949,904.10	4.1
	Plainfield	125,554,151	9,897,028.63	7.9
		-----	-----	---
		\$ 373,717,222	\$ 22,602,112.48	6.1
1977-1978	Bridgeport	\$ 80,355,797	\$ 4,850,207.76	6.0
	Hartford	74,909,044	4,708,104.86	6.3
	Milford	74,834,590	4,556,745.57	6.1
	Plainfield	97,983,478	8,119,338.74	8.3
		-----	-----	---
		\$ 328,082,909	\$ 22,234,396.93	6.8
1978-1979	Bridgeport	\$ 85,290,424	\$ 5,092,827.24	6.0
	Hartford	72,942,500	4,199,321.28	5.8
	Milford	78,605,961	4,416,804.60	5.6
	Plainfield	100,421,789	7,806,376.87	7.8
		-----	-----	---
		\$ 337,260,664	\$ 21,515,329.99	6.4
1979-1980	Bridgeport	\$ 79,237,640	\$ 4,739,780.99	6.0
	Hartford	66,250,611	4,188,854.46	6.3
	Milford	74,280,918	4,738,019.40	6.4
	Plainfield	90,672,151	7,176,367.57	7.9
		-----	-----	---
		\$ 310,441,320	\$ 20,843,022.42	6.7

Fiscal Year		Handle	Transfers To General Fund [1]	Percent of Handle Transferred To General Fund
1980-1981	Bridgeport	\$ 77,774,090	\$ 4,659,929.44	6.0
	Hartford	64,345,696	3,930,326.76	6.1
	Milford	67,491,423	4,096,218.34	6.1
	Plainfield	95,088,262	7,517,523.99	7.9
		-----	-----	---
		\$ 304,699,471	\$ 20,203,998.53	6.6
1981-1982	Bridgeport	\$ 74,928,969	\$ 4,479,312.93	6.0
	Hartford	82,564,493	4,934,239.35	6.0
	Milford	68,414,263	4,090,059.28	6.0
	Plainfield	104,240,017	8,145,684.51	7.8
		-----	-----	---
		\$ 330,147,742	\$ 21,649,296.07	6.6
1982-1983	Bridgeport	\$ 73,761,454	\$ 4,412,450.00	6.0
	Hartford	80,742,255	4,845,766.00	6.0
	Milford	73,840,305	4,479,478.00	6.1
	Plainfield	114,441,553	9,253,891.00	8.1
		-----	-----	---
		\$ 342,785,567	\$ 22,991,585.00	6.7
1983-84	Bridgeport	\$ 76,023,172	\$ 4,545,535.00	6.0
	Hartford	80,161,353	4,883,719.00	6.1
	Milford	74,934,748	4,519,901.00	6.0
	Plainfield	117,337,700	9,791,910.00	8.4
		-----	-----	---
		\$ 348,456,973	\$ 23,741,065.00	6.8
1984-85	Bridgeport	\$ 73,251,677	\$ 4,385,626.00	6.0
	Hartford	86,417,900	5,218,887.00	6.0
	Milford	80,131,514	4,843,054.00	6.0
	Plainfield	118,501,313	9,875,591.00	8.3
		-----	-----	---
		\$ 358,302,404	\$ 24,323,158.00	6.8
1985-86	Bridgeport	\$ 90,631,000	\$ 5,276,000.00	5.8
	Hartford	86,064,000	5,006,000.00	5.8
	Milford	64,879,000	3,779,000.00	5.8
	Plainfield	118,981,000	9,657,000.00	8.1
		-----	-----	---
		\$ 360,555,000	\$ 23,718,000.00	6.5
TOTAL FISCAL 1976-1986		\$3,479,972,913	\$229,356,074.00	6.5

[1] Transfer of money to the state occurs monthly

Source: The Division of Special Revenue.

OTB REVENUES  
COMPARISON OF GROSS SALES  
WITH AMOUNTS TRANSFERRED TO  
THE GENERAL FUND

Fiscal Year	Gross Sales	Transfers To General Fund <sup>1</sup>	Percent of Gross Sales Transferred to General Fund
1975-1976[2]	\$ 11,298,654	-	8.5
1976-1977	93,966,692	\$ 8,000,000	8.5
1977-1978	108,028,104	8,000,000	8.2
1978-1979	118,518,835	7,600,000	6.6
1979-1980	Parlors & Telephone Teletrack[3]	112,701,932 53,592,987	7.9
1980-1981	Parlors & Telephone	\$ 166,294,918	\$ 13,100,000
1981-1982	Parlors & Telephone Teletrack	\$ 106,550,169 73,629,034	7.5
1982-1983	Parlors & Telephone Teletrack	\$ 180,179,203	\$ 13,500,000
1983-1984	Parlors & Telephone Teletrack	\$ 107,529,551 82,873,917	10.6
1984-1985	Parlors & Telephone Teletrack	\$ 190,403,568	\$ 20,200,000
1985-1986	Parlors & Telephone Teletrack	\$ 183,546,291	\$ 19,000,000
		\$ 187,064,643	10.4
		\$ 185,589,642	\$ 18,500,000
		\$ 101,654,000	10.1
		\$ 166,782,000	\$ 16,900,000
TOTAL through June 30, 1985	\$1,613,675,550	\$146,800,000	10.0
11 Transfer of funds to state occurs monthly.			9.0
CII Fiscal year 1975-1976 covers the period from April 29, 1976 through June 30, 1976.			
CII Teletrack first year operations cover the period from October 24, 1979 through June 30, 1980.			
Source: OTB Revenues, Comparison of Gross Sales with Amounts Transferred to the General Fund, The Division of Special Revenue.			

**SUMMARY OF PAYMENTS TO MUNICIPALITIES  
OFF-TRACK BETTING AND PARIMUTUELS**

Fiscal Year	Off Track Betting [1]			Parimutuel [2]			Grand Total
	Total OTB	OTB	Teletrack	Total Parimutuel	Jai Alai	Dog Track	
1979	\$292,645	\$292,645	\$ 0	\$2,870,499	\$2,368,389	\$502,110	\$3,163,144
1980	410,667	278,136	132,531	2,651,053	2,197,691	453,362	3,061,720
1981	445,094	263,131	181,963	2,571,554	2,096,112	475,442	3,016,648
1982	470,236	265,657	204,579	2,780,300	2,259,099	521,201	3,250,536
1983[3,4]	474,547	264,539	210,008	2,855,650	2,283,441	572,209	3,330,197
1984	756,795	410,703	346,092	2,897,883	2,311,193	586,690	3,654,678
1985	750,577	399,622	350,955	2,990,578	2,398,071	592,507	3,741,155
1986	764,000	406,769	357,231	3,011,431	2,415,729	595,702	3,775,431
Totals	\$4,364,561	\$2,581,202	\$1,783,359	\$22,628,947	\$18,329,725	\$4,299,222	\$26,993,508

[1] Municipal share of revenue from OTB is 1.0% (effective 1/1/87).

[2] The tax rates for the Parimutuel facilities are as follows:

Jai Alai - 1% of daily handle  
Greyhound - 1/2% of daily handle

[3] Municipal share of revenue from OTB increased to .4% from .25%, effective June, 1983. Effective January, 1987 the Municipal share increases to 1% from .4%.

[4] The Off-Track Betting Parlors in New Haven and Meriden were closed on March 31, 1983 and November 30, 1984, respectively. Note: The municipal share is paid from the amount retained by the state but is levied on total wagers.  
The transfer of funds to municipalities occurs monthly.

Source: The Division of Special Revenue.

PAYMENTS TO MUNICIPALITIES  
BY TOWN  
OFF-TRACK BETTING

(FISCAL YEARS)

Town	1980	1981	1982	1983	1984	1985	Total _____ (Since 1979)
Meriden (closed 11/84)	\$ 23,256	\$ 20,408	\$ 18,840	\$ 17,856	\$ 28,373	\$ 11,598	\$ 146,458
Bridgeport #2	10,804	10,866	10,801	11,032	15,709	14,548	84,181
Bridgeport #3	21,108	18,205	18,069	18,346	27,647	30,545	157,270
Torrington	11,009	11,341	12,012	11,627	17,731	16,893	91,821
New London	11,992	12,220	12,356	13,295	20,006	20,126	100,858
Waterbury #6	21,949	20,515	20,586	19,770	30,448	31,672	168,347
Waterbury #12	17,682	16,370	16,780	16,831	26,243	25,310	136,184
Norwich	5,584	5,850	6,194	5,682	8,263	8,401	45,781
West Haven	16,426	14,350	14,522	15,186	24,412	24,082	128,181
Derby	16,021	15,147	14,640	14,474	21,597	21,798	121,574
Bristol	16,288	14,218	15,162	15,325	25,605	25,912	128,162
Killingly	7,810	7,608	8,122	8,938	15,421	16,893	71,598
Norwalk	25,601	24,464	25,710	25,932	44,208	45,741	215,480
East Haven	22,721	20,645	20,937	20,174	36,744	34,827	184,105
New Haven (closed 3/83)	10,619	9,632	9,365	6,357	-	-	49,292
New Britain	26,536	28,722	29,084	31,091	48,768	51,809	241,718
Telephone Betting--(New Haven)	12,730	12,570	12,477	12,623	19,528	19,477	103,423
Subtotal	278,136	263,131	265,657	264,539	410,703	399,622	2,174,433
Teletrack-(New Haven)	132,531	181,963	204,579	210,008	346,092	350,955	1,426,128
Total	\$410,667	\$445,094	\$470,236	\$474,547	\$756,795	\$750,577	\$3,600,561

[C1] The Off-Track Betting parlors in New Haven and Meriden were closed on March 31, 1983 and November 30, 1984, respectively.

[C2] The municipal share was changed to four tenths of one percent effective June 16, 1983, pursuant to PA 83-356 (OTB). PA 86-318 increased the municipal share to 1% from .4% effective January, 1987.

Source: The Division of Special Revenue.

MUNICIPAL SHARE OF REVENUES  
FROM STATE GAMING

Fiscal Year	BETTING				OTB ---	
	Dog And Jai Alai		Horse			
	Population	Population	Population	Population		
	Under 50,000	Over 50,000	Under 50,000	Over 50,000		
-----	-----	-----	-----	-----	-----	
1977	.25%	.25%	.25%	1.0%	.25%	
1978	.5 %	1.0 %	.25%	1.0%	.25%	
1979	.5 %	1.0%	.25%	1.0%	.25%	
1980	.5 %	1.0%	.25%	1.0%	.25%	
1981	.5 %	1.0%	.25%	1.0%	.25%	
1982	.5 %	1.0%	.25%	1.0%	.25%	
1983	.5 %	1.0%	.25%	1.0%	.25%	
1984	.5 %	1.0%	.25%	1.0%	.40%	
1985	.5 %	1.0%	.25%	1.0%	.40%	
1986	.5 %	1.0%	.25%	1.0%	.40%	
1987	.5%	1.0%	.25%	1.0%	1.0% (Eff. 1/1/87)	

Note: 1) Municipal share is based on total money wagered.

2) Municipalities receive no monies from the operation of the state lottery.

**DISTRIBUTION OF EACH \$100 BET  
BY MAJOR GAME**

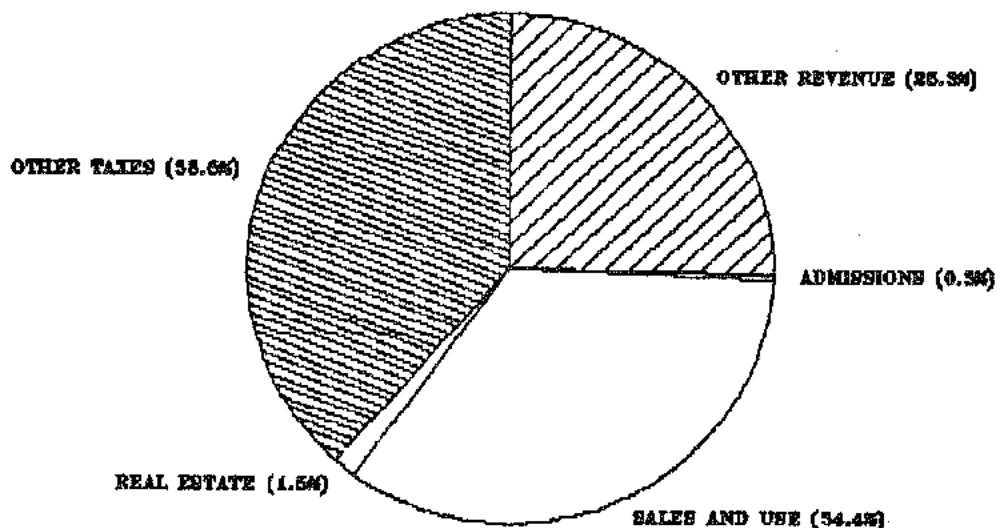
		OTB					
		Jai Alai	Dog Racing	Win, Place, Show	Daily Double	Tracts, Quinella	Three or More Animals
<b>Takeout Amount</b>							
Amount Bet (Handle)	\$ 100	\$ 100	\$ 100	\$100	\$100	\$100	\$100
Less: Takeout Percentage	- 18%	- 17%	- 17%	---	---	---	-25%
Equals: Takeout (Amount Not Returned to Bettors)	\$18.00	\$17.00	\$17.00	---	---	---	\$25.00
<b>State Tax</b>							
Amount Bet (Handle)	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100
Times: Tax Rate	x 6.75%	x 8.50%	x 5%	---	---	---	---
Equals: Tax Due State	6.75	8.50	5	0.40	0.40	0.40	0.40
<b>Municipal Share [1]</b>							
Amount Bet (Handle)	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100	\$ 100
Times: Municipal Portion (Assumes Population Exceeds 50,000)	x 1%	x .5%	x .4%	---	---	---	---
Equals: Amount to Municipality	\$ 1.00	\$ 0.50	\$ 0.40	0.40	0.40	0.40	0.40
<b>Facilities Share [2]</b>							
1. Jai Alai & Dogs							
Takeout	\$18.00	\$17.00	\$17.00	\$100.00	\$100.00	\$100.00	\$100.00
Less: State Tax	- 5.75	- 8.00	- 8.00	5.24%	5.24%	5.24%	5.24%
Municipal Share	- 1.00	- .50	---	3.89%	3.89%	3.89%	3.89%
Equals: Facilities Portion	\$11.25	\$ 8.50	5.24	\$ 3.89	\$ 3.89	\$ 3.89	\$ 3.89
2. OTB							
Amount Bet (Handle)							
Times: Tracks Share (Average Times Handle)							
Handle's Share (Average Rate Times Handle)							
Equals: Amount to Tracks							
Amount to Antots							
<b>State Share from OTB</b>							
Takeout							
Less: Track's Share							
Antote's Share							
Municipal Share							
Equals: State Share							

[1] The municipal portion of revenues comes out of the state's share.

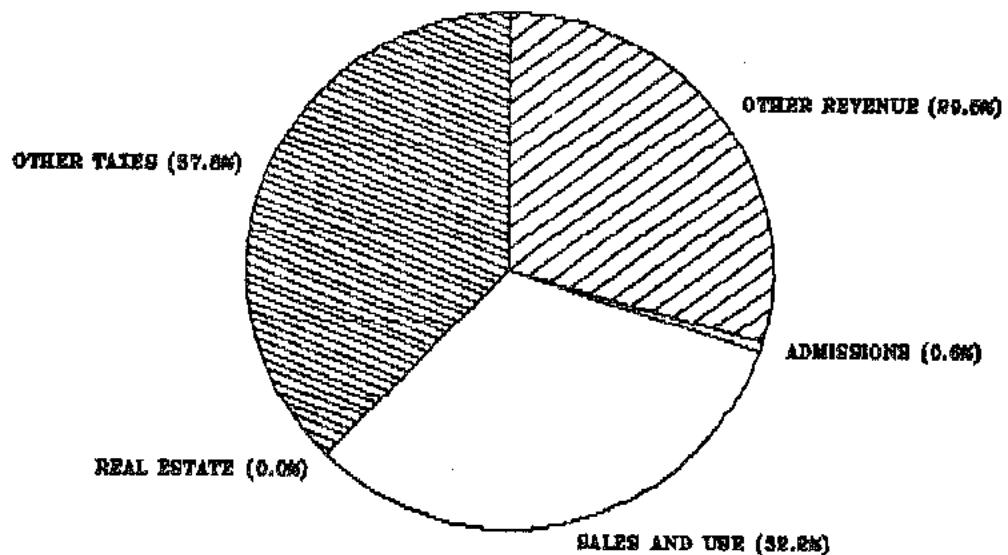
[2] For OTB facilities the 'share' includes that portion payable to the tracks and to AMOTE. The tracks receive 5 percent of RIN, Place and Show and 7 percent on the more exotic bets (if the dollar volume of bets exceeds \$100 million for daytime tracks and/or \$50 million for night time tracks the rates increase to 6 percent and 8 percent instead of 5 percent and 7 percent). AMOTE receives a sliding percentage based on the dollar volume of bets. The percentage ranges to 7.5 percent to 3.9 percent. The current averages for the tracks and AMOTE is 5.24 percent and 3.89 percent respectively.

**E. Sales Taxes**

FY86 REVENUE (\$4.8 BILLION)  
SALES TAXES (56.8%)



FY76 REVENUE (\$1.69 BILLION)  
SALES TAXES (59.7%)



**SALES AND USE TAX**

Fiscal Year	Revenues (1000)	Yearly % Change	Rate	Base Changes
1959	\$ 71,917	-	3.0	
1960	78,869	9.7	3.0	
1961	79,474	0.8	3.0	
1962	97,844	23.1	3.5	Exemption for sale of draft horses
1963	102,922	5.2	3.5	
1964	111,910	8.7	3.5	
1965	122,900	9.8	3.5	
1966	136,411	11.0	3.5	
1967	146,669	7.5	3.5	
1968	157,778	7.6	3.5	
1969	170,626	8.1	3.5	
1970	262,421	53.8	5.0	
				1) Clarifies air and water pollution exemption
				2) Narrows the exemption for childrens clothing to child less than 10 (from 16)
				3) Auto Trade-ins - \$500 limit
1971	264,846	0.9	5.0	Sales tax on utilities services (first \$20 exempt) (\$6.9 million revenue gain). Exempt: Needles and syringes and flyable aircraft manufactured in the state
1972	358,369	35.3	6.5	
				Sales tax exemption on utility services lowered to \$10 (\$20.6m)
1973	465,882	30.0	7.0	
1974	451,409	(3.1)	6.5	
1975	425,455	(5.8)	6.0	Repealed: Sales Tax on utility services
1976	542,942	27.6	7.0	Renting or leasing of business tangible personal property and services added to base
1977	583,726	7.5	7.0	Tax rate on business services and manufacturing machinery reduced to 3.5% from 7.0%
1978	654,234	12.1	7.0	1) Tax rate on manufacturing machinery reduced to 2.5% from 3.5%.
				2) Tax rate on farm machinery reduced to 2.5% from 7.0%.
				3) Exempt: sales of solar collectors (until 9/30/82).
1979	742,807	13.5	7.0	1) The 2.5% tax on manufacturing or farm machinery is repealed.
				2) Qualifying municipalities may retain 4.5% of the 7% state sales tax collected on hotel or lodging house receipts. Under prior law, one-half of the amusement tax receipts collected on the sale of admission

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
				tickets was retained by municipalities. The addition of the sales tax provision allows the municipality the option of retaining amusement tax receipts or sales tax receipts.
1980	808,925	8.9	7.0	3) Exemption for newspapers circulated without charge.
1981	932,714	15.3	7.5	Exemptions: 1) Sale of walkers for use by invalids or handicapped. 2) Sales of tangible personal property and services to senior citizen centers. 3) Motor vehicle driving service related to driving outside the state. 4) Solar energy systems. 5) Computer programming, sign construction, photofinishing, duplicating and photocopying (tax is applied to ultimate product of such services). 6) Motor fuel for van pool vehicles and high-occupancy commuter vehicles.
1982	1,015,000	8.8	7.5	A. Municipalities may form a district of at least 85,000 in population, establish a convention and visitors commission, and receive a portion of sales tax collections on lodging (approximately 4.5%) \$50,000 (A description of these commissions is included in this section).  Exemptions: 1) Cigarettes added to tax base. 2) Exempt: special equipment used by deaf or blind in communicating by telephone.

- 3) The sales of services used to determine the probable health consequences of the consumption of a product.
- 4) The purchase of aircraft held for resale and used for other than retention, demonstration or display. (Gross receipts from air taxi and flight instruction are subject to tax.)

Fiscal Year	Revenues (000)	Yearly \$ Change	Rate	Base Changes
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1983      1,123,141      10.7      7.5      1) A municipal district's share of sales tax receipts from hotels and lodging is reduced from 4.5% to 1.5%.

2) Exemptions:

- a) An exemption is provided for materials and equipment sold to radio or television stations when used directly in the production and transmission of programs to the public (10/1/82)
- b) Any vessel transferred to the owner of a business from that business is exempt from tax if last sale was subject to tax.

Repealed:

- c) Exemption for seed and fertilizer not used in agricultural production (4/1/82)
- d) Exemption for meals under \$1.00 (4/1/83)
- 3) Definition of a retailer liable for collection and payment of tax is clarified
- 4) Any Corp. officer responsible for filing and payment of taxes due is personally liable for willful nonpayment of taxes
- 1) Tax rate on business services increased to 7.5 from 3.5 (8/1/83)
- 2) Retailers are entitled to a credit on items returned when a partial return is given
- 3) Exemptions:
  - a) sales of gold or silver bullion or the legal tender of any nation are exempt if total purchase exceeds \$1,000
  - b) vessels brought into state between October 1 and April 30 exclusively for storage, maintenance or repair
- 1) Exemptions:
  - a) Exemption for renewable energy systems is extended to FY 1986 (7/1/84)
  - b) Companies which voluntarily contract with a firm to clean up a hazardous waste site are exempt from

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
				services tax (7/1/84)
1986	1,652,624	7.2	7.5	<p>c) Home delivered meals to elderly, disabled and other homebound individuals (7/1/84)</p> <p>d) Clothing less than \$50 enacted during the 1985 session but effective 4/1/85.</p> <p>1) Exemptions:</p> <ul style="list-style-type: none"> <li>a) Clothing less than \$50 (4/1/85)</li> <li>b) Clothing less than \$75 (10/1/85)</li> <li>c) Sales of non-prescription drugs (7/1/85)</li> <li>d) Sales of seeds and fertilizer (4/1/86)</li> <li>e) The value of construction equipment or machinery used in trade-ins is allowed as a deduction for purposes of determining the price subject to tax (10/1/85)</li> <li>f) The leasing or rental of motion pictures for display at a theatre (7/1/85)</li> <li>g) Sales of renewable energy source systems is extended from 7/1/86 to 7/1/91.</li> <li>h) From 10/1/85 to 6/30/86 the resale of mobile manufactured homes will be subject to real estate conveyance tax instead of sales tax</li> <li>i) Increases the price of items exempt from the sales tax, to \$5 from \$2, when sold by schools or charitable organizations to support a school or activities for young people (7/1/85)</li> </ul> <p>2) Rate reduction:</p> <ul style="list-style-type: none"> <li>a) Tax rate on aviation fuel is reduced to 2% from 7.5% for sales occurring between 7/1/85 and 6/30/87</li> <li>3) Include:</li> <li>a) From 10/1/85 to 6/30/86 the sale of new mobile manufactured homes 12 feet wide or wider.</li> </ul>

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
1987	NA	NA	7.5	

- 1) Exemptions: (PA 86-397)
- a) Meals under \$2 (7/1/86-\$30.0m)
  - b) Cloth and fabric for non-commercial sewing and used in making clothing (7/1/86-\$0.5)
  - c) Disposable pads (i.e. adult diapers) (7/1/86-\$0.9m)
  - d) Diabetic required testing equipment (test strips, lancets, and glucose monitoring equipment) (7/1/86-\$2.4m)
  - e) First \$2,500 of funeral expenses (7/1/86-\$2.0m)
  - f) Sales under \$15 by non-profit nursing or convalescent home gift shops (7/1/86-\$0.02)
  - g) Services provided by corporations participating in a joint venture, and related to the production or development of new or experimental products or systems. The joint venture is entitled to the exemption for up to 10 years (7/1/86-\$1.0m)
  - h) Refund for repair and replacement parts which are used directly in a manufacturing or agricultural production process. The total refund per year per firm may not exceed \$7,500 (1/1/86-\$6.0m)
- 2) Rate Reduction:
- a) From 7.5% to 5% for any repair or replacement parts for use in machinery used directly in a manufacturing or agricultural production process.
- 3) Base Reductions:
- a) Items purchased with federal food stamps (10/1/86-\$0.1m) To conform with federal law.
  - b) Commercial and industrial marketing development, testing and research services (7/1/86-\$1.6m)
  - c) PA 393-50% of all sales taxes collected at Bradley from the sale of aviation fuel is transferred to the Bradley Airport Revenue Fund from the General Fund (7/1/86-\$0.426)
- 4) Base Increases: PA 310
- a) Sales of new mobile manufactured homes from a

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
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manufacturer to a purchaser is subject to tax. The tax is applied to 70% of manufacturer's sale price (7/1/86)

Source: The Annual Report of the State Comptroller, various years.

**SALES TAX EXPENDITURES**  
 (In Millions)

LINE ---	EXEMPTION -----	TAX EXPENDITURE	
		FY 1985 ---	FY 1986 ---
11A	Resale-Labor/Services	\$ 109.74	\$ 158.15
11B	Resale-Lease/Rent	54.03	25.52
11C	Resale-Sale of Goods	1,965.99	2,085.16
12	Subscription	12.14	17.13
13	Children's Clothing	19.15	21.23
14	Livestock, Fertilizer, Feed	7.53	8.12
15	Food for Human Consumption	229.01	229.74
16A	Fuel for Heating	81.72	71.15
16B	Fuel for Motor Vehicles	127.53	128.36
17	Aviation Fuel		1.60
18	Machinery Used in Agric./Mfg. Production or Commerical Fishing	15.14	16.41
19A	Out-of-State Sales Labor/Services	89.78	93.94
19B	Out-of-State Sales Leases/Rentals	18.56	23.60
19C	Out-of-State Sales of Goods	1,183.40	1,084.42
20A	Prescription Medicines	22.50	32.69
20B	Non-prescription Medicines	(1)	18.56
20A	Charitable Labor/Services	46.54	60.64
21B	Charitable Leases/Rental	4.56	4.40
21C	Charitable Sale of Goods	352.03	371.48
22	Industrial/Agric. Mat., Tools, Fuel	75.31	97.07
23A	Cogeneration Tech.	-	.33
23B	Pollution Abatement Leases/Rentals	0.07	.84
23C	Pollution Abatement Sale of Goods	1.69	1.53
24	Non-taxable Labor/Services	137.03	175.44
25	Horses	.71	.59
26A	Trade-ins	20.21	16.50
26B	Trade In Const. Equip.	-	.33
27	Taxed Goods Returned w/in 90 days	4.84	4.30
28	Lease/Rental Cancelled w/in 90 days	0.86	.53
29	Connecticut Aircraft Sales	0.05	.06
30	Oxygen, Plasma, etc. - Sale of Goods	2.04	2.73
31	Oxygen, Plasma, etc. - Lease/Rental	0.49	.60
32	Print for Future Deliv. Out-of-State	1.32	1.61
33	Non-profit Ambulance Sale/Lease/Rent	0.12	.23
34A	Clothing/Footwear Under \$50.00	16.94(2)	17.15(3)
34B	Clothing/Footwear Under \$75.00	-	70.60(4)
35	Low-Moderate Housing-Sale of Goods	0.32	.60
36	Low-Moderate Housing-Lease/Rental	0.02	.78
38	Other Adjustments	298.77	286.81
<b>TOTAL TAX EXPENDITURE</b>		<b>\$4,900.14</b>	<b>\$5,130.93</b>

- (1) Effective 7/1/85
- (2) Effective 4/1/85
- (3) Reflects 7/1/85 - 9/30/85
- (4) Effective 10/1/85

Source: Department of Revenue Services

CONVENTION AND VISITORS COMMISSIONS  
AND COLISEUM AUTHORITIES

Single municipalities with populations of 85,000 or more, and municipal districts with a combined population of 85,000 or more, may establish convention and visitors commissions and coliseum authorities.

Municipalities and municipal districts which have established convention and visitors commissions or coliseum authorities may elect to receive either:

1. 50% of the state tax receipts collected on admission tickets for events in a municipally-owned facility or
2. 1.5% of the sales taxes paid on hotel room rentals.

**ROOM OCCUPANCY TAX RECEIPTS  
RETURNED TO DISTRICTS  
BY FISCAL YEAR**

District	1983	1984	1985	1986
<b>Central CT Convention and Visitors District</b>				
New Britain	\$ 75,915	\$ 90,870	\$101,938	\$ 106,521
CT Valley Tidewater Commission Middletown	67,799	77,569	88,874	109,640
Hartford City Treasurer Hartford	754,616	626,826	964,740	1,024,728
Housatonic Valley Travel Commission Danbury	134,936	177,219	219,732	252,126
Litchfield Hills Visitors Municipal District				
New Preston	78,908	76,452	101,611	97,316
New Haven Coliseum Authority New Haven	339,298	394,944	421,126	393,411
Stamford Coliseum Authority Stamford	528,796	717,563	951,804	972,814
Southeastern CT Tourism District New London	213,532	252,053	279,975	293,528
Waterbury Convention and Visitors Commission				
Waterbury	162,056	188,653	206,037	266,714
Bridgeport Convention and Visitors Commission				
Bridgeport	established 5/1/83	109,086	160,158	89,807
East of the River Convention and Visitors Commission				
Manchester	established 5/1/83	42,665	115,515	117,643
Farmington Valley/West Hartford Visitors Bureau	established 5/1/83	34,920	137,749	143,099
Tobacco Valley Tourist District				
Enfield	established 5/1/83	157,409	186,833	224,468
Olde Towne Tourism District				
Wethersfield	established 5/1/84		70,692	86,886
Gateway Tourism District				
Milford	established 5/1/84		205,827	259,699
Northeast-Windham Area Travel Council				
Brooklyn	established 5/1/84		23,738	40,944
Norwalk/Wilton Convention & Visitors District				
Norwalk	established 5/1/85			92,511
Total Revenue to Districts	\$2,355,856	\$3,146,227	\$4,236,348	\$4,571,854

Source: Department of Revenue Services

REAL ESTATE CONVEYANCE TAX

Fiscal Year	Revenues (000)	Yearly % Change	Rate	Base Changes
1984	\$37,559	NA	.5%	The tax became effective on 7/1/83. The tax rate is one half of one percent (or \$5 per \$1,000) and is levied on the selling price of real estate. The tax is payable by the seller.
				Exemptions:
				a) Real estate conveyances within Enterprise zones.
1985	49,326	31.3	.5%	Exemptions:
1986	71,906	45.6	.5%	a) Conveyances by recipients of elderly tax relief for homeowners (7/1/85) b) Conveyances which occur as a result of a superior court decree and transfers in which no consideration is offered.
				Includes:
				a) Resale of mobile homes from 10/1/85 to 6/30/86. b) PA 86-397 reduced the tax rate to .45% from .5%. b) PA 86-310 - The resale of mobile manufactured homes located in mobile home parks or single-family lots are subject to tax (7/1/86).
1987	NA	NA	.45	

Note: The tax is collected by towns and remitted to the state monthly.

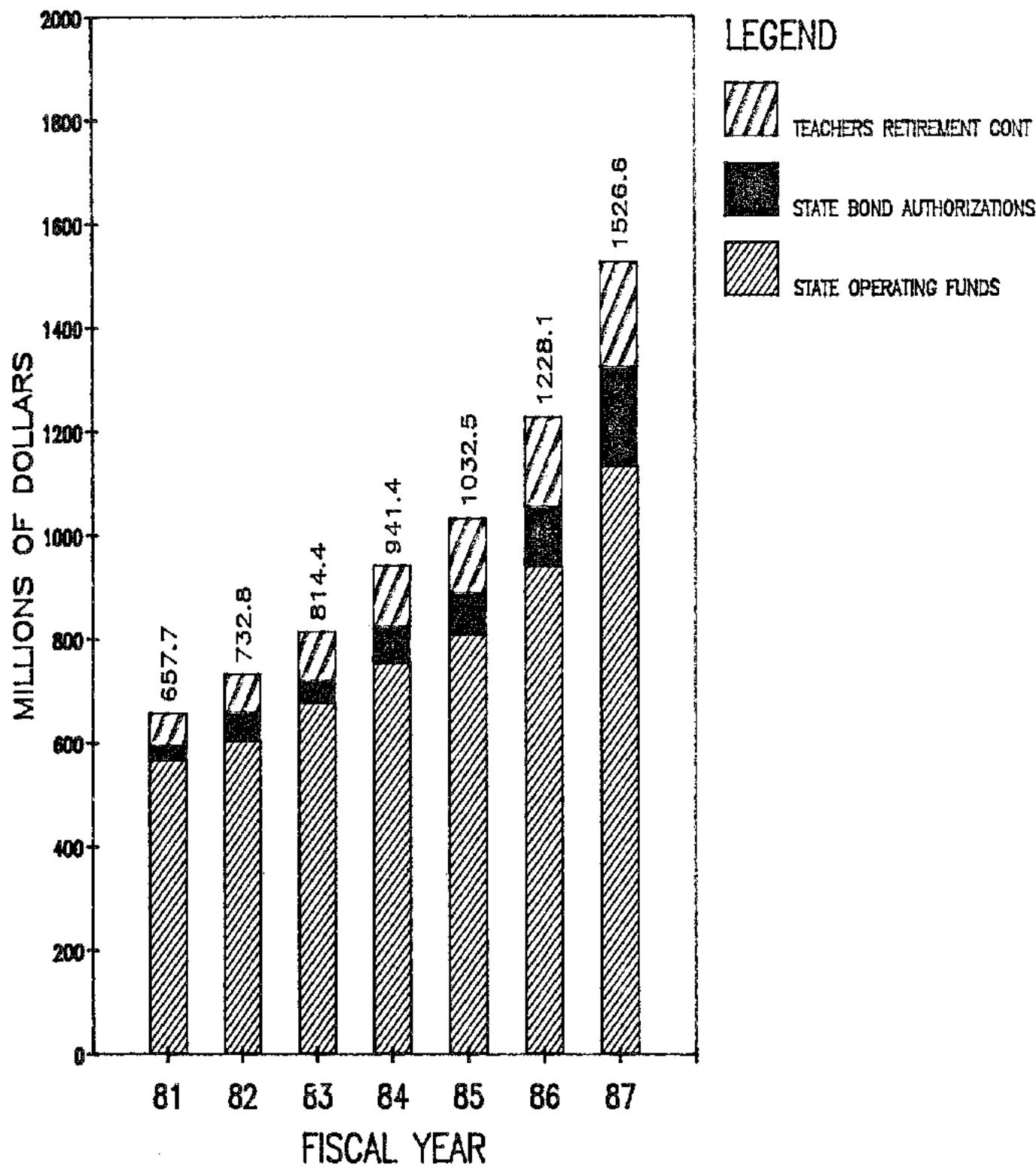
Source: Annual Report of the State Comptroller. Various years.

**ADMISSIONS, DUES AND CABARET TAX**

Fiscal Years ----	Revenues (000) ----	Yearly % Change ----	Rate ----	Changes Base ----
1959	120.7			Seating capacity: 25 cents to \$8 per day
1960	120.0	(0.6)	"	
1961	112.1	(6.6)	"	
1962	104.5	(6.8)	"	
1963	101.6	(2.8)	"	
1964	103.3	1.7	"	
1965	106.2	2.8	"	
1966	94.2	(11.3)	"	
1967	86.9	(7.8)	"	
1968	102.6	18.1	"	
1969	95.0	(7.4)		On admission charges, club dues & cabarets
1970	4,151	4269.5	10%	
1971	6,155	48.3	10%	
1972	7,038	14.4	10%	Cabaret tax - tax is not imposed on places
1973	7,302	3.8	10%	providing the music of a single instrumental performer
1974	8,548	17.1	10%	Exemption: for charges paid by members of a senior citizens center as long as the charge to a single event is paid for groups of at least ten persons
1975	9,384	9.8	10%	
1976	9,538	1.6	10%	
1977	10,139	6.3	10%	The exemption allowed single instrumental performers is extended to all single performers
1978	11,028	8.8	10%	
1979	10,902	(1.1)	10%	Cabaret tax reduced to 5% from 10%
1980	11,605	6.5	10%	
1981	11,705	0.9	10%	
1982	11,935	2.0	10%	
1983	12,460	4.4	10%	
1984	12,941	3.9	10%	
1985	14,144	9.3	10%	Annual dues or initiation fees which are less than \$100 are exempt from the dues tax
1986	13,829	(2.2)		
1987	NA	NA	10%	

### **III. State Budget: An Overview**

STATE AID  
TO OR ON BEHALF OF  
LOCAL GOVERNMENTS  
(IN MILLIONS OF DOLLARS)



A COMPARISON OF BUDGETED VS. ACTUAL EXPENDITURES (UNADJUSTED) [1]

FISCAL YEAR 1976-1986

Function of Government	Budgeted	1976	Actual	Actual as a % of Total	Budgeted	1977	Actual	Actual as a % of Total
Legislative	\$ 6,126,394	\$ 6,206,832	0.4	\$ 6,589,710	\$ 7,353,578	0.4	\$ 7,353,578	0.4
General Government	\$ 124,247,123	\$ 113,828,126	6.8	\$ 102,682,219	\$ 100,746,609	5.7	\$ 100,746,609	5.7
Regulation & Protection	\$ 50,027,538	\$ 46,560,545	2.8	\$ 48,806,497	\$ 49,023,874	2.8	\$ 49,023,874	2.8
Conservation & Development	\$ 14,325,620	\$ 13,636,289	0.8	\$ 14,470,423	\$ 14,357,827	0.8	\$ 14,357,827	0.8
Health & Hospitals	\$ 134,301,896	\$ 125,614,297	7.5	\$ 128,113,000	\$ 128,235,391	7.2	\$ 128,235,391	7.2
Transportation	\$ 116,202,667	\$ 110,907,304	6.6	\$ 121,302,266	\$ 118,235,948	6.7	\$ 118,235,948	6.7
Welfare	\$ 374,758,834	\$ 394,898,847	23.6	\$ 416,646,000	\$ 417,736,438	23.6	\$ 417,736,438	23.6
Education, Libraries & Museums	\$ 461,991,815	\$ 463,562,555	27.6	\$ 483,731,748	\$ 477,278,462	26.9	\$ 477,278,462	26.9
Corrections	\$ 32,122,190	\$ 35,558,512	2.1	\$ 40,552,700	\$ 43,099,796	2.4	\$ 43,099,796	2.4
Judicial	\$ 31,033,609	\$ 30,340,511	1.8	\$ 32,702,993	\$ 31,761,357	1.8	\$ 31,761,357	1.8
Non-Functional	\$ 337,547,344	\$ 336,028,941	20.0	\$ 398,270,043	\$ 383,605,570	21.7	\$ 383,605,570	21.7
Total General Fund	\$ 1,682,685,030	\$ 1,677,142,759		\$ 1,793,867,599	\$ 1,771,405,850		\$ 1,771,405,850	
Less: Estimated Lapses	(6,138,000)	-		-	-		-	
Net General Fund	\$ 1,676,547,030	\$ 1,677,142,759	100.0	\$ 1,793,867,599	\$ 1,771,405,850	100.0	\$ 1,771,405,850	100.0
Function of Government	Budgeted	1978	Actual	Actual as a % of Total	Budgeted	1979	Actual	Actual as a % of Total
Legislative	\$ 6,870,515	\$ 6,969,105	0.4	\$ 8,780,857	\$ 8,927,408	0.4	\$ 8,927,408	0.4
General Government	\$ 113,254,085	\$ 115,976,184	6.0	\$ 127,497,300	\$ 115,865,888	5.4	\$ 115,865,888	5.4
Regulation	\$ 57,908,613	\$ 58,293,284	3.0	\$ 66,081,850	\$ 62,866,369	2.9	\$ 62,866,369	2.9
Conservation & Development	\$ 16,530,802	\$ 16,881,789	0.9	\$ 20,139,300	\$ 28,185,933	1.2	\$ 28,185,933	1.2
Health & Hospitals	\$ 141,151,216	\$ 148,285,600	7.7	\$ 169,296,700	\$ 167,989,238	7.8	\$ 167,989,238	7.8
Transportation	\$ 119,259,065	\$ 131,587,169	6.8	\$ 145,148,600	\$ 141,568,631	6.6	\$ 141,568,631	6.6
Welfare	\$ 472,973,489	\$ 475,580,762	24.7	\$ 508,716,730	\$ 537,023,912	24.9	\$ 537,023,912	24.9
Education, Libraries & Museums	\$ 526,926,301	\$ 527,415,119	27.4	\$ 576,626,390	\$ 583,642,034	27.1	\$ 583,642,034	27.1
Corrections	\$ 47,492,665	\$ 51,617,717	2.7	\$ 87,365,000	\$ 83,237,093	3.9	\$ 83,237,093	3.9
Judicial	\$ 34,467,232	\$ 35,196,425	1.8	\$ 38,841,652	\$ 45,361,686	2.1	\$ 45,361,686	2.1
Non-Functional	\$ 408,681,886	\$ 358,608,678	18.6	\$ 413,839,259	\$ 381,751,813	17.7	\$ 381,751,813	17.7
Total General Fund	\$ 1,945,515,851	\$ 1,926,411,832		\$ 2,162,333,638	\$ 2,156,420,005		\$ 2,156,420,005	
Less: Estimated Lapses	(20,000,000)	-		(27,000,000)	-		-	
Net General Fund	\$ 1,925,515,851	\$ 1,926,411,832	100.0	\$ 2,135,333,638	\$ 2,156,420,005	100.0	\$ 2,156,420,005	100.0

Function of Government	Budgeted	1980	Actual as a % of Total	Budgeted	1981	Actual as a % of Total
Legislative	\$ 8,708,618	\$ 9,229,605	0.4 \$	11,424,185	\$ 11,680,789	0.4
General Government	115,702,337	125,129,970	5.2	134,661,621	134,586,401	4.9
Regulation & Protection	63,399,866	66,153,227	2.8	73,031,116	69,735,878	2.6
Conservation & Development	30,852,053	22,379,298	0.9	22,760,143	23,021,413	0.8
Health & Hospitals	176,879,842	193,960,915	8.0	217,906,171	228,517,205	8.3
Transportation	150,389,207	157,496,214	6.6	157,626,354	163,661,050	6.0
Welfare	588,181,942	598,832,649	24.9	663,678,085	663,537,770	24.2
Education, Libraries & Museums	629,679,962	636,624,268	26.5	727,812,216	722,479,160	26.4
Corrections	88,808,000	93,595,998	3.9	99,934,446	103,669,989	3.8
Judicial	47,699,729	49,781,063	2.1	55,660,442	55,301,675	2.0
Non-Functional	486,091,255	448,128,618	18.7	578,480,223	562,826,185	20.6
Total General Fund	\$2,386,392,811	\$2,401,311,825		\$2,742,975,002	\$2,739,017,515	
Less: Estimated Lapses	(30,000,000)	-		(35,000,000)	-	
Net General Fund	\$2,356,392,811	\$2,401,311,825	100.0	\$2,707,975,002	\$2,739,017,515	100.0
Function of Government	Budgeted	1982	Actual as a % of Total	Budgeted	1983	Actual as a % of Total
Legislative	\$ 12,451,489	\$ 12,479,003	0.4 \$	14,994,282	\$ 14,905,615	0.5
General Government	176,343,279	174,826,186	5.9	189,120,126	186,845,148	5.8
Regulation & Protection	77,390,421	75,223,808	2.5	82,275,987	82,501,635	2.6
Conservation & Development	24,380,228	24,366,801	0.8	27,944,024	28,750,069	0.9
Health & Hospitals	244,586,185	249,039,879	8.4	274,428,215	281,161,585	8.6
Transportation	164,152,703	175,911,090	5.9	171,488,086	172,209,516	5.3
Welfare	729,516,460	716,593,270	24.2	752,927,319	799,212,142	24.6
Education, Libraries & Museums	801,154,048	790,414,374	26.6	886,808,860	894,443,183	27.5
Corrections	119,346,545	112,931,066	3.8	127,563,498	132,515,571	4.1
Judicial	59,427,639	58,498,192	2.0	63,588,250	66,464,334	2.1
Non-Functional	611,327,875	577,614,130	19.5	640,362,039	583,138,457	18.0
Total General Fund	\$3,020,076,872	\$2,967,897,799		\$3,231,500,686	\$3,242,147,255	
Less: Estimated Lapses	(54,551,000) [L2]	-		(36,250,000)	-	
Net General Fund	\$2,965,525,872	\$2,967,897,799	100.0	\$3,195,250,686	\$3,242,147,255	100.0

Function of Government	Budgeted	1984	Actual	1985	Actual as a % of Total	
					Budgeted	Actual
Legislative	\$ 16,068,812	\$ 15,877,024	0.4	\$ 19,265,450	\$ 18,597,364	5
General Government	\$ 219,762,435	\$ 236,241,891	6.5	\$ 249,832,551	\$ 274,485,791	7.6
Regulation & Protection	93,901,782	93,578,529	2.6	103,305,589	103,252,644	2.9
Conservation & Development	31,881,489	31,607,545	0.9	34,122,983	34,404,796	9
Health & Hospitals	319,895,093	314,895,066	8.6	351,743,517	349,235,217	9.7
Transportation	186,924,973	186,773,116	5.2	0	8,458,209	2
Welfare	891,312,317	893,467,340	24.7	969,715,058	900,522,022	24.9
Education, Libraries, & Museums	1,011,965,689	997,758,173	27.5	1,096,270,185	1,095,610,037	30.3
Corrections	149,130,503	147,920,637	4.1	162,648,952	163,601,952	4.5
Judicial	78,094,822	77,382,535	2.1	85,052,375	85,719,819	2.4
Non-Functional	645,140,825	628,916,447	17.4	637,264,255	581,952,568	16.1
Total General Fund	\$3,644,078,740	\$3,624,418,303		\$3,709,220,915	\$3,615,840,419	
Less: Estimated Lapses	(54,000,000)	-		(49,000,000)	-	
Net General Fund	\$3,589,578,740	\$3,624,418,303	100.0	\$3,660,220,915	3,615,840,419	100.0
Transportation Fund				241,114,750	235,236,479	67.5
Non-Functional				96,438,000	113,122,667	32.5
Total Transportation Fund				\$337,552,750	\$348,359,146	
Less: Estimated Lapses				(2,500,000)	-	
Net Transportation Fund				\$335,052,750	\$346,359,146	100.0

Function of Government	Budgeted	1986 Actual	Actual as a % of Total
Legislative	\$ 22,537,402	\$ 19,420,872	0.5
General Government	289,433,722	262,867,535	6.6
Regulation & Protection	127,302,707	119,464,965	3.0
Conservation & Development	43,664,209	39,388,126	1.0
Health & Hospitals	488,146,422	405,021,925	10.2
Transportation	0	5,463,628	0.1
Welfare	1,059,631,925	979,073,796	24.7
Education, Libraries & Museums	1,297,964,793	1,219,007,188	30.6
Corrections -	209,531,694	187,129,971	4.7
Judicial	93,338,429	85,491,126	2.1
Non-Functional	734,919,722	655,129,999	16.5
Total General Fund	\$4,366,471,025	\$3,977,459,131	-
Less: Estimated Lapses	(\$70,000,000)		
Net General Fund	\$4,296,471,025	\$3,977,459,131	100.0
Transportation Fund	302,732,000	307,700,485	6B.1
Non-Functional	166,200,000	143,876,446	31.9
Total Transportation Fund	\$ 468,932,000	\$ 451,576,931	-
Less: Estimated Lapses	(3,200,000)		
Net Transportation Fund	\$ 465,732,000	\$ 451,576,931	100.0

[1] Budgeted figures are taken from the various appropriation acts. The actual expenditures are from the Annual Report of the State Comptroller, various years.

[2] The lapse amount shown includes \$19,551,000 in Appropriated Funds not to be Expended.

GENERAL BUDGET EXPENDITURES  
BY FISCAL YEAR

Fiscal Year	Total Expenditures (000)	Percent Change
1960	\$ 309,796	
1961	318,937	3.0
1962	359,621	12.8
1963	377,834	5.1
1964	411,201	8.8
1965	433,324	5.4
1966	532,526	22.9
1967	553,074	3.9
1968	683,215	23.5
1969	787,611	15.3
1970	879,633	11.7
1971	1,047,147	19.0
1972	1,176,361	12.3
1973	1,339,589	13.9
1974	1,412,429	5.4
1975	1,613,786	14.3
1976	1,683,143	4.3
1977	1,777,464	5.6
1978	1,977,388	11.3
1979	2,286,885	15.7
1980	2,455,197	7.4
1981	2,726,600	11.1
1982	2,968,641	8.9
1983	3,241,804	9.2
1984	3,636,895	12.2
1985	3,964,200	9.0
1986	4,413,809	11.3

For purposes of comparability the expenditure figures include the General Fund, Highway Fund (through 1973-74), Transportation Fund (through 1975 and again beginning in FY '84), Highway Debt Service Fund (through 1974) Bond Retirement Fund (in various years), and Special Tax Obligation (highways) Bond debt service and the Education Excellence Trust Fund.

Source: 1960-1977 CPEC's Data Series, from 1978 on, OFA (based on Comptroller's reports), and any surplus used for debt service.

**COMPARISON OF NOMINAL GROWTH RATES  
IN TOTAL GENERAL FUND TAXES, EXPENDITURES AND VARIOUS  
MEASURES OF INFLATION  
FISCAL YEARS 1961-1986**

Inflation Measures [11]

	Total Taxes (Percent Per Year)	Expenditures [22] (Percent Per Year)	State & Local Governments (Percent Per Year)	IPDPC (Percent Per Year)	IPDGNP (Percent Per Year)	CPI-U (Percent Per Year)
1961	1.7	3.0	2.3	0.8	1.0	0.8
1962	29.4	12.8	4.0	1.7	1.8	1.2
1963	8.1	5.1	2.5	1.4	1.4	1.3
1964	6.7	6.8	2.3	1.5	1.6	1.3
1965	13.7	5.4	2.7	1.7	2.2	1.9
1966	8.4	22.9	4.8	2.7	3.3	2.5
1967	3.6	3.9	6.2	2.3	2.6	2.7
1968	17.0	23.5	5.6	4.1	4.6	4.3
1969	6.9	15.3	7.0	4.4	4.8	5.5
1970	38.2	11.7	8.3	4.7	5.8	6.0
1971	7.1	19.0	7.3	4.5	5.1	4.5
1972	26.3	12.3	5.1	3.5	3.9	2.9
1973	16.7	13.9	7.2	5.3	5.4	5.9
1974	(4.7)	5.4	9.7	9.7	8.3	11.0
1975	(8.6)	14.3	10.0	7.8	9.7	9.3
1976	20.3	4.3	7.3	5.3	5.5	5.9
1977	13.1	5.6	7.1	5.9	5.9	6.9
1978	5.2	11.3	7.1	6.8	7.1	7.4
1979	10.9	15.7	8.7	8.7	8.7	10.9
1980	7.6	7.4	10.7	10.2	9.0	14.3
1981	13.6	11.1	8.7	8.7	9.1	9.6
1982	13.2	8.9	7.2	5.9	7.1	7.1
1983	10.0	9.2	5.7	4.1	3.6	2.6
1984	22.7	12.2	5.4	3.8	3.8	4.3
1985	13.7	9.0	5.5	3.6	3.5	3.7
1986	9.3	11.3	3.9	2.1	2.6	1.7

[11] Implicit price deflators [IPD] measure average price changes for specific components that go into making-up the Gross National Product of the U.S. Thus the IPDCE is the implicit price deflator for personal consumption expenditures and the IPDGNP is an overall measure of price changes for all goods and services produced in the U.S. during each year. The IPDGNP is a broader measure of inflation than is the CPI.

[22] For purposes of comparability the expenditure figures include the General Fund, Highway Fund (through 1973-74), Transportation Fund (1974-75), Highway Debt Service Fund (through 1973-74) and Bond Retirement Fund (various years) and Special Tax Obligation (Highways) Bond debt service and Education Excellence Trust Fund.

GENERAL FUND  
SURPLUS OR DEFICIT  
FROM OPERATIONS

Fiscal Year ----	Operating Budget ----- (\$ millions)	Budget Reserve -----	Surplus/ (Deficit) Carryover ----- (\$ millions)
1963	\$ 15.7		
1964	17.9		
1965	35.3		
1966	36.5		
1967	14.8		
1968	(43.2)		
1969	(112.1)		(150.2)
1970	(6.3)		(136.9)
1971	(62.3)		(244.1)
1972 [1]	28.7		0
1973	70.1		98.8
1974 [1]	49.2		119.3
1975	(70.9)		(70.9)
			Funded with 3 year notes
1976	34.7		1.0
1977	73.5		1.0
1978	93.7		1.0
1979	66.7		1.0
1980 [2]	3.1		2.9
1981	(65.7)		(65.7)
1982	25.8		(39.8)
1983	(7.9)		(47.95)
1984 [3]	216.4	165.2	0
1985	374.141	198.6 [4]	0
1986	351.183	16.195	0

[1] Bonds were issued in 1972 and 1974 to fund the accumulation of \$244 million in deficits over the period 1968 to 1971. These bonds were repaid as of June 1982. The deficit of \$70 million which occurred in fiscal 1975 was funded with three year notes.

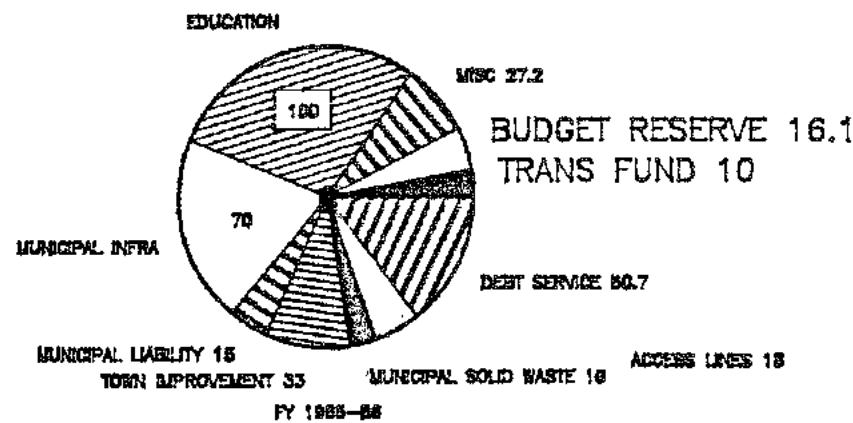
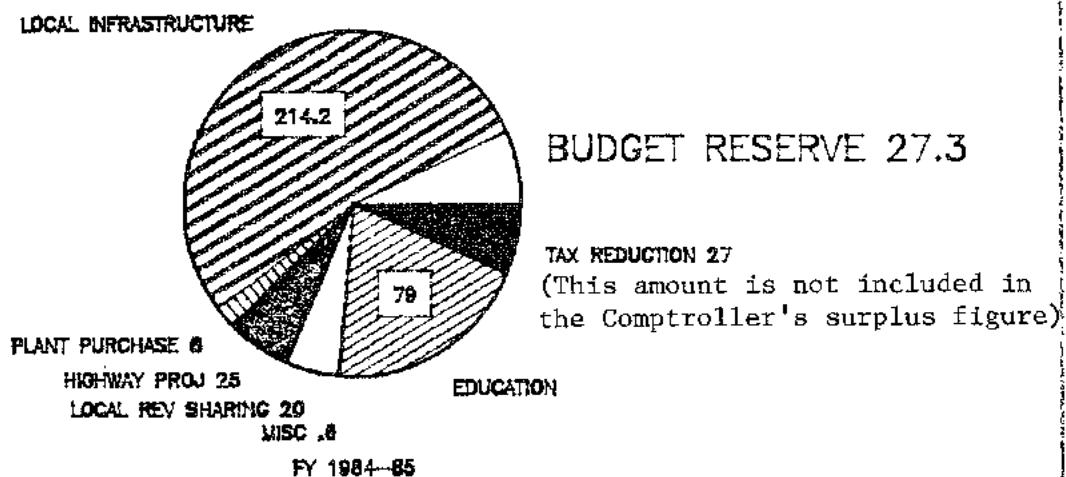
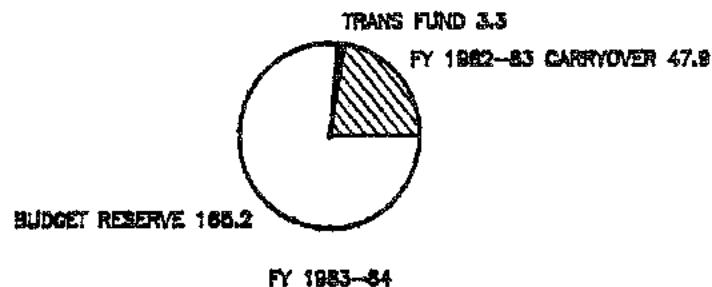
[2] The State Auditor shows a \$3.5 million deficit.

[3] PA 83-1 of the October Special Session transferred \$3.333 million from the General Fund to the Transportation Fund.

[4] The Budget Reserve amount includes the \$164.351 million General Fund transfer plus an additional \$6.9 million in interest, plus \$27.3 million of the FY 1985 surplus.

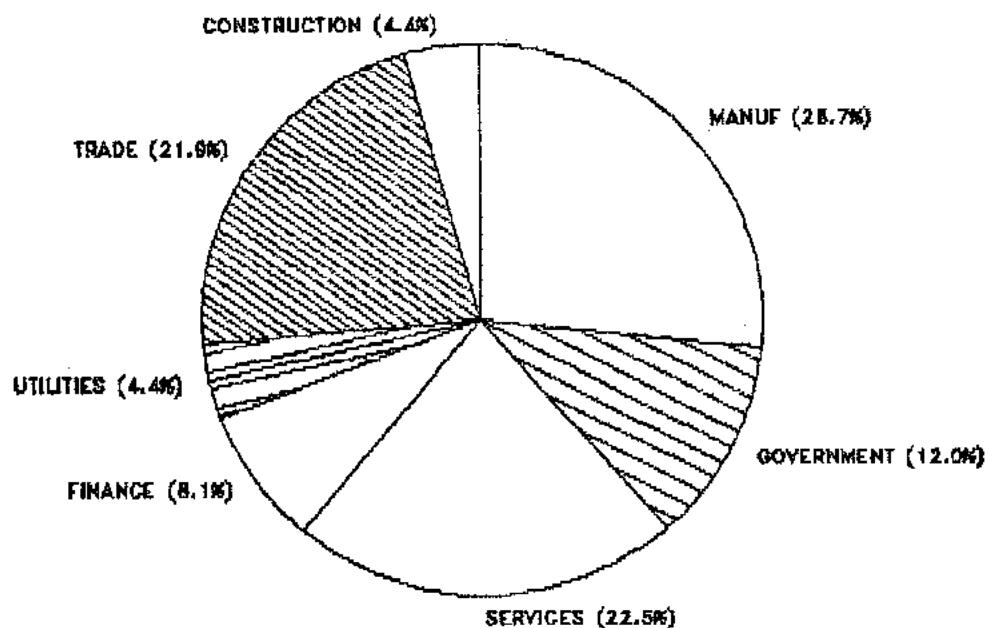
Source: General Fund Statement of Unappropriated Surpluses, The Annual Report of the State Comptroller, various years.

# GENERAL FUND SURPLUS FROM OPERATIONS MILLIONS OF DOLLARS

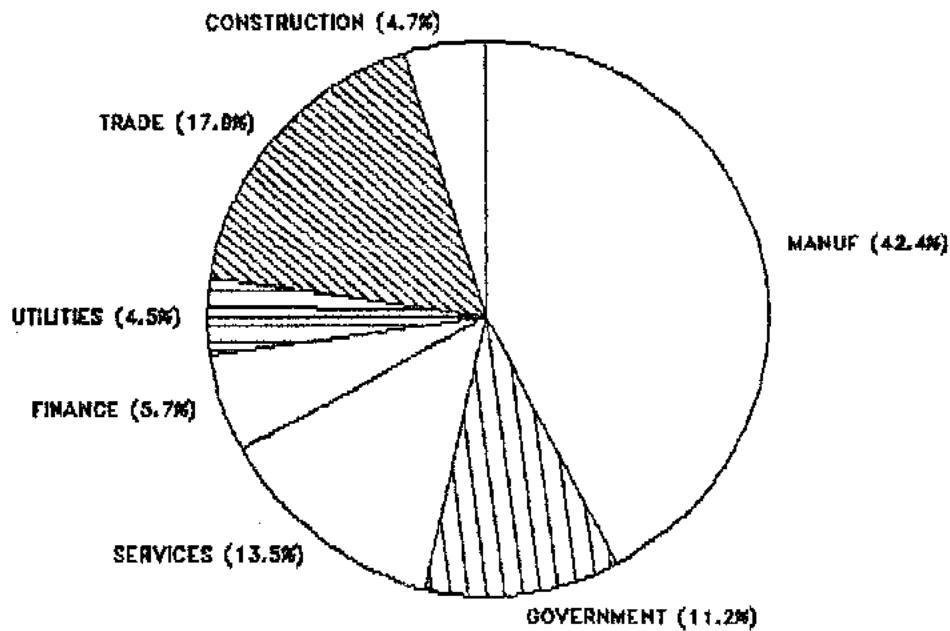


**IV. Socioeconomic Data**

NONAGRICULTURAL EMPLOYMENT IN CT  
BY MAJOR INDUSTRY 1985



NONAGRICULTURAL EMPLOYMENT IN CT  
BY MAJOR INDUSTRY 1985



COMPARISON OF PERSONAL INCOME GROWTH  
 FOR CONNECTICUT AND THE U.S.  
 WITH INFLATION AND REAL GROWTH  
 FISCAL YEARS 1978-85  
 (PERCENT PER YEAR)

FISCAL YEAR	(1) NOMINAL PERSONAL INCOME GROWTH [1]		(2) PRICE INFLATION [2]		(3) INFLATION ADJUSTED PERSONAL INCOME GROWTH	
	CT	US	CT	US	CT	US
1978	11.4	12.5	7.0	4.3	5.3	3.6
1979	12.8	12.5	8.8	3.7	3.6	3.6
1980	12.8	11.0	10.5	2.1	0.5	0.5
1981	11.4	11.6	9.0	2.1	2.3	2.3
1982	6.8	5.9	5.6	1.2	0.3	0.3
1983	7.8	6.5	4.2	3.5	2.2	2.2
1984	10.5	9.5	4.0	6.2	5.1	5.1
1985	8.1	6.7	3.7	4.4	3.0	3.0

[1] Source: Survey of Current Business, Bureau of Economic Analysis, Various Issues, 1986.

[2] Implicit price deflator for personal consumption expenditures.

Note: Discrepancies between columns (1) and (2) + (3) are due to the magnitude of the second order effects. When either the percent change in real income (R) or inflation (I) is larger, the compounding effect,  $R(I)/100$ , is significant and must be taken into account. Other small differences are due to rounding.

NONAGRICULTURAL EMPLOYMENT  
IN CONNECTICUT  
BY MAJOR INDUSTRIES

	Annual Average Employment:			1965			1970			1975			1980			1985		
	NONAG Emp	%	Total	NONAG Emp	%	Total	NONAG Emp	%	Total	NONAG Emp	%	Total	NONAG Emp	%	Total	NONAG Emp	%	Total
Manufacturing	438,000	42.4%	1,033,000	441,870	36.9	1,197,490	389,780	31.9	1,223,380	440,800	30.9	1,426,800	420,300	26.7	1,576,200	420,300	26.7	
Trade [1]	185,000	17.9	1,033,000	225,150	18.8	1,197,490	251,020	20.5	1,223,380	299,000	21.0	1,426,800	345,200	21.9	1,576,200	345,200	21.9	
Services [2]	139,000	13.5	1,033,000	184,390	15.4	1,197,490	219,910	18.0	1,223,380	285,700	20.0	1,426,800	355,200	22.5	1,576,200	355,200	22.5	
Government	116,000	11.2	1,033,000	157,860	13.2	1,197,490	178,720	14.6	1,223,380	185,200	15.0	1,426,800	189,100	12.0	1,576,200	189,100	12.0	
Finance [3]	59,000	5.7	1,033,000	73,870	6.2	1,197,490	85,960	7.0	1,223,380	105,100	7.4	1,426,800	127,700	8.1	1,576,200	127,700	8.1	
Utilities [4]	47,000	4.6	1,033,000	54,670	4.6	1,197,490	53,130	4.3	1,223,380	60,800	4.3	1,426,800	69,400	4.4	1,576,200	69,400	4.4	
Construction [5]	49,000	4.7	1,033,000	59,680	5.0	1,197,490	44,860	3.7	1,223,380	50,200	3.5	1,426,800	69,300	4.4	1,576,200	69,300	4.4	
TOTAL			1,033,000			1,197,490			1,223,380			1,426,800			1,576,200			

[1] Wholesale and retail trade

[2] Covers a variety of services including professional, business & personal services.

[3] Finance, insurance, real estate.

[4] Includes transportation, communication, electric, gas and sanitary services.

[5] Includes mining.

Source: U.S. Bureau of Labor Statistics except data for 1985 which represents data as of June, 1985 and is from the Connecticut Labor Department.

**CONNECTICUT SOCIOECONOMIC DATA**

YEARS 1959 - 1985

Employment [1] (Fiscal Year)		Unemployment [2] (Fiscal Year)		Personal Income [3] (Calendar Year)		Population [4] (Year)	
Year	Nonagricultural Annual Average (000)	Yearly % Change	Average Rate	Total (\$00,000)	Yearly % Change	Total (000)	Yearly % Change
1959	878	-	-	\$ 7,016	-	2,523	-
1960	912	3.9	NA	7,296	4.0	2,535	0.5
1961	913	0.1	NA	7,689	5.4	2,586	2.0
1962	939	2.9	NA	8,190	6.5	2,647	2.4
1963	958	2.0	NA	8,646	5.6	2,727	3.0
1964	979	2.2	NA	9,278	7.3	2,798	2.6
1965	1,010	3.2	NA	10,002	7.8	2,857	2.1
1966	1,063	5.3	NA	11,007	10.1	2,903	1.6
1967	1,117	5.1	NA	12,050	9.5	2,935	1.1
1968	1,145	2.5	NA	12,836	6.5	2,964	1.0
1969	1,176	2.7	NA	13,991	9.0	3,000	1.2
1970	1,204	2.4	NA	14,930	6.7	3,032	1.1
1971	1,177	(2.2)	7.4	15,606	4.5	3,061	1.0
1972	1,171	(0.5)	9.0	16,773	7.5	3,070	0.3
1973	1,215	3.8	7.1	18,395	9.7	3,069	(0.03)
1974	1,256	3.4	6.0	19,911	8.2	3,076	0.2
1975	1,246	(0.8)	7.5	21,161	6.3	3,083	0.2
1976	1,226	(1.6)	9.8	22,955	8.5	3,086	0.03
1977	1,259	2.7	8.4	25,266	10.1	3,089	0.1
1978	1,312	4.2	6.0	28,307	11.4	3,095	0.2
1979	1,376	4.9	5.0	31,916	12.7	3,100	0.2
1980	1,418	3.1	5.4	37,435	13.3	3,108	0.3
1981	1,430	0.8	6.2	41,701	11.4	3,123	0.5
1982	1,435	0.4	6.5	44,555	6.8	3,126	0.1
1983	1,429	(0.4)	6.9	48,046	7.8	3,139	0.4
1984	1,484	2.5	5.1	53,109	10.5	3,154	0.5
1985	1,551	4.5	4.7	57,408	8.1	3,174	0.6

[1] Total nonagricultural wage and salary employment, Connecticut Department of Labor, seasonally adjusted data.

[2] Connecticut Department of Labor, revised March, 1984.

[3] Measures of Personal Income, Regional Economic Information Systems, Bureau of Economic Analysis. The years 1982-1984 were revised in August, 1985.

[4] Population estimates, Current Population Reports, Series P-25, various issues, U.S. Department of Commerce, Bureau of Census. Intercensal years are July estimates. The 1960, 1970 and 1980 data are April Census figures.

NA = Not Available.

## DEFENSE CONTRACT AWARDS

Federal Fiscal Year	Total Contract Awards ----- (\$000)	Conn. Rank Among States	% Change from Prior Year ----- -----	
			Total Awards	CT      US ----- ----- --      --
1973	1,004,462	9th	(21.0)	(6.4)
1974	2,641,470	3rd	162.9	8.5
1975	2,348,567	3rd	(11.1)	14.8
1976	1,913,089	6th	(18.5)	3.1
1977	1,974,323	7th	3.2	18.1
1978	3,489,199	4th	76.7	16.0
1979	3,777,393	4th	8.3	6.4
1980	3,867,188	4th	2.4	16.7
1981	4,494,258	5th	16.2	28.9
1982	5,905,036	4th	31.4	19.3
1983	5,132,348	-	(13.1)	12.6
1984	5,459,344	-	6.4	NA
1985	5,543,448	-	1.5	NA

Source: United States Department of Defense, Prime Contract Awards by State, various years.

**V. Bonding**

*a*

**GENERAL OBLIGATION BOND AUTHORIZATIONS**  
**FISCAL YEAR 1972-1987**

Fiscal Year	Year General Assembly	Total Authorizations	Tax Supported	Self Liquidating	Reductions	Net (Total Auth. - Reductions)
1972	1971	137.0	\$ 137.0	\$ 0	\$ 0	\$137.0
1973	1972	256.8	256.8	0	0	256.8
1974	1973	106.1	106.1	0	0	106.1
1975	1974	328.31	328.31	0	0	328.31
1976	1975	34.4	34.4	0	0	34.4
1977	1976	117.4	117.4	0	0	117.4
1978	1977	145.1	145.1	0	41.8 [L1]	103.3
1979	1978	169.75	166.55	3.2	31.96	137.8
1980	1979	98.00 [2]	82.25	3.6	47.86	50.14
1981	1980	108.35	105.25	3.1	19.83	88.52
1982	1981	172.365	160.695	11.67	46.2	126.165
1983	1982	223.038	221.138 [3]	1.9	37.5	185.538
1984	1983 [4]	384.205	382.33 [5]	1.875	64.995	319.21
1985	1984	307.776 [6]	296.901	10.875	100.466	207.31
1986	1985	265.76 [7]	262.225	3.535	39.127	226.633
1987	1986	379.0005 [8]	371.6005	7.4	15.858	363.1425

[1] \$27.7 million tax supported, \$14.4 million self-liquidating

[2] Includes \$12.15 million from the calendar 1979, October Special Session.

[3] Includes \$34 million for various programs related to the June 1982 flood disaster.

[4] Does not include \$100 million in revenue bonding for Bradley International Airport.

[5] Includes \$36.3 million from the Calendar 1983, October Special Session.

[6] Does not include \$193.11 million in revenue bonds for the Transportation infrastructure program.

[7] Does not include \$415.4 million in revenue bonds for the Transportation infrastructure program.

[8] Does not include \$278.6 million in revenue bonds for the Transportation infrastructure program.

BOND COMMISSION ALLOCATIONS  
 FISCAL YEAR 1969-1987  
 (millions)

Fiscal Year	General Obligation Bonds	Transportation Revenue Bonds
----	-----	-----
1969	\$275.6	
1970	390.5	
1971	367.4	
1972	213.9	
1973	117.3	
1974	319.8	
1975	188.2	
1976	97.0	
1977	94.1	
1978	116.3	
1979	212.4	
1980	150.6	
1981	151.4	
1982	196.1	
1983 [1]	195.5	
1984	298.5	
1985	187.8	193.1
1986	238.7	415.4
1987	N/A	278.6

---

[1] Does not include \$100 million in revenue bonding for Bradley International Airport.

STATE BOND SALES  
WITH ASSOCIATED INTEREST RATES  
FISCAL YEAR 1977-1986

Month of Issue	Amount	Average Interest Rate [1]
	(000,000)	
October, 1977	\$150	5.14%
February, 1979	125	5.9%
March, 1980	75	8.46%
October, 1980	100	7.61%
February, 1981	125	9.53%
April, 1981	100	10.1%
April, 1982	75	11.1%
August, 1982	100	10.53%
October, 1982	100	9.165%
March, 1983	100	8.353%
October, 1983	100	8.5253%
April, 1984	75	8.98%
November, 1984	100	8.82%
November, 1984 [2]	125	9.63%
May, 1985	50	8.03%
November, 1985 [2]	150	8.49%
July, 1986 [3]	159,455	6.96%
July, 1986	150	6.69%

[1] The interest rate born by the various bonds in each issue varies with maturity. The rate shown above is the average over the life of the issue.

[2] Special tax obligation bonds to finance transportation infrastructure renewal.

[3] These bonds were issued for the purpose of refunding \$137,500,000 in general obligation bonds remaining from the April, 15, 1981, April 15, 1982 and August 1, 1982 issues.

GENERAL FUND DEBT SERVICE AS A PERCENT OF THE BUDGET  
FISCAL YEARS 1977-1987

Fiscal Year	Debt Service Expenditures	Total General Fund Expenditure	% Debt Service is of Total Budget
1977	\$254,342,000	\$1,771,684,000	14.4%
1978 [1]	259,303,040	1,975,654,238	13.1%
1979 [1]	280,162,988	2,286,419,908	12.2%
1980 [1]	272,101,314	2,458,299,414	11.1%
1981	296,273,003	2,726,581,000	10.9%
1982	318,277,391	2,968,641,000	10.7%
1983	292,604,684	3,241,804,000	9.0%
1984	312,925,062	3,624,609,000	8.6
1985[2]	GF 209,814,812	3,615,840,000	5.8%
	TF 113,065,293	348,359,000	32.5%
	Combined 322,880,105	3,964,200,000	8.1%
1986	GF 200,276,000	3,962,209,000	5.1%
	TF 145,300,000	451,600,000	32.2%
	Combined 345,576,000	4,413,809,000	7.8%
1987 (B)	GF 196,500,000	4,296,471,025	4.6%
(B)	TF 166,200,000	465,107,000	35.7%
	Combined 362,700,000	4,761,578,025	7.6%

[1] The figures shown for these years have been adjusted to reflect the use of surplus funds from prior fiscal years.

[2] PA 84-254 established a Transportation Fund requiring all transportation related debt service to be paid out of this fund.

BOND RATINGS FOR STATE OF CONNECTICUT

	Standard & Poor	Moody's
----- - -----	-----	-----
1973 - 5/75	AAA	AAA
5/75 - 10/75	AA	AAA
10/75 - 4/76	AA	AA
4/76 - 10/77	AA	A
10/77 - 7/81	AA	AA
7/81 - 10/84	AA -	AA
11/84 - 10/85	AA	AA
10/85 - 6/86	AA	AA1
6/86	AA+	AA1

Source: State Treasurers Office

Note: Bond rating indicates general obligation bond rating.

AAA = Best quality, AA1 = Higher quality, AA = High quality,  
 A = Upper medium grade, BAA = Medium grade.

STATE DEBT LIMITATIONS

Fiscal Year	Statutory Debt Limitation [1]	Aggregate Indebtedness [2] (Adjusted)	Aggregate Indebtedness as a % of Debt Limitation	Excess of Debt Limitation Over Agg. Net Indebtedness
	(000)	(000)		(000)
1974	\$5,248,477	\$2,217,285	42.3%	\$3,031,189
1975	5,223,044	2,259,056	43.3	2,963,988
1976	4,963,052	2,360,892	47.6	2,602,160
1977	6,146,886	2,350,579	38.2	3,796,307
1978	6,090,791	2,293,477	37.7	3,797,314
1979	6,395,749	2,203,002	34.5	4,192,747
1980	7,166,737	2,208,840	30.8	4,957,897
1981	7,670,663	2,205,213	28.8	5,465,450
1982	8,606,735	2,151,086	25.0	6,455,649
1983	9,798,643	2,151,083	22.0	7,647,560
1984	10,720,098	2,113,333	19.7	8,606,766
1985	13,118,713	2,018,563	15.4	11,100,150

[1] Section 3-21 CGS stipulates that when issuing debt (principally bonds and notes) the state cannot exceed 4.5 times the total General Fund tax receipts during the previous fiscal year which ended not less than three or more than fifteen calendar months prior to such issuance.

[2] In computing adjusted aggregate indebtedness for comparison with the debt limitation Section 3-21 provides for the following additions and deductions to total debt outstanding:

Additions:

1. Bonds and notes guaranteed by state

Deductions:

1. Revenue (tax) anticipation notes
2. Refunding or replacing indebtedness
3. Bond anticipation notes
4. Obligations payable solely from revenues of a particular public improvement
5. Aggregate value of cash and securities in debt retirement funds of the state to be used to meet principal of debt outstanding
6. All amounts certified by Secretary of Office of Policy and Management as estimated payments on account of the costs of any public improvement to be reimbursed to the state by the Federal Government and to be used to pay principal.

Source: Report of the Auditors of Public Accounts. Various issues.

**A. Boating**

**THE BOATING FUND**

Fiscal Year	Collection Amount (000)	Yearly % Change	Base Changes
1982	\$2,445	-	1) PA 81-423: a) Eliminated the property tax on boats for assessment years beginning 10/1/81 b) Revised the annual boat registration fee c) Established a grant program [1] to reimburse towns for lost property tax revenue d) Required that the first \$600,000 in annual revenues go into the Boating Fund [2]
1983	4,001	63.6	1) PA 82-282: a) Up to two vessels owned by a flotilla of the U.S. Coast Guard auxiliary are exempt from registration requirements 2) PA 82-436: a) The amount of revenue received by the Boating Fund is increased from \$600,000 to \$800,000 b) Registration fees change as follows: 1) For vessels less than 15 feet and with motors less than 15 HP - \$15 fee (1/1/83) 2) Canoes with motors less than 5 HP - exempt. All other canoes with motors - \$15 fee 3) Vessel of non-profit org. - \$15 fee 4) Pontoon Boat (except house boats) - \$40 fee 5) Marine dealer's registration fee increased to \$25 from \$15
1984	3,907	(2.4)	1) PA 83-253 clarified the meaning of "use" as it applies to vessels subject to registration 2) The act made technical changes in procedures for determination of funds available to reimburse town for enforcement and reg.

1985                   3,226                   (17.4)                   PA 84-495 reduces all registration fees by 25% (except canoes).

1986                   3,391                   5.1                   PA 86-418 clarified that any funds remaining in the boating fund together with boating fees would be used to fully reimbursement towns on the 1978 list.

---

E1] Grant Program:

Commencing December 30, 1982, towns receive a payment from the annual collections equivalent to the property taxes received from the vessels on the October 1, 1978 Grand List. In the event that the revenue collected is insufficient to reimburse the towns at the 100% level, each town will receive a pro rata share.

---

E2] Boating Fund:

The revenues deposited in the Boating Fund will be used to pay the expenses incurred by the Departments of Environmental Protection and Motor Vehicles in registering vessels and in enforcing the boating safety laws and the provisions of this act. If additional funds are available they may be used to reimburse towns for expenditures on boating safety or improvements in boating facilities. (Effective October 31, 1981)

Source: Annual Report of the State Comptroller, various years.

## VESSEL FEE CHART

Fees are determined by the length of the vessel in accordance with the following schedule:

Overall Length:			Overall Length:			Overall Length:		
At Least (Feet)	Less Than (Feet)	Fee	At Least (Feet)	Less Than (Feet)	Fee	At Least (Feet)	Less Than (Feet)	Fee
0	12	\$ 7.50	31	32	\$142.50	51	52	\$382.50
12	13	11.25	32	33	150.00	52	53	390.00
13	14	15.00	33	34	157.50	53	54	397.50
14	15	18.75	34	35	165.00	54	55	405.00
15	16	22.50	35	36	172.50	55	56	412.50
16	17	30.00	36	37	180.00	56	57	420.00
17	18	37.50	37	38	202.50	57	58	427.50
18	19	45.00	38	39	225.00	58	59	435.00
19	20	52.50	39	40	247.50	59	60	442.50
20	21	60.00	40	41	270.00	60	61	450.00
21	22	67.50	41	42	292.50	61	62	457.50
22	23	75.00	42	43	315.00	62	63	465.00
23	24	82.50	43	44	322.50	63	64	472.50
24	25	90.00	44	45	330.00	64	65	480.00
25	26	97.50	45	46	337.50	65 & Over		525.00
26	27	105.00	46	47	345.00			
27	28	112.50	47	48	352.50			
28	29	120.00	48	49	360.00			
29	30	127.50	49	50	367.50			
30	31	135.00	50	51	375.00			

Note: Hull constructed primarily of wood:

15-24 years old - 50% of above fee  
 25 & older - 25% of above fee

**B. Budget Reserve (Rainy Day) Funds/Spending Limitations**

BUDGET RESERVE FUND EXPENSES  
(Rainy Day Fund)

Fiscal Year	Transfers to Budget Reserve Fund
-------------	----------------------------------

1980	\$ 3,131,377
------	--------------

Legislative Changes
---------------------

Established in 1979 (PA 79-623) with the following provisions:
--

- a) Amount transferred to reserve fund: not less than 10% of the unappropriated surplus exceeding \$1 million was to be transferred to Budget Reserve Fund.
- b) Cap: Reserve Fund could not exceed 5% of the net General Fund appropriation.
- c) Use of Reserve Funds: Not specified (State Treasurer authorized to invest all or part of fund).
- d) Expenditure from Fund: Only at the request of the Governor and with approval of 2/3 of each house of the General Assembly.

213,138
---------

(65,678,465) (39,837,718) (47,950,151)
--

1981 1982 1983
----------------------

PA 82-443 revised the provisions of the fund as follows:

- a) Amount Transferred to Reserve Fund: The Full unappropriated surplus would be transferred to the reserve fund until the amount equalled 5% of the net General Fund appropriation (rather than just 10% of any surplus in excess of \$1 million).
- b) Use of Unappropriated Surplus Not Transferred to Reserve Fund: Used to reduce any state indebtedness (original act had no provision for this excess).

- c) Use of Reserve Funds: Reduce a state deficit from the preceding year (as well as use at the request of the Governor with approval of 2/3 of each house).

1984 164,350,526

0

PA 83-37 made the following revisions:

- a) Use of Unappropriated Surplus Not Transferred to Reserve Fund: Excess unappropriated surplus was to be used to retire state indebtedness over and above the normal debt retirement schedule.

- b) Use of Reserve Funds: Limited use of reserve fund to pay for deficits only (Governor can no longer request use of fund, nor is it available for appropriation by the Legislature).

The total includes investment earnings of \$6.9 million.

164,350,526	
Transfer	
171,250,526	
Total	

351,183,000	
Transfer	
198,582,256	
Total	

1985	374,141,000
Transfer	
171,250,526	
Total	

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- a) Motor bus companies whose operations in Connecticut are exclusively special or charter service under Interstate Commerce Commission Authority are exempt from Motor Carrier Road Tax.
- b) PA 85-516 transferred the investment income earnings of the Budget Reserve Fund to the General Fund. (\$6.7 million)

16,195,045	
Transfer	
214,777,301	
Total	

1986	NA
Transfer	
214,777,301	
Total	

**Note:** Monies in the Budget Reserve Fund, when not needed for cash flow purposes, are invested in the State's Short Term Investment Fund. Beginning in FY 1986, the investment earnings are credited to the General Fund as revenue. In FY 1985 earnings were credited to the Budget Reserve Fund.

STATES WITH RAINY DAY FUNDS, 1983

State	Determination of Fund Size	Procedures for Fund Expenditure
Alaska	By appropriation	Usually requires special session
California	By appropriation	Automatic expenditure to cover revenue shortfall
Colorado	4% appropriations	By appropriation
Connecticut	Year-end surplus up to 5% General Fund appropriations	Automatic expenditure to cover deficits
Delaware	Maximum of 5% General Fund revenues	By appropriation
Florida	Year-end surplus up to 10% General Fund revenues	Governor consults with appropriations committees
Georgia	Year-end surplus up to 3% prior year revenues	Automatic expenditure to cover revenue shortfall
Indiana	= (Annual growth rate - 2%) X General Fund revenues	Funds transferred to General Fund if annual growth rate less than 2%
Kentucky	By appropriation, surplus tax receipts, etc.	By appropriation or legislative plan
Michigan	= (Annual growth in personal income - 2%) X General Fund revenues	Depends on adjusted annual growth rate in personal income
Minnesota	By appropriation	By appropriation
Mississippi	= Year-end surplus up to 5% General Fund revenues	Automatic expenditure to cover revenue shortfall
New Mexico	By appropriation	By appropriation
New York	Year-end surplus up to 2% expenditures	By appropriation
Ohio	(Annual growth in personal income - 1.4%) X General Fund revenues	Funds transferred to General Fund if growth in adjusted personal income is less than 0%
South Carolina	5% General Fund revenues	Automatic expenditure to cover revenue shortfall
Tennessee	By appropriation	Automatic expenditure to cover revenue shortfall
Washington	Revenue from growth in real personal income over 3% each biennium up to 8% biennial state revenues	By appropriation
Wyoming	Year-end surplus plus appropriations	By appropriation

Source: Preparing for the Next Recession: Rainy Day Funds and Other Tools for States. National Conference of State Legislatures

SPENDING LIMITATIONS  
The Delaware Plan

The "Delaware Plan" is an expenditure limitation designed to limit appropriations in the state of Delaware to not more than 98% of estimated revenues. The limitation is authorized under the state's constitution. Specifically, this Plan contains the following:

- 1) Appropriations cannot exceed 98% of estimated general fund revenue.
- 2) The two percent "surplus revenue" can be used, upon a 3/5 vote of the legislature, for "emergencies involving the health, safety, or welfare of the citizens of the state".
- 3) A "Budget Reserve Account" would be established with excess funds at the end of the fiscal year, provided the Account would not exceed 5% of the estimated revenue; Any excess in the fund would be transferred for Grants-In-Aid for Urban problems. Any expenditure from the Account would require 2/3 vote of the Legislature.
- 4) Taxes could not be increased without a 3/5 vote of the Legislature.
- 5) An independent Economic and Financial Advisory Council estimates expenditure and revenue growth. The 24 members are all appointed by the Governor and include: 5 legislators, 3 university faculty members, 3 cabinet secretaries, 2 other state officials, and 11 members from the business community. The legislature can amend the Council's estimates. The expenditures are estimated for one year and revenue for two years.
- 6) Any increase in Grants-in-Aid or bonding requires a 3/4 vote of the Legislature.

**C. Education**

**EDUCATION EQUALIZATION GRANTS TO TOWNS  
GUARANTEED TAX BASE (GTB)**

Fiscal Year	Total (000)	Equalization Expenditure (000)	ADM Grant (000)	Actual/Percent Phase-In of Full Entitlement	Equalization Fully Funded Level (000)	Legislative Changes To Education Equalization Grant Program
1976[2]	\$169,792	\$ 6,861	162,931	NA	7,100	PA 75-341:
						Established new procedures and formulas for determining additional school aid for towns that had above average tax rates and relatively low levels of tax capacity
						<ol style="list-style-type: none"> <li>2) Limited amount of increased aid to a town under GTB to 5% of state ADM grant</li> <li>3) All equalization grants were initially paid from funds acquired through the state's Instant Lottery (see PA 77-340) below</li> </ol>

1977 170,449 10,090 160,357 NA 10,000 PA 76-387:

1978 176,116 19,939 156,178 NA 19,939 PA 77-540:

- 1) Raised the limit on the amount of increased aid a town received under GTB to 7.3% from 5% of the ADM grant received by town (see "a" of PA 77-579 below)
- a) The \$19,939 million was comprised of \$9,939 million appropriated from the General Fund and \$10,0 million earmarked from Proceeds of the Instant Lottery. The Educational Equalization program in subsequent years was funded only by General Fund appropriations, not Lottery Proceeds.

b) PA 77-579 made the following changes:

- a) Eliminated the 7.3% cap on the amount of GTB funds a town may receive
- b) Altered the method of computing a town's total population for calculating its wealth for GTB ranking
- c) Changed GTB distribution formula

Fiscal Year	Total (000)	Equalization Expenditure (000)	ADM Grant (000)	Actual/Percent Phase-In of Full Entitlement[1]		Equalization Fully Funded Level (000)	Legislative Changes To Education Equalization Grant Program
				Actual	Percent		
1979	190,655	40,000	150,655	NA	40,000		
1980[3]	220,509	75,885	144,624	56.0%		393,766	PA 79-128:
							1) Required the state to appropriate 100% of the amount needed to provide for full entitlement to each town in FY 1984 beginning with a phase in as follows:
							1. 56% of full funding 1980 67% 1981 78% 1982 89% 1983
							These promised phase-in percents were amended each year by bills to implement the budget. For the actual percents phased-in, see the chart - Footnote 1.
							2) Repealed the average daily membership grant which provided a flat \$250 per pupil; although town's ineligible for equalization still received a minimum, "hold-harmless" grant of \$250 per pupil in ADM the preceding year.
							PA 80-6 clarified the mathematical formula originally drafted in PA 79-553 by specifying that the formula's first factor, the population of the last decennial census, be added to the product of the remaining factors
							4) PA 81-31:[4]
							a) made adjustments in the distribution of GTB aid for FY 1981 only by requiring that one-half of the "hold-harmless" aid to eligible towns be withheld from the April, 1981 payment.
							b) Validated the mistake made by the State Department of Education in calculating the FY 1981 grants. (\$10.7 million was over paid in FY 1981 because the Department had mistakenly counted school nutrition programs as part of local education expenses when they should have been considered a state or federal expenditure.
							2) PA 81-413
							a) Substituted an appropriation of a flat \$306 million for the 78% of full funding required by statute. This in effect represents a reduction in the percentage to approximately

Fiscal Year	Total Expenditure (000)	ADM Grant (000)	Actual/Percent Phase-In of Full Entitlement[1]	Equalization Expenditure (000)
1983	344,813	82.00	90%	419,744
1984	377,770	95%	95%	443,400
1985[5]	421,284	95%	95%	459,308
1986	459,308	100%	100%	459,308

	Equalization Fully Funded Level	Equalization Grant Program
		72% of full funding.

- b) The minimum grants which "wealthy" towns receive was reduced (see Footnote [4]).
- PA 82-91 decreased the percentage of full funding to be appropriated to 81% from 89% for FY 1983. Towns paid a "hold-harmless" grant also receive a lower per student grant: \$203 from \$223 (or \$233 from \$245 in Regional Districts).

- 2) PA 82-275 required the Department of Education to submit to the Auditors of Public Accounts for review proposed changes in the method of calculating GTB grants.
- PA 83-4 reduced the GTB grant to 90% of full-funding instead of 100% and delayed full-funding until FY 1985 ("hold-harmless" grants are therefore lowered from \$250 to \$225 (or \$275 to \$248 for regional districts).

- a) reduces the GTB grant to 95% of full-funding from 100% and delays full-funding until FY 1986
- b) Alters the timing of grant payments so that 25% of grant is paid in October, 25% in January, and the final 50% in April. (Under prior law two installments of 50% each in October and April were made). This change was made to improve the match of state payments to state revenue, reducing the state's use (and interest cost) of short-term debt.

- a) changed the way towns' net current local expenditures (NCLE) are calculated for purposes of the "effort" portion of the GTB grant. The change will be used to calculate grants for FY 1986.
- b) allowed towns to be eligible for an alternate minimum expenditure requirement (MER) instead of a full MER. The alternate MER allows towns below the state median in wealth and above the state median in school tax rate to match the previous year's expenditures in education and devote all GTB aid to education.

Fiscal Year	Total (000)	Equalization Expenditure (000)	ADM Grant (000)	Actual/Percent Phase-In of Full Entitlement[1]		PA 85-550	Legislative Changes To Education Equalization Grant Program
				Level (000)	Fully Funded		
1987	449,668						

- [1] Because of budgetary constraints, the GTB formula was not fully funded until 1986.
- a) allowed any town which would not be spending a minimum amount per pupil (as required by law under the GTB formula) to increase their net current expenditures by at least 12% and still be eligible for GTB aid
  - b) allowed the city of Waterbury to make corrections in its 1982-83 data and receive a corrected GTB grant for FY 1986.

Legislated Phase-In	Actual Phase-In	Fiscal Year
56%	56%	1980
67%	67%	1981
78%	72%	1982
89%	81%	1983
100%	90%	1984
100%	95%	1985
100%	100%	1986

[2] The state Superior Court found the method of school financing unconstitutional in 1974 (*Horton vs. Meskill*) because the state had delegated responsibility for financing public schools to individual towns creating disparities among towns in terms of revenues raised to support education. The ruling was upheld by the state Supreme Court in 1977.

[3] PA 79-128 was passed in response to the 1977 Supreme Court ruling in the *Horton vs. Meskill* suit. The court established that there was a relationship between funding and equity for purposes of the state's school finance system and that the state was in violation of the equal protection and free public education provisions of the State Constitution.

[4] Under prior law the difference between the minimum grant, \$250 per pupil for regional districts and what a town received under the GTB formula (if less than the minimum) was known as "hold-harmless" aid. Towns that receive less than the minimum grant under GTB were entitled to the entire minimum grant amount.

PA 81-413, in effect created two minimum grants: one for calculating full funding (\$250 or \$275) and one for purposes of determining the actual appropriation. This latter minimum is based upon a percentage equal to the ratio of

$$\frac{\text{Total GTB Appropriation}}{\text{Total GTB Full Funding}} \times \$250/\$275$$

Example:

$$\begin{aligned} \text{Minimum Grant} &= \frac{\$420-\text{million}}{\$182/\$200} \times \$250/\$275 \\ &= \frac{7286}{\$182/\$200} \times (\$250/\$275) \end{aligned}$$

Fiscal Year	Total (000)	Equalization Expenditure (000)	ADM Grant (000)	Actual/Percent Phase-In of Full Entitlement		Equalization Fully Funded Level (000)	Legislative Changes To Education Equalization Grant Program
				1	2		
---	---	---	---	---	---	---	---

Formerly, towns which received less than the \$250 per pupil (or \$275 for regional school districts) under the GRB formula were granted the full \$250/\$275. Under PA 81-413 all towns receive at least the appropriated minimum and for towns whose grants fall between the appropriated minimum and \$250/\$275, receive the appropriated minimum.

[53] In May, 1984, an additional Superior Court ruling in the Horton vs. Meskill case made the following changes to this grant, which are currently under appeal in the State Supreme Court:

1. full funding was ordered for FY 1984-85,
2. the hold-harmless component of the grant was eliminated,
3. the data on which the grant is based was changed to 2 in lieu of 3 year old information.
4. towns were to be required to fully implement their Minimum Expenditure Requirements (MER) and the "alternate MER" was struck down.)

Source: The State Budget. Office of Fiscal Analysis. various issues.

## The Education Enhancement Act

The Education Enhancement Act, PA 86-1 MSS, establishes a series of voluntary incentive grants along with various education related programs, studies and changes in past education oriented statutes. The major portion of the act was designed to increase teachers' salaries along with stiffening certification requirements. Any impacts of this act which would affect town tax effort and thusly GTB entitlements would not occur until FY 1989-90. The act provides for funding to the following maximums, unless otherwise noted:

	1986-87	1987-88	1988-89
	-----	-----	-----
Minimum Salary Aid [1]	4,000,000	[2]	[2]
Teacher Salary Aid [1]	31,435,746	63,005,280	94,441,029
General Education Aid [1]	15,781,599	31,571,216	47,352,819
Teacher-Pupil Ratio Aid [1]	6,000,000	12,000,000	17,850,000
One-Time General Education Aid Hold-Harmless	7,698,144	-	-
Salary Incentive Aid [1]	18,000,000	[3]	[3]
Total	<u>82,915,489</u>	<u>106,576,496[4]</u>	<u>159,643,848[4]</u>

### Eligibility requirements:

#### 1) Minimum Salary Aid:

- a) participation agreed upon by teachers' union and local school district (as authorized by the local fiscal authority).
- b) in FY 1986-87 district must pay a salary \$2,000 higher than their pre-act minimum salary or one-third the difference between pre-act minimum salary and state target minimum of \$20,000 (\$21,500 in areas of high household income), whichever is less.
- c) in FY 1987-88 district must pay \$2,000 higher than FY 1986-87 minimum salary or two-thirds the difference between pre-act minimum salary and their state target minimum, whichever is less.
- d) in FY 1988-89 district must meet the state target minimum.
- e) district will receive 100% state funding if their pre-act minimum salary is \$18,000 or more or they do not reach state target minimum until FY 1988-89.
- f) district will receive 150% state funding if their pre-act minimum is between \$16,000 and \$18,000 and they reach the state target minimum by FY 1987-88.

g) district will receive 200% state funding if their pre-act minimum is less than \$16,000 and they reach the state target minimum by FY 1987-88.

2) Teacher Salary Aid:

a) participate in minimum salary program or already meet the state target minimum

and one of the following

b) negotiate for salary increases for teachers above the state target minimum

or

c) have an "aid eligibility factor" greater than 100.00. The factor is determined by:

(1) dividing the district's average teacher salary by the statewide average salary and multiplying by 100 (salary factor),

(2) dividing its three-year average increase in teacher salaries by the statewide three-year average increase and multiplying by 100 (net contract increase factor), and

(3) adding one-half the salary factor and one-half the contract increase factor.

In this case the salary aid may be used as general education aid.

or

d) the district contracts to pay its teachers a pro rata share of the teacher salary aid

or

e) the district maximum salary aid is less than three-tenths of 1% of its total annual salaries. In this case the salary aid may be used as general education aid.

3) General Education Aid:

a) same as salary aid except district can receive one-half the specified aid if the district meets only one of the requirements.

4) Teacher-Pupil Ratio Aid:

a) district must be specified within the act as eligible for teacher-pupil ratio aid for which they will receive \$25,000 per additional staff member hired above 1985-86 levels up to the maximum additional staff stated in the act.

5) Hold-Harmless Aid:

a) district must be one of 36 specified districts within the act.

6) Salary Incentive Aid:

a) district must have approved career incentive and evaluation plan to receive \$500 per staff person to be disbursed in a manner determined by the district.

[1] actual funding is based on participation

[2] approximately \$8,000,000 would be needed for full participation

[3] funding determined by appropriation

[4] does not include minimum salary aid or salary incentive aid

**D. Enterprise Zones**

## ENTERPRISE ZONES

Connecticut's Enterprise Zone legislation became effective on July 1, 1982 (PA 81-445). Enterprise zones are areas in which manufacturing enterprises, commercial retail businesses and residential property owners are eligible to receive a variety of economic incentives. Enterprise Zones were created in an attempt to create a viable economic development climate in deteriorated areas by lowering the costs of doing business in these areas.

In October of 1982, six areas were designated by the state Department of Economic Development as Enterprise Zones. They include:

- |               |                |
|---------------|----------------|
| 1. Bridgeport | 4. New Britain |
| 2. Hartford   | 5. New London  |
| 3. New Haven  | 6. Norwalk     |

PA 86-258 authorizes the creation of four new Enterprise Zones increasing the total number to ten. The four additional zones have not been designated as of this time.

Under Connecticut Statute the Commissioner of Economic Development is permitted to remove the designation of any area as an Enterprise Zone if the area fails to meet the established criteria as outlined below. However, once designated as an Enterprise Zone the designation continues for a minimum of ten years.

### A. Qualification Criteria:

All areas are required to meet the following criteria:

1. Areas must consist of one or two contiguous census tracts
2. A portion of the area must be zoned for commercial development; and
3. Any area designated as an Enterprise Zone must have the approval of its municipal government.

A census tract must meet at least one of the following (as determined by data published by the U. S. Bureau of the Census):

1. 25 percent or more of the population have incomes below the poverty level; or
2. 25 percent or more of the families receive Income Maintenance funds or welfare assistance; or
3. an unemployment rate of at least 200 percent of the state average.

State statutes limit the number of statewide Enterprise Zones to six; three of which must have population greater than 80,000 and three of which must have population less than 80,000.

### B. Economic Incentives

#### 1. Manufacturing:

a. Venture Capital Loans

1. The Department of Economic Development administers a revolving loan fund (the Enterprise Zone Capital Formation Revolving Loan Fund) financed by a \$1.5 million state bond authorization.
2. Low-interest venture capital and small-business loans are made. Loans are capped at \$100,000 per loan.

b. Corporation Business Tax Credit

1. Provides for a 50 percent tax reduction in the corporation tax for 10 years, provided that 30 percent of the firm's employees are residents of the zone or are CETA eligible municipal residents.

c. Job Creation Incentives

1. A \$1,000 grant for each additional full-time job created, provided that 30 percent of the firm's employees are residents of the zone or are CETA eligible municipal residents.

The employment incentive grant is funded from the Business Expansion in Municipalities with High Unemployment grant account. The state Department of Labor administers this grant.

2. An employer may take advantage of any training and benefit programs administered by the Labor Department if an employee holds an employment training benefits voucher. These vouchers are issued by the state Department of Labor.

d. Local Property Tax Abatement

1. An 80 percent abatement of local property taxes for 5 years.

e. State Sales Tax Exemption

1. For replacement parts for manufacturing machinery.

2. Commercial Retail Businesses

a. Venture Capital Loans

1. Firms eligible for low-interest venture capital and small-business loans. Loans are capped at \$50,000 per loan.

b. Job Creation Incentives

1. Eligible for same job training benefits as manufacturers.

c. Local Property Tax Deferral

1. Businesses eligible for a 7 year graduated deferral on any increases in taxes attributable to improvements on real property. The deferral schedule is determined by the municipality, subject to the following statutory minimums:

Year	Percentage of Increase Deferred
First	100%
Second	100
Third	50
Fourth	40
Fifth	30
Sixth	20
Seventh	10

Statutes also provide for municipalities to provide for any additional tax abatements or deferrals as it deems necessary.

3. Residential Development

a. Local Property Tax Deferral

1. Eligible for the same property tax deferrals as commercial businesses. However the deferral ceases if:
  - a. Any dwelling unit is rented to any person whose income exceeds 200 percent of the median family income of the municipality; or
  - b. For any conversion condominium unit sold to any person whose income exceeds 200 percent of the median family income of the municipality.

**E. Income Tax**  
**(Repealed August, 1971)**

## SUMMARY OF STATE INCOME TAX

The features of the income tax which was passed by the Legislature on July 1, 1971, and repealed on August 12, 1971, are listed below.

**THE TAX:** The personal income tax is imposed on the taxable income of resident and nonresident individuals, estates, and trusts.

**RATE OF TAX:** The income tax is imposed at the following rates:

Taxable Income	Tax
\$ 0- 1,000	1% of amount
1,001- 3,000	\$ 10 + 2% of income over \$ 1,000
3,001- 6,000	50 + 4% of income over \$ 3,000
6,001-12,000	170 + 5% of income over \$ 6,000
12,000 and over	470 + 6% of income over \$12,000

**BASIS OF TAX:** The tax is imposed on the entire taxable income of every resident of Connecticut and on the taxable income of every nonresident for income which is derived from sources within this state.

The entire taxable income of a Connecticut resident is his federal adjusted gross income as defined in the laws of the United States (Section 62, Internal Revenue Code) with certain modifications. The following items are added or subtracted from Adjusted Gross Income as reported on the federal tax form:

### Additions:

1. Interest or dividends of state and municipal bonds, other than those of Connecticut;
2. Interest or dividends on federal bonds;
3. 100% of capital gains;
4. Oil or mineral depletion allowance, deducted under federal provision;
5. Net operating loss carryover or carryback calculated to determine federal adjusted gross income.  
(Loss carryovers are deducted from future years' income, and loss carrybacks are deducted from past income.)

### Subtractions:

1. Salary received from full-time service in the armed forces of the

United States;

2. Interest or dividends on any federal bonds which are exempt from State taxation;
3. Full amount of capital losses, with no carryover;
4. Net operating loss carryover or carryback calculated to determine Connecticut taxable income.

DEDUCTIONS: The Connecticut income tax allows any deduction or standard deduction that the federal income tax allows.

EXEMPTIONS: The Connecticut income tax permits exemptions in the same form and amount as does the federal income tax.

CREDIT: A credit against taxes due is allowed to residents for income taxes paid to another state or its political subdivision on income which is subject to the Connecticut personal income tax.

TAX RETURNS: Tax returns are to be filed by April 15 each year, since according to the bill, the taxable year for Connecticut is the same as for the federal income tax. With the bill taking effect July 1, 1971, the taxable period for 1971 is only the last six months of the year.

Declarations of estimated tax are to be filed by individuals by April 15; except that if requirements are first met after April 1 and before June 2, then by June 15; if requirements are met after June 1 and before September 2, by September 15; if requirements are met after September 1 of the taxable year, by the following January 15.

WITHHOLDING OF TAX: Employers are required to withhold tax from the wages of employees and to file returns quarterly. Withholding was to begin September 1, 1971.

COLLECTION OF TAX: The payment of tax is to accompany the return.

Estimated taxes are generally payable with declarations of individuals in four installments by April 15, June 15, September 15, and January 15; if filed by June 15, in three installments; if filed by September 15, in two installments; if filed by January 15, in full.

Source: The State Budget for the 1971-72 Fiscal Year, Office of Legislative Research, (Fiscal Analysis Unit-now OFA) Connecticut General Assembly.

F. Property Tax Relief for the Elderly

1. Relief for the Elderly

**LOCAL PROPERTY TAX RELIEF  
FOR THE ELDERLY  
CIRCUIT BREAKER/FREEZE PROGRAMS**

Fiscal Year	Total Expenditures	Circuit Breaker		Freeze
		Homeowners	Renters	
1978	29,051,540	9,283,350	6,730,239	13,037,951
1979	29,822,682	9,661,802	7,109,147	13,051,733
1980	30,178,439	9,155,902	7,194,893	13,827,644
1981	31,279,333	9,716,016	6,577,544	14,985,773
1982	31,371,940	7,638,313	6,292,412	17,441,215
1983	29,308,757	7,691,268	6,326,470	15,291,019
1984	30,202,308	7,371,316	5,889,840	16,941,152
1985	28,776,010	7,532,842	5,606,245	15,636,923
1986	29,100,976	7,718,978	5,302,681	16,079,317

**Source:** Grant Information Sheet, Office of Policy and Management.

**LOCAL PROPERTY TAX RELIEF  
FOR ELDERLY  
FREEZE PROGRAM**

<b>Fiscal Year</b>	<b>Appropriation</b>	<b>Expenditure</b>	<b>Applications Number</b>	<b>Average Payment</b>
1978	NA	13,037,951	47,531	274
1979	NA	13,051,733	47,233	276
1980	\$13,911,000	13,827,644	46,392	298
1981	14,506,000	14,985,773	46,143	325
1982	17,309,576	17,441,215	47,008	371
1983	15,650,000	15,291,019	33,971	450
1984	14,500,000	16,941,152	32,039	529
1985	17,791,150	15,636,923	21,994	711
1986	16,900,000	16,079,317	22,515	714

Source: Grant Information Sheets, Office of Policy and Management.

**LOCAL PROPERTY TAX RELIEF  
FOR ELDERLY HOMEOWNERS & RENTERS  
CIRCUIT BREAKER PROGRAM**

**Homeowners**

<b>Fiscal Year</b>	<b>Appropriation</b>	<b>Expenditure</b>	<b>Applications Number</b>	<b>Average Payment</b>
1978	NA	\$9,283,350	29,727	325
1979	NA	9,661,802	29,727	325
1980	\$11,839,000	9,155,902	28,416	322
1981	10,309,000	9,716,016	28,205	345
1982	11,415,000	7,638,313	26,599	287
1983	10,100,000	7,691,268	25,056	307
1984	8,700,000	7,371,316	24,386	302
1985	7,771,320	7,532,842	24,137	312
1986	8,600,000	7,718,978	23,967	322

**Renters**

<b>Fiscal Year</b>	<b>Appropriation</b>	<b>Expenditure</b>	<b>Applications Number</b>	<b>Average Payment</b>
1978	\$6,700,000	6,730,239	29,169	231
1979	7,329,000	7,109,147	29,917	238
1980	7,690,000	7,194,893	29,601	243
1981	7,444,000	6,577,544	26,467	249
1982	9,133,676	6,292,412	24,343	259
1983	7,500,000	6,326,470	24,408	259
1984	6,900,000	5,889,840	22,171	266
1985	6,490,000	5,606,245	20,951	268
1986	6,355,000	5,302,681	19,456	273

## DESCRIPTION OF PROPERTY TAX RELIEF FOR THE ELDERLY PROGRAMS

The state provides two programs of local property tax relief for the elderly, the circuit breaker program (homeowners and renters) and the tax freeze program.

The circuit breaker program provides a property tax credit to homeowners and a grant to renters. The state reimburses towns for the tax credit given to homeowners.

The tax freeze program caps a participant's tax benefit at \$1,500 for individuals that received \$1,500 or more in the assessment year commencing 10/1/84. If the tax benefit for the assessment year beginning 10/1/84 was less than \$1,500 it will never exceed the \$1,500 amount in any subsequent year.

### Tax Freeze Program

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#### Program Description:

- a. This program is mandated by the State.
- b. It provides a qualified homeowner a freeze on both the assessed value (Minus \$1,000) and on the mill rate.
- c. The municipal tax exemption is reimbursed by the state.

#### Eligibility:

- a. Homeowner must be 65 years of age or over, or the spouse who is living with him/her must be 65 or over.
- b. A surviving spouse over 50 is eligible.
- c. The applicant must occupy the real property as his/her principal place of residence and must have resided in the state for one year before filing a claim.
- d. Qualifying income limit is \$6,000 adjusted gross income plus tax exempt interest (but excluding Social Security or Railroad Retirement Income).

#### Application:

- a. Closed. This grant is available only to elderly persons who applied prior to May 15, 1980.
- b. Reapplication is required every two years.

### Circuit Breaker

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#### 1. Homeowners:

#### Description of Program:

Homeowners receive a tax credit against their real property tax. The amount of the credit varies inversely with income.

**Eligibility:**

- a. A homeowner must be 65 years of age or over, or the spouse who is living with him/her must be 65 or over.
- b. A surviving spouse over 50 is eligible.
- c. The applicant must occupy the real property as his/her principal place of residence and must have resided in the state for one year before filing a claim.
- d. Have qualifying income for the previous year of not more than \$12,900 for unmarried individuals or if married joint income of not more than \$15,500. (Qualifying income is defined as federal adjusted gross income plus social security income and other income not included in federal adjusted gross income. Qualifying income will be adjusted by October 1 of each year to reflect the Social Security inflation adjustment.)  
----

**Application:**

Deadline is May 15 and reapplication is required every two years.

**Property Tax Credit Amount:**

Is equal to a specified percentage of property tax (see 'Homeowners' chart below).

**2. Renters:**

**Description of Program:**

Renters are entitled to a state grant based on the percent considered to be paid toward property taxes.

**Eligibility:**

Same as for homeowner.

**Application:**

Deadline is May 15 and reapplication is every year.

**Grant Amount:**

Is equal to 22% of the total of all charges for rent, electricity, gas, water and fuel used during the preceding calendar year less 5% of qualifying income, up to the maximum amount shown in the table below for renters.

The following two schedules indicate the maximum amount of payment individuals may be eligible for under these programs. It is based on a sliding scale, in which the credit decreases as income increases.

#### Homeowners

Income		Tax Reduction As A Percentage of Property Tax		Maximum Tax Reduction for Any Year	
From	To	Married	Unmarried	Married	Unmarried
\$ 0	\$ 7,700	50%	40%	\$ 1,250	\$ 1,000
7,700	10,400	40	30	1,000	750
10,400	12,900	30	20	750	500
12,900	15,500	20	0	500	0

#### Renters

Income		Maximum Benefit	
From	To	Married	Unmarried
\$ 0	\$ 7,700	\$ 900	\$ 700
7,700	10,400	700	500
10,400	12,900	500	250
12,900	15,500	250	0

Public Act 86-1 of the June Special Session extended the grandfather provision which had been eliminated in PA 85-612. The grandfather provision has been extended only to the October 1, 1985 assessment year for homeowners and to the 1986 calendar year for renters. This provision allows elderly persons who qualified for benefits before June 6, 1980 to continue to participate in the program that existed at that time, provided they still qualify. The major differences in the older program are

- 1) Social Security and Railroad Retirement income are not included in qualifying income and;
- 2) benefit levels may be higher.

The act also expands the circuit breaker program to totally disabled persons who are less than 65 years of age.

**2. Veterans**

## VETERAN'S PROPERTY TAX EXEMPTION

The veteran's local property tax exemptions were increased by PA 85-573. Beginning with the 1985 assessment year veterans whose gross income is below certain limits are entitled to an additional exemption equal to twice the amount of the basic exemption they have been receiving. In addition, persons eligible for the basic exemption, but who do not meet the income requirements, are entitled to an additional exemption equal to one-half of the base exemption (see Veteran's Exemption Chart).

**Reimbursement:** Towns continue to bear the cost of the original or basic exemption. The State reimburses towns for any additional tax loss associated with the additional exemptions.

### **Eligibility:**

#### **1. Basic Exemption**

In order to qualify for one of the basic veteran's exemptions (as described under Section 12-81 subsections (19) through (26) of the C.G.S.) a veteran's Honorable Discharge must be filed in the Town Clerk's Office on or before September 30.

**ADDITIONAL VETERAN'S EXEMPTION CHART (P.A. 85-573)**

**Effective: 10-1-85 Income Requirement**

Statute Summary	Present Entitlement	P.A. 85-573 Additional Reimbursed	Total Entitlement
Sec. 12-81(19) 90 day service during time of war, or discharge was recorded prior to Oct., 1977	\$1,000	\$2,000	\$3,000
Sec. 12-81(20) V.A. Rating			
10% - 25%	\$1,500	\$3,000	\$4,500
26% - 50%	\$2,000	\$4,000	\$6,000
51% - 75%	\$2,500	\$5,000	\$7,500
76% - 100%	\$3,000	\$6,000	\$9,000
over 65 yrs. 10% - 75%	\$3,000	\$6,000	\$9,000
Sec. 12-81(21a) Severe disability: V.A. Rated	\$10,000	\$20,000	\$30,000
	\$5,000	\$10,000	\$15,000
Sec. 12-81(22) Surviving Spouse/ minor child, or if service related death	\$1,000	\$2,000	\$3,000
	\$3,000	\$6,000	\$9,000
Sec. 12-81(23) Surviving Spouse receives annuities or compensation from U.S. (Federal)	\$1,000	\$2,000	\$3,000
Sec. 12-81(24) Active duty service-connected death, surviving spouse receives compensation from V.A.	\$3,000	\$6,000	\$9,000
Sec. 12-81(25) Benefits to single parent of one who left no surviving spouse, or when spouse remarried	\$1,000	\$2,000	\$3,000
Sec. 12-81(26) Parents of serviceman receiving pension annuity or compensation from U.S. (Federal)	\$1,000	\$2,000	\$3,000

Income Requirement: \$16,000 (married)  
 Income includes: Adjusted Gross Plus Any Other Income  
 100% V.A. Rating: \$21,000 (married)      \$18,000 (single)  
 Income includes: Adjusted Gross

**Sec. 12-90(a)**

No individual entitled to exemption under two or more of subdivisions (19), (20), (22), (23), (25), (26) and (28) of section 12-82 shall receive more than one exemption.

\*Real property exemption to be applied on domicile.  
 Source: State Office of Policy and Management, Intergovernmental Relations Division.

**G. South Africa: State Investment Policy**

CHRONOLOGY OF SALES OF SECURITIES NOT IN COMPLIANCE WITH SOUTH AFRICA INVESTMENT LAW

Sold During Quarter Ended	Corporations	Units/ Par Value	Inventory	Redemption	Gain/(Loss)
1/31/83	Air Products & Chemicals (Non-Signatory)	158,127 shs	\$ 5,039,507.	\$ 5,153,392.	\$ 113,885.
	American Home Products (Non-Signatory)	56,900	1,716,104.	2,543,431.	827,327.
	Dun & Bradstreet (Non-Signatory)	25,000	1,659,000.	1,939,460.	280,460.
	Eli Lilly & Company (Rating)	52,000	2,908,880.	2,728,824.	(180,056.)
	Martin Marietta Corporation (Non-Signatory)	60,000	2,187,000.	1,380,554.	(806,446.)
	V F Corporation (Non-Signatory)	106,000	2,282,180.	4,664,752.	2,382,572.
	Warner Communications (Rating)	90,000	2,332,800.	4,155,361.	1,822,561.
	Martin Marietta Corporation (Non-Signatory)	2,800,000. 7% 3/15/11	1,507,380.	1,507,520.	140.
	Motorola, Inc. (Rating)	1,250,000. 8% 10/1/07	1,111,830.	913,625.	(198,205.)
	TOTAL DIVESTMENT THROUGH 1/31/83		20,744,681.	24,986,919.	4,242,238.
4/30/83	Alexander & Alexander (Non-Signatory)	100,900 shs	2,723,208.	2,301,065.	(422,143.)
	Nabisco Brands (Rating)	50,000 shs	1,600,000.	1,708,443.	108,443.
	Upjohn Company (Rating)	5,000,000. 14% 6/1/91	4,956,250.	5,587,500.	631,250.
	TOTAL FOR QUARTER ENDED 4/30/83		9,279,458.	9,597,008.	317,550.
	PREVIOUS DIVESTMENT TOTAL 1/31/83		20,744,681.	24,986,919.	4,242,238.
	TOTAL DIVESTMENTS THROUGH 4/30/83		30,024,139.	34,583,927.	4,559,788.
7/30/83	Coca-Cola Company (Rating)	95,000	3,669,850.	4,938,960.	1,269,110.
	PREVIOUS DIVESTMENT TOTAL 4/30/83		30,024,139.	34,583,927.	4,559,788.
	TOTAL DIVESTMENTS THROUGH 7/30/83		33,693,989.	39,522,887.	5,828,898.

Sold During Quarter Ended	Corporations	Units/ Par Value	Inventory	Redemption	Gain/(Loss)
10/31/83	Cooper Industries (Rating) United Technologies (Rating)	114,500 shs 3,000,000. 9% 4/15/85	4,616,640. 2,980,500.	3,520,595. 2,980,500.	(1,096,045.) 0.
	TOTAL FOR QUARTER ENDED 10/31/83	7,597,140.	6,501,095.		(1,096,045.)
	PREVIOUS DIVESTMENT TOTAL 7/30/83	33,693,989.	39,522,887.		5,828,898.
	TOTAL DIVESTMENTS THROUGH 10/31/83	41,291,129.	46,023,982.		4,732,853.
1/31/84	Celanese Corporation (Rating)	1,500,000. 9 3/4% 6/15/06	1,512,450.	1,756,344.	243,894.
	PREVIOUS DIVESTMENT TOTAL 10/31/83	41,291,129.	46,023,982.		4,732,853.
	TOTAL DIVESTMENTS THROUGH 1/31/84	42,803,579.	47,780,326.		4,976,747.
4/30/84	CBS, Inc. (Rating) Baker Int'l (Rating)	27,000 shs 5,159,250.	1,870,930. 5,159,250.	1,798,680. 5,159,250.	(80,250.) SWAP
	TOTAL FOR QUARTER ENDED 4/30/84	7,038,180.	6,957,930.		(80,250.)
	PREVIOUS DIVESTMENT TOTAL 1/31/84	42,803,579.	47,780,326.		4,976,747.
	TOTAL DIVESTMENTS THROUGH 4/30/84	49,841,759.	54,738,256.		4,896,497.
- 7/31/84	American Can Co. (Rating) Int'l Minerals & Chemicals (Rating)	5,000,000. 9 1/4% 6/15/84	4,975,725.	5,000,000.	24,275.
		38,000 shs 100,000 shs 120,000 shs 20,000 shs 30,000 shs 180,000 shs 76,173 shs	1,665,195. 2,765,986. 1,739,733. 597,950. 658,750. 2,880,251. 3,202,875.	1,442,906. 3,248,309. 1,889,874. 490,834. 1,010,000. 4,527,224. 2,827,910.	(222,289.) 482,323 150,141. (107,116.) 351,250. 1,646,973. (374,965.)
	TOTAL FOR QUARTER ENDED 7/31/84	18,486,465.	20,437,057.		1,950,592.
	PREVIOUS DIVESTMENT TOTAL 4/30/84	49,841,759.	54,738,256.		4,896,497.
	TOTAL DIVESTMENTS THROUGH 7/31/84	\$68,328,224.	\$75,175,313.		\$ 6,847,089.
2/21/85	Tenneco, Inc. (Rating)	15,500 shs 40,000 shs	972,090. 1,223,200.	600,174. 1,214,059.	(371,896.) (9,141.)
2/27/85	Beatrice Companies, Inc. (Non-Signatory)				

Sold During Quarter Ended	Corporations	Units/ Par Value	Inventory	Redemption	Cain/(Loss)
6/3/85	Cooper Industries, Inc. (Rating)	22,900 shs	727,010.	780,732.	53,722.
	TOTAL FOR PERIOD ENDED 6/3/85				(327,315.)
	PREVIOUS DIVESTMENT TOTAL 7/31/84				6,847,089.
9/30/85	United Technologies (Rating)	139,000 shs	4,702,552	5,784,501	1,081,949
	TOTAL FOR QUARTER ENDED 9/30/85				
	PREVIOUS DIVESTMENT TOTAL 6/3/85				1,081,949
	TOTAL DIVESTMENTS THROUGH 9/30/85				6,519,774
12/31/85	Hughes Tool Co. (Non-Signatory)	550,000 9% DEB	363,291	441,397	78,105
	Tenneco, Inc. (Rating)	2,500,000 9.875% DEB	2,343,600	2,439,775	91,175
	TOTAL FOR QUARTER ENDED 12/31/85				
	PREVIOUS DIVESTMENT TOTAL 9/30/85				169,280
	TOTAL DIVESTMENT THROUGH 12/31/85				7,601,723
1 6/30/86	CBI Industries, Inc. (Rating)	100,000 shs	2,536,980	2,494,416	(42,563)
	Johnson Controls, Inc. (Rating)	12,724 shs	521,684	796,384	274,700
	TOTAL FOR QUARTER ENDED 6/30/86				
	PREVIOUS DIVESTMENT TOTAL 12/31/85				232,137
	TOTAL DIVESTMENT THROUGH 6/30/86				7,771,003
9/30/86	No Redemptions				8,003,140

## SOUTH AFRICAN INVESTMENT LAW

The South African investment law (CGS Sec. 3-13f) was signed into law in June of 1982. Under this law the State Treasurer is required to review the invested assets of all state funds for possible divestiture of those assets that are invested in:

- 1) Any financial institutions making loans to the Republic of South Africa, or a Republic of South African corporation
- 2) Any stock or obligations of any U.S. company or a subsidiary of any U.S. company doing business in the South African Republic.

Securities may be sold for three reasons:

- 1) Nonsignatory (i.e., company or firm did not sign the Sullivan Principles)
- 2) Noncompliance with the Sullivan Principles performance rating requirement of law (the Sullivan Principles are a set of fair employment practices aimed at the elimination of racism in the work place in South Africa).
- 3) If corporations supply strategic products and services for use by the South African government.
- 4) If corporations do not recognize the right of employees to organize and strike.

The divestiture of any invested assets must be done within a reasonable period of time as determined by the State Treasurer.

H. Transportation

## TRANSPORTATION FUND

## Revenues

Fiscal Year	Breakdown By:		
	Total (000)	Taxes, Other & Fed. Grants	-----
1960	\$ 108,669		
1961	89,300		
1962	122,402		
1963	132,125		
1964	148,119		
1965	120,380		
1966	117,148		
1967	108,199		
1968	140,952		
1969	131,573		
1970	214,636		
1971	174,117		
1972	237,508		
1973	189,478		
1974	233,411		
1975	254,034		
1976	NA		
1984	17,532		
1985	362,569		
1986	482.9		
1987	493.0		

Revenue for the maintenance and construction of state roads and bridges was derived from the gasoline tax, highway tolls, federal aid, proceeds from bond issues and a number of related activities.

As of 7/1/74 the Highway Fund was expanded into a Transportation Fund.

Transportation Fund was eliminated on 6/30/75.

- 1) PA 83-30 established a Special Transportation Fund for the maintenance and construction of state roads and bridges. Revenues are derived from a set aside of one cent of the State Motor Fuels Tax (currently 14 cents/gallon - Gasoline and 13 cents/gallon - gasoline). State Treasurer may utilize fund revenues as part of the State's Short Term Investment Fund.
- 2) PA 83-1 of the October Special Session appropriated \$3,333 million of the FY 1984 General Fund surplus from operations to the Special Transportation Fund. The appropriated amount is included in the total.
- 3) PA 529 made various motor vehicle registration fee changes.
- 4) PA 413 revised surcharges on motor vehicle related fines and penalties.
- 5) PA 383 made various motor vehicle registration fee changes.
- 6) PA 271 increased fees associated with the transfer of a motor vehicle because of a business partial liquidation or reorganization (7/1/86).

- 3) PA 352 allows motor carriers registered with DRS to purchase motor fuel at certain designated stations without paying a motor fuels tax at the pump. The tax would be paid quarterly (10/1/86).

Source: The Annual Report of the State Comptroller, various issues.

## The Transportation Infrastructure Program

The State intends to accomplish its transportation infrastructure program over a 10 year period. The program will be administered by the Department of Transportation.

The 10 year cost of the infrastructure program, to be met from federal, state and local funds, is estimated at \$5.7 billion. All revenues collected will be credited to the Special Transportation Fund. The Special Transportation Fund receives revenues from five sources; three categories include transportation related taxes, fees and charges, one category includes Urban Mass Transit grants (UMTA) received by the state and one includes investment income.

The State's share of the estimated \$5.9 billion total cost of the infrastructure program is estimated to be \$2.2 billion over the next ten years. Of this amount \$1.7 billion is expected to be financed by special tax obligation bonds while the remaining \$0.5 billion will be financed from current revenues of the state. The issuance of special tax obligation bonds is expected to eliminate the need for the authorization of additional general obligation bonds of the state for transportation purposes. These expenses are either not sufficiently large or do not have a long enough life expectancy to justify the issuance of long-term bonds.

### Projected Pledged Revenues

The source of payments for the special tax obligation bonds are revenues that have been pledged by the state. All pledged revenues are credited to the Special Transportation Fund. Pledged revenues consist primarily of taxes, fees and charges. Table 1 and Table 2 summarize the tax, fee and charge increases and the level of revenue that each category of pledged revenues is estimated to produce over the next ten years, respectively.

### Projected Debt Service Coverage

Under the bond covenant, the state has agreed to maintain Pledged Revenues and other receipts to be twice the amount required to cover the bonds' debt service (i.e., principal plus interest payments) in each fiscal year. Table 3 indicates the projected relationship between Pledged Revenues and Debt Service Requirements in each of the ten fiscal years commencing in 1984.

Table 1  
Summary of Enacted Tax and Fee Increases<sup>1</sup>

Motor Fuels Tax (Increase per gallon)	Motor Vehicle Receipts (% Increase) <sup>2</sup>	LPF Revenue (% Increase) <sup>3</sup>
1985      1 cent	25%	0
1986      1 cent	0	50%
1987      1 cent	24%	0
1988      2 cents	0	0
1989      1 cent	12.9%	0
1990      0	0	50%
1991      2 cents	0	0
1992      1 cent	0	25%
1993      0	14.3%	0
1994      0	0	25%

1 Each tax, fee or charge increase is effective on July 1 of each State fiscal year.

2 The percentage increase is a percentage of the amount of fees collected during the State fiscal year preceding the effective date of the increase.

3 The percentage increases do not apply to fees, such as the motor carrier registration fee, for which federal law establishes maximum fees. Also, PA 85-413 repealed the scheduled 50% increase for motor vehicle fines which was to be effective July 1, 1986.

Table 2

**Projected Pledged Revenues-Special Transportation Fund**  
 (In Millions \$)

	Motor Fuels Tax	Motor Vehicle Receipts	LPF Revenue	UMTA Grants	Interest Income	Transfer Surplus [C1]	Gen. Fund	Tolls [C2]	Total	Refunds of Taxes [C3]	Total Net
1986	244.3	116.6	61.1	9.6	11.6	25.0	18.3	486.6	-3.7	482.9	
1987	256.5	135.8	58.1	9.3	11.3	10.0			481.0	-4.3	476.7
1988	285.9	137.1	59.3	9.3	14.6				506.2	-4.8	501.4
1989	300.2	156.2	59.5	9.3	18.3				543.5	-5.0	538.5
1990	299.5	157.7	78.8	9.3	22.0				567.3	-5.0	562.3
1991	331.1	159.3	79.0	9.3	25.1				603.8	-5.5	598.3
1992	349.6	160.9	93.7	9.3	28.5				642.0	-5.8	636.2
1993	354.8	185.5	93.9	9.3	31.8				675.3	-5.8	669.5
1994	355.3	187.4	112.1	9.3	32.1				696.2	-5.8	690.4

[C1] Transfer from the 1984-85 and 1985-86 General Fund surpluses for Highway and bridge projects.

[C2] To be transferred from the Expressway Revenue Fund to pay for the removal of toll barriers on the Connecticut Turnpike.

[C3] Beginning in FY 1986, refunds of taxes will be paid directly from revenue collections rather than from an appropriation.

Source: The Official Statement, State of Connecticut, Special Tax Obligation Bonds, Transportation Infrastructure Purposes, August, 1986.

Table 3

Projected Debt Service Coverage  
(millions \$)

Projected Debt Service Requirements					
Proj. Pledged Rev.	1985 Bonds,{1}		Projected		
	Additional 1987 Bonds	Total	Agg. Debt Debt Serv.{1}	Ser. Ratio	
1985	362.9	12.7	0	12.7	28.6%
1986	482.9	26.8	0	26.8	17.9
1987	476.7	42.9	0	42.9	11.1
1988	501.4	50.5	11.0	61.5	8.2
1989	538.5	50.5	32.8	83.3	6.5
1990	562.3	50.5	55.7	106.2	5.3
1991	598.3	50.5	78.6	129.1	4.6
1992	636.2	50.5	102.9	153.4	4.1
1993	669.5	50.5	128.4	178.9	3.7
1994	690.4	50.5	150.4	200.9	3.4

[1] Reflects the issuance of \$125 million in special tax obligation bonds at an average interest rate of 9.58% in 1984; \$150 million at an average 8.5% in 1986 and \$200 million at an average interest rate of 8% in 1987.

[2] Assumes biannual issuance of bonds at an annual interest rate of 8.0% with level debt service over twenty years.

Source: The Official Statement, State of Connecticut, Special Tax Obligation Bonds, Transportation Infrastructure Purposes, 1986.

**I. Yankee Mac: State Mortgage Investment Program**

## THE YANKEE MAC PROGRAM

I. Established: Yankee Mac was enacted under PA 81-343 (Sec. 3-13d CGS)

II. Mechanics of Program

a. Terms:

- 1) Yankee Mac mortgages are conventional 20 or 30 year, Fixed-Rate mortgages
- 2) Residence must be owner-occupied, principal place of residence
- 3) Must be in Connecticut
- 4) Downpayments are usually 20% but single home buyers paying only 5% to 10% down are required to buy private insurance to effectively raise the down payment to 28%
- 5) Mortgages generally may not exceed a \$150,000 limit

b. Features:

- 1) Income test - payments for mortgage, taxes and insurance can be up to 33% of home buyer's gross stable income. Commercial lenders in Connecticut typically apply a 28% rule
- 2) The program has offered mortgages at rates slightly to substantially below rates offered by private lenders (see e)

c. Targeting:

- 1) Up to one-half of the loans are targeted for pension members (e.g. state employees and teachers) although in practice they have applied for only one-third of available loans
- 2) A minimum of one-third of the mortgages must go to buy newly constructed homes
- 3) Loans to the general public are distributed equally among Connecticut's six congressional districts since congressional districts are based upon population (the value or market price of homes is not taken into consideration)
- 4) Single family residences (but two, three and four family homes and some condominiums qualify)

d. Funds:

Money for the Yankee Mac program comes from four sources:

- 1) State Employees' Retirement Fund
- 2) Teachers' Retirement Fund
- 3) Municipal Employees Retirement Fund A & B and
- 4) From numerous smaller funds

e. Investment Structure:

The state has a commitment to be the sole purchaser of Yankee Mac mortgages and because of this is able to set the terms and conditions of the mortgages and to target beneficiaries.

The State Treasurer invests pension funds in securities that are backed by pools of home mortgages. The mortgage pools receive a AA rating from Standard and Poor's. To achieve a AA rating ("Very Strong Capacity to Pay Interest and Repay Principal") insurance is purchased from the Mortgage Guaranty Insurance Corporation (MGIC) to protect against a loss in principal and interest due to foreclosures. To date there has never been a foreclosure. On a national level the foreclosure rate is 1%.

All loans are originated by local banks and savings and loans having done business in the state for at least two years. These institutions make agreements with People's Bank (chosen by State Treasurer) to service the mortgages by collecting payments from homeowners. The Connecticut Bank and Trust Company acts as trustee. The financial institutions are compensated by fees established by the Treasurer.

In establishing the mortgage rates for Yankee Mac mortgages, the State Treasurer consults the State's Investment Advisory Council and banking and financial experts. Exact formulas are not used, but rates are set so that the state's yield is comparable to medium-term AA - rated industrial securities.

f. Investment Return:

In evaluating pooled mortgages in terms of their return to the pension system the Treasurer assumes that mortgages are a comparable investment with medium-term AA industrial bonds.

Therefore the rate of return on Yankee Mac mortgages are computed as if they were corporate bonds. The corporate bond equivalent return adjusts for the fact that mortgages are paid monthly while corporate bonds normally pay semi-annual interest/dividend payments.

(Connecticut's Pooled Mortgage Investment Program)  
Chronology of Offerings

Series	Date of Issue	Amount Applied for (000)	Total Amount Loaned		Corporate[2]		Approximate Number of Mortgages	
			Closed (000)	To Date (000)	Interest Rate	Bond Equivalent	Per Issue	Cumulative Total
A	June 1981-Nov. 1981 (First Issue)	\$ 40,000	\$ 39,000	\$ 39,000	13.75%	13.44%	715	715
B	Nov. 1981-June 1982	68,000	49,000	88,000	14.75%	14.52%	862	1,577
C	May 1982-Nov. 1983	154,000	113,000	201,000	14.75%	14.57%	1,700	3,277
D	Dec. 1982-Aug. 1983	61,000	36,000	237,000	12.75%	12.36%	590	3,867
E	June 1983-April 1984	150,000	116,000	353,000	11.75%	11.31%	1,747	5,614
F	May 1984-Aug. 1984	108,000	61,000	414,000	13.625%	13.39%	925	6,539
G	June 1985-July, 1985	97,000	61,000	475,000	[3]	10.80%	760	7,299

[1] In the event there is insufficient funds to accommodate mortgage demand the following mechanisms were utilized:

Series A - Waiting list for substitution  
Series B, C & F - Random selection in place but not used. All applications accommodated  
Series D & E - Random selection was used. Authorized maximum series D was \$108.0 million and for series E \$182 million.

[2] The corporate bond equivalent yield is a method of evaluating Yankee Mac Mortgages in terms of their return to the pension system (see (f) investment return).

[3] Prior to Series G all loans carried the same rate plus 2 points. For Series G four different interest rate/point schemes were available as follows:

Alternative	Interest Rate/Points	Mortgage Amount	Term
#1	11.375 + 2 pts.	20,000-150,000	20-30 yrs.
#2	11.125 + 3 pts.	20,000-150,000	20-30 yrs.
#3	11.375 + 3 pts.	150,000-250,000	15-30 yrs.
#4	11.125 + 2 pts.	20,000-150,000	15 yrs.

[4] Yankee Mac mortgages were not issued during 1986 to avoid competition with the Municipal Infrastructure Trust Fund program.

Source: State Treasurer's Office